



Capital Development Committee

**Report to the
COLORADO
GENERAL ASSEMBLY**

**Colorado Legislative Council
Research Publication No. 519
October 2003**

2003

CAPITAL DEVELOPMENT COMMITTEE

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Colorado General Assembly**

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October 2003

To Members of the Sixty-fourth General Assembly:

Submitted herewith is the 2003 Capital Development Committee (CDC) Final Report. The purpose of the CDC Final Report is to provide annual and historical information on the capital development process. The 2003 Final Report provides a complete summary of all capital construction and controlled maintenance appropriations during the 2003 session. A five-year history and five-year forecast of capital project funding are also included, as is a description of the cuts to capital projects that took place over the past two years. The report concludes with a summary of 2003 legislation, enacted by the General Assembly, that impacts capital development funding or the capital development process, and a description of other action taken by the CDC in FY 2002-03.

The CDC Final Report serves as a permanent record of capital development funding. The report is referred to by CDC staff and other state agencies throughout the year to help facilitate the capital development process. The report also serves as an informational document for any other entity or individual interested in the progress of capital development in the State of Colorado.

Respectfully submitted,

A handwritten signature in cursive script, appearing to read "Charles S. Brown".

Charles S. Brown
Director

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Capital Development Committee

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Executive Summary

Primary Responsibility of the Capital Development Committee

The primary responsibility of the Capital Development Committee (CDC), established by House Bill 85-1070 (Section 2-3-1301, et seq., C.R.S.), is to study and make recommendations concerning the capital construction and controlled maintenance requests and proposals for the acquisition of capital assets of each state department and higher education institution in Colorado. The CDC forwards its recommendations to the Joint Budget Committee (JBC).

Types of Projects that Qualify for State Funding

Appropriations from the Capital Construction Fund (CCF) and the Controlled Maintenance Trust Fund (CMTF) are used for capital construction and controlled maintenance projects. The definition of capital construction includes the purchase of land, buildings, or other facilities; the construction, renovation, or remodeling of buildings or other facilities; the purchase and installation of equipment necessary to operate the buildings or facilities; and the architectural, engineering, or other consultant services associated with a capital construction project.

Controlled maintenance is defined as corrective repairs or replacement of utilities, equipment, and site improvements at existing state-owned, general-funded buildings and other physical facilities.

Capital Construction Fund and Controlled Maintenance Trust Fund Revenue

Revenue to the CCF for the last five fiscal years — FY 1999-00 through FY 2003-04 — totaled \$626.7 million. This represents a 45.9 percent decline from the five-year period ending in FY 2002-03, which had a revenue total of \$1.16 billion. The five-year total of \$626.7 million is also \$1.03 billion less than the total for the previous five-year period (FY 1994-95 through FY 1998-99), which totaled \$1.66 billion.

Over the past five years, the CCF has received revenue from five sources. *Figure A* identifies the amount credited to the CCF from each of these revenue sources. A description of each source follows the figure. Figure A includes the first negative revenue total (\$12.8 million in FY 2002-03) since staff began tracking this issue in 1987. This was primarily due to transfers *from* the CCF to the General Fund in FY 2002-03. Furthermore, it was the first time the balance of CCF interest earnings was \$0 (FY 2003-04), as the interest earnings were also transferred to the General Fund to address the budget shortfall.

Figure A
Five-Year History of Revenue to the Capital Construction Fund

Revenue Source	FY 99-00	FY 00-01	FY 01-02	FY 02-03	FY 03-04	Five-Year Total
Ongoing Statutory General Fund Transfer (Section 24-75-302 (2), C.R.S.)	\$100,000,000	\$100,000,000	\$100,000,000	\$9,489,000	\$9,420,498	\$318,909,498
Additional General Fund Transfer (Section 24-75-302 (2), C.R.S.)*	73,578,402	174,526,651	(174,904,802)	(25,401,078)	69,467	47,868,640
General Fund Appropriations (within 6%)	0	10,728,270	79,109,454	0	0	\$9,837,724
Interest Earnings & Reversions**	65,971,281	37,040,456	61,137,110	2,894,136	1,500,000	167,542,983
Deposits Pursuant to Legislation	2,800,000	0	0	240,000	0	3,040,000
Total	\$242,349,683	\$322,295,377	\$85,341,762	(\$12,777,942)	\$9,489,965	\$626,698,845

* The negative transfers of \$174.9 million in FY 2001-02 and \$25.4 million in FY 2002-03 are a result of the General Assembly's decision to transfer money from the CCF back to the General Fund, to help address the state's revenue shortfall. Generally, funds are transferred to the CCF.

** The figure provided for FY 2003-04 is an estimate based on first quarter earnings and is not included in the totals.

General Fund statutory transfer (ongoing and additional). The statutes provide for an annual transfer of General Fund moneys to the CCF. This ongoing transfer, which does not count against the General Fund appropriations limit, helps the CDC establish its base budget recommendation for capital construction and controlled maintenance projects. In addition, because many projects are phased over two or more years, the establishment of a future transfer assists with long-range planning. The amount to be transferred has steadily increased in the past decade, from \$25 million in the early 1990s to \$50 million in the mid 1990s to \$100 million starting in FY 1999-00. The \$100 million annual transfer is authorized through FY 2005-06. Because of declining state revenues, however, the General Assembly reduced the transfer from \$100 million to \$9,489,000 in FY 2002-03, and to \$9,420,498 in FY 2003-04.

Beyond the ongoing statutory transfer, the General Assembly may transfer additional General Fund moneys to the CCF. The additional transfer is determined during annual budget deliberations, and makes it possible to fund more capital projects, to fund highway projects, or to pay for Corrections Expansion Reserve Fund (CERF) bills. As with the ongoing transfer, the additional transfer does not count against the General Fund appropriations limit. For the last five fiscal years, the statute was amended to transfer an additional \$47.9 million. In FY 1999-00 and FY 2000-01, the statute was amended to increase the transfer amount by \$248.1 million. However, to address the state's revenue shortfall, the General Assembly transferred a total of \$200.3 million *from* the CCF to the General Fund in FY 2001-02 and FY 2002-03. This included the FY 2001-02 interest (\$21.4

million, House Bill 02-1391) and the FY 2002-03 interest (approximately \$2.5 million, Senate Bill 03-179) of the fund. An additional transfer of \$69,467 was made to the CCF in FY 2003-04 to pay for a CERF bill.

General Fund appropriation. The General Assembly, through the Long Bill or separate legislation, may designate General Fund moneys for appropriation to the CCF. These appropriations are counted against the General Fund 6 percent appropriations limit. No such appropriation was made for FY 2003-04.

Interest earnings and reversions. Interest accruing to the CCF, through investment of money in the fund, is retained in the CCF and does not revert to the General Fund. Interest earnings in a given fiscal year are generally used to fund capital projects in the subsequent fiscal year. In addition, unexpended fund balances are retained in the CCF from year to year and carried forward in the fund as reversions. Interest earnings from FY 1999-00 through FY 2001-02 averaged \$54.7 million per year, but only totaled \$2.9 million in FY 2002-03. The \$2.9 million is comprised mostly of reversions rather than interest. The CCF continues to accrue interest, which could help fund FY 2003-04 projects through the supplemental process or, barring future transfers to the General Fund, could help fund FY 2004-05 projects. The estimated interest in the CCF from first quarter earnings in FY 2003-04 is \$1.5 million.

Deposits pursuant to legislation. Legislation may specify that moneys be deposited into the CCF. Usually, this is from the proceeds of a real estate transaction. No deposit was authorized for FY 2003-04.

Controlled Maintenance Trust Fund Revenue

The General Assembly created the Controlled Maintenance Trust Fund (CMTF) in 1993 with the intent of establishing a stable, predictable, and consistent source of revenue for controlled maintenance projects. The interest earned on the principal of the CMTF supplements the CCF. Prior to the creation of the CMTF, controlled maintenance projects were funded solely from the CCF. General Fund moneys eligible for transfer to the fund are 50 percent of General Fund revenues in excess of expenditures and required reserves for the prior fiscal year, up to \$50 million.

The amount available for appropriation is up to 50 percent of the amount of interest expected to be earned on the principal of the CMTF for the current fiscal year and the amount of interest actually earned during the previous fiscal year, not already appropriated. The full amount, while available for appropriation, has not been appropriated. Interest income was available for appropriation for controlled maintenance projects beginning in FY 1996-97. Since that time, a total of \$96.1 million has been appropriated from the fund, ranging from \$18.8 million in FY 2001-02 to \$0 in FY 2002-03 and FY 2003-04. The estimated interest available for appropriation in FY 2003-04 is \$11,821. **Figure B** provides a 10-year snapshot of funding for controlled maintenance projects from the CCF and the CMTF. The figure illustrates the impact of reducing the principal of the CMTF on funding for controlled maintenance projects.

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General Fund appropriation. The General Assembly, through the Long Bill or separate legislation, may designate General Fund moneys for appropriation to the CCF. These appropriations are counted against the General Fund 6 percent appropriations limit. No such appropriation was made for FY 2003-04.

Interest earnings and reversions. Interest accruing to the CCF, through investment of money in the fund, is retained in the CCF and does not revert to the General Fund. Interest earnings in a given fiscal year are generally used to fund capital projects in the subsequent fiscal year. In addition, unexpended fund balances are retained in the CCF from year to year and carried forward in the fund as reversions. Interest earnings from FY 1999-00 through FY 2001-02 averaged \$54.7 million per year, but only totaled \$2.9 million in FY 2002-03. The \$2.9 million is comprised mostly of reversions rather than interest. The CCF continues to accrue interest, which could help fund FY 2003-04 projects through the supplemental process or, barring future transfers to the General Fund, could help fund FY 2004-05 projects. The estimated interest in the CCF from first quarter earnings in FY 2003-04 is \$1.5 million.

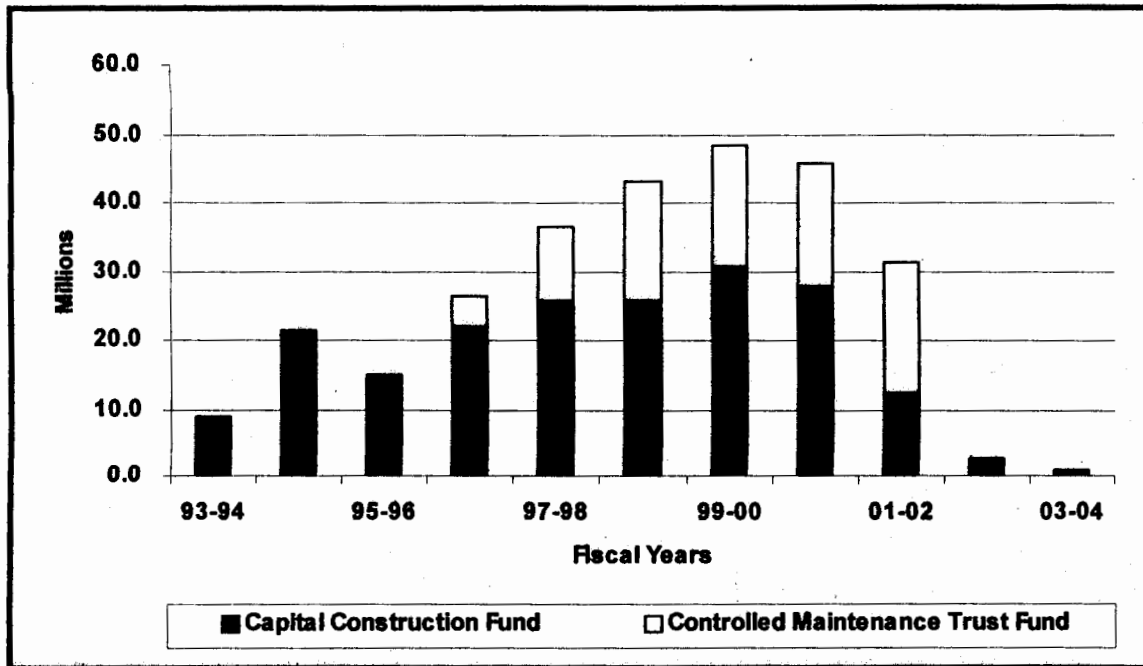
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The amount available for appropriation is up to 50 percent of the amount of interest expected to be earned on the principal of the CMTF for the current fiscal year and the amount of interest actually earned during the previous fiscal year, not already appropriated. The full amount, while available for appropriation, has not been appropriated. Interest income was available for appropriation for controlled maintenance projects beginning in FY 1996-97. Since that time, a total of \$96.1 million has been appropriated from the fund, ranging from \$18.8 million in FY 2001-02 to \$0 in FY 2002-03 and FY 2003-04. The estimated interest available for appropriation in FY 2003-04 is \$11,821. ***Figure B*** provides a 10-year snapshot of funding for controlled maintenance projects from the CCF and the CMTF. The figure illustrates the impact of reducing the principal of the CMTF on funding for controlled maintenance projects.

Figure B
10-Year History of Funding for Controlled Maintenance Projects



Principal transfers from the CMTF. The CMTF's principal of \$248,050,000, unchanged since FY 1995-96, was reduced to \$0 in FY 2001-02 following two transfers to the General Fund. In FY 2000-01, \$4,150,000 was transferred from the fund for flood relief. The following year, House Bill 01-1267 directed the fund's remaining balance, \$243.9 million, to be transferred to the General Fund on July 1, 2001. Although the bill directed repayment of \$276.4 million to the CMTF on July 1, 2002, the moneys were not transferred because the state continued to experience a revenue shortfall. House Bill 03-262 now requires the fund to be paid in two equal installments: \$138.2 million on July 1, 2004, and \$138.2 million on July 1, 2005. Also, Senate Bill 03-342 authorized the transfer of \$40 million from the General Fund to the CMTF on July 1, 2003, and designates the moneys as a cash flow reserve to be expended under specified criteria. The principal balance of the CMTF is now \$40 million. ***Figure C*** summarizes the status of the CMTF.

Figure C
Controlled Maintenance Trust Fund Overview

	FY 99-00	FY 00-01	FY 01-02	FY 02-03	FY 03-04
Principal					
Beginning Balance	\$248,050,000	\$248,050,000	\$243,900,000	\$0	\$0
General Fund Transfer	0	(4,150,000)	(243,900,000)	0	40,000,000
Principal Balance of Fund	\$248,050,000	\$243,900,000	\$0	\$0	\$40,000,000
Interest					
Interest Earned*	\$18,005,245	\$18,402,338	\$526,234	\$11,821	\$1,400,000
Interest Transferred from Fund	0	0	(9,500,000)	0	0
Interest Appropriated	17,787,269	17,837,123	18,755,245	0	0
Total Appropriated for Controlled Maintenance**	\$48,396,229	\$46,210,899	\$54,587,798	\$2,637,823	\$1,000,000
Amount Appropriated from the CCF	30,608,960	28,373,776	35,832,551	2,537,923	1,000,000
Amount Appropriated from the Trust Fund	17,787,269	17,837,123	18,755,245	0	0
% Appropriated from the Trust Fund	36.75%	38.60%	34.36%	0.00%	0.00%

* The figure provided for FY 2003-04 is an estimate.

** The FY 2003-04 appropriation is for the emergency fund for controlled maintenance, which is used in the event of unforeseen maintenance problems affecting health, safety, or public welfare. The totals for previous fiscal years include appropriations for the emergency fund and specific controlled maintenance projects.

Combined revenue to the Capital Construction Fund and Controlled Maintenance Trust Fund. *Figure D* provides a five-year total of revenue in the CCF and the CMTF available for funding for capital construction and controlled maintenance projects. The revenue available from the CMTF is taken from the "Interest Appropriated" row in *Figure C*. Revenue for capital projects has totaled \$681.1 million over the last five years.

Figure D
Revenue Available for Capital Projects — FY 1999-00 Through FY 2003-04

	FY 99-00	FY 00-01	FY 01-02	FY 02-03	FY 03-04	Total
Capital Construction Fund	\$242,349,683	\$322,295,377	\$65,341,762	(\$12,777,942)	\$9,489,965	\$626,698,845
Controlled Maintenance Trust Fund	17,787,269	17,837,123	18,755,245	0	0	54,379,637
Total	\$260,136,952	\$340,132,500	\$84,097,007	(\$12,777,942)	\$9,489,965	\$681,078,482

Capital Construction and Controlled Maintenance Cuts

The General Assembly reduced funding for capital construction and controlled maintenance projects by \$309.2 million from FY 1998-99 through FY 2001-02. Four capital supplemental bills were passed in FY 2001-02 to reduce capital construction appropriations by \$276.4 million. During the recent fiscal year, the General Assembly further reduced funding for capital projects, primarily controlled maintenance projects, through the passage of Senate Bill 03-179, the capital construction supplemental bill. The capital projects cut in Senate Bill 03-179 received appropriations in FY 1999-00 through FY 2001-02, but the funding was frozen in March and June of 2002. The reductions, with a limited amount of increases, totaled \$35.1 million. Because only a handful of projects were funded in FY 2002-03, capital cuts to these projects were not necessary to compensate for lower state revenue. *Figure E* shows the total cut from capital construction and controlled maintenance projects by bill and by the year affected.

Figure E
Capital Construction Cuts by Year of Appropriation

Year	FY 98-99	FY 99-00	FY 00-01	FY 01-02	Total
Original Appropriation*	\$525,006,243	\$262,023,847	\$337,093,894	\$370,389,011	\$1,494,512,995
Cuts to Capital Projects					
SB 0152-023	0	(2,949,408)	(2,031,044)	(211,005,757)	(215,986,209)
HB 02-1388	(120,000)	(330,904)	103,657	233,736	(113,511)
HB 02-1438	(1,444,230)	(9,562,304)	(42,538,460)	(4,277,404)	(57,822,398)
HB 02-1471	0	(185,976)	0	0	(185,976)
SB 03-179	0	(48,699)	(2,057,935)	(32,943,405)	(35,050,039)
Total Amount Cut	(\$1,564,230)	(\$13,077,291)	(\$46,523,782)	(\$247,992,830)	(\$309,158,133)
Remaining Appropriation	\$523,442,013	\$248,946,556	\$290,570,112	\$122,396,181	\$1,185,354,862
% of Total Cut	0.3%	5.0%	13.8%	67.0%	20.7%
% Change From Previous Year	92.6%	(52.4)%	16.7%	(57.9)%	Not applicable

* As of August 2001, prior to any cuts. Includes state funds only (Capital Construction Funds, or CCF, and Controlled Maintenance Trust Fund, or CMTF).

Capital Construction and Controlled Maintenance Appropriations for FY 2003-04

Requests submitted to the CDC from state departments and higher education institutions for FY 2003-04 totaled \$489.3 million in state funds, including \$434.2 million for 71 capital construction projects and \$55.1 million for 161 controlled maintenance projects. Because of the state's revenue constraints, however, only 5 projects (4 capital construction projects and 1 controlled maintenance project) were state-funded. These projects totaled \$9.4 million in state funds and \$10.6 million in cash funds. The state-funded portion of the 5 projects represents 2.2 percent of the original request amount. In addition, 73 cash-funded projects totaling \$469.9 million were approved. This represents an increase of 147.1 percent from FY 2002-03, when 60 cash-funded projects totaling \$190.1 million were approved. **Figure F** shows the distribution of funding sources for FY 2003-04 capital projects.

Figure F
Funding Sources of FY 2003-04 Projects

Funding Source	Amount Funded	Percent of Total Funded
Capital Construction Fund (CCF)	\$9,420,498	2.0%
Cash Funds (CF)	19,828,777	4.1%
Cash Funds Exempt (CFE)	399,053,277	83.1%
Federal Funds (FF)	49,915,851	10.4%
Highway Users Tax Fund (HUTF)	2,253,097	0.5%
Total	\$480,471,500	100.0%

Breakdown of state-funded projects. Of the \$9.4 million in state funds, state departments received a majority of the funding allocation — \$8.9 million (94.5 percent). Higher education institutions received \$519,779 (5.5 percent). Although the \$1 million for controlled maintenance is appropriated to a state department, it can be used on emergency projects of higher education institutions and state departments. **Figure G** summarizes the state-funded projects by category and notes the funding amount.

Figure G
Summary of State-Funded Projects Included in the Long Bill

Category	# of State Department Projects	# of Higher Education Projects	CCFE Amount
Certificates of Participation (COP)*	2	0	\$4,826,459
Emergency Fund for Controlled Maintenance	1	0	1,000,000
Final phase continuation projects**	1	0	3,074,260
New project (life safety issue)	0	1	519,779
Total	4	1	\$9,420,498

* One of the COP projects refinances 3 prison projects along with 1 higher education project. About \$421,824 of the \$4.8 million shown was for the higher education COP project.

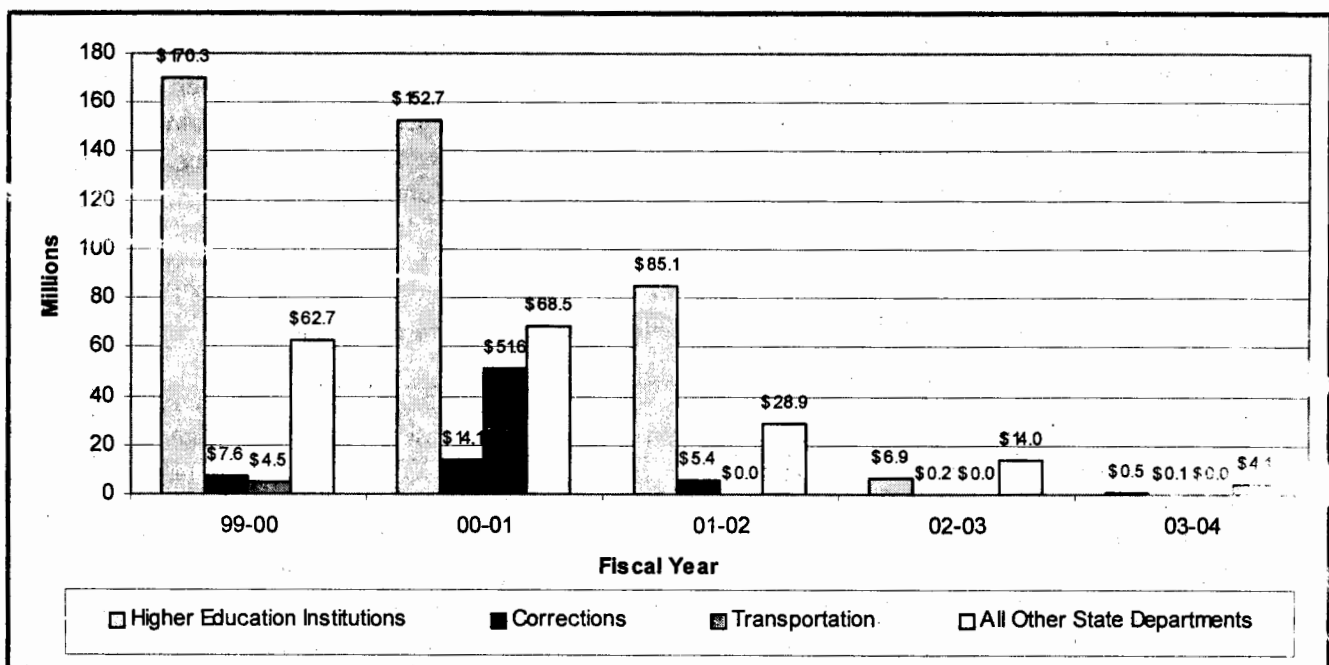
** This is a joint request by the Department of Human Services (\$1,425,316) and the Department of Health Care Policy and Financing (\$1,648,944).

Five-Year History of Capital Construction and Controlled Maintenance Appropriations

Appropriations from the CCF and the CMTF totaled \$693.8 million for the five-year period ending in FY 2003-04. The bulk of the appropriations, however, came in the first two years of the five-year period. Appropriations for FY 1999-00 and FY 2000-01 totaled \$539.5 million, or 77.8 percent of the total, while appropriations for the last three years (FY 2001-02 through FY 2003-04) totaled \$154.3 million, or 22.2 percent of the total.

Higher education received \$415.5 million (59.9 percent) of total capital appropriations over the five-year period, while state departments received \$261.8 million (37.7 percent). The remaining \$16.5 million (2.4 percent) funded COP projects, which include both state departments and higher education institutions. The largest recipient of capital appropriations in higher education, by governing board, was the Regents of the University of Colorado. The four campuses received a total of \$106.9 million, or 25.4 percent of the total capital appropriation for higher education institutions. The two campuses under the Board of Governors of the Colorado State University system (previously called the State Board of Agriculture) were next in funding at \$70.2 million. Of the \$261.8 million for state departments, the Department of Personnel received \$86.6 million and the Department of Transportation received \$56.1 million.¹ This combined total (\$142.8 million) represents 54.5 percent of the total capital appropriation for state departments. *Figure H* depicts the five-year history of appropriations by year for higher education institutions, the Departments of Corrections and Transportation, and other all state departments.

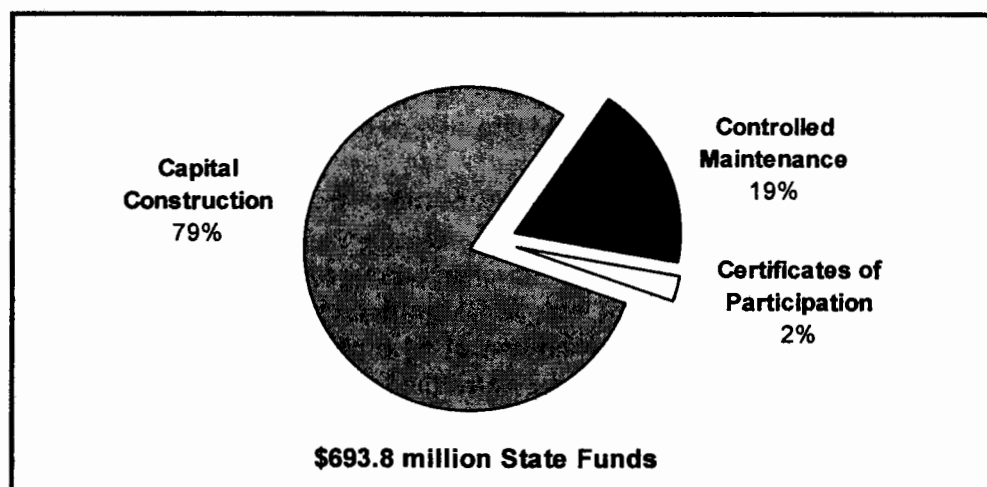
Figure H
Five-Year History of Capital Appropriations by Year
CCF and CMTF (in millions)



¹The five-year total of \$86.6 million for the Department of Personnel consists of \$16.5 million for COP projects, including higher education and state department projects.

Figure I shows a five-year appropriations history for capital construction projects by project type. Capital construction projects, including COP projects, accounted for 81 percent of the five-year appropriation, while controlled maintenance received 19 percent of the total appropriation over that period.

Figure I
Five-Year History of Capital Appropriations by Project Type
FY 1999-00 to FY 2003-04



Five-Year Projection of the State's Capital Construction Revenue and Needs

State law requires the CDC to forecast the state's needs for capital construction and controlled maintenance. **Figure J** demonstrates a shortfall of \$885.7 million resulting from reduced revenue to the CCF and increasing capital need.² Over one-third of this shortfall (\$334.3 million) is projected to occur in FY 2004-05.

Revenue over the next five years is expected to total \$238.8 million. The figure provides the *revenue sources* for the CCF for FY 2004-05 through FY 2008-09. The figure includes the \$100 million statutory transfer that is authorized through FY 2005-06. However, the General Assembly can approve legislation to reduce, increase, or eliminate the transfer. (For example, the transfer was reduced from \$100 million to approximately \$9.5 million for FY 2003-04.) Such action is likely for the FY 2004-05 transfer due to the lower-than-expected revenue to the General Fund. Interest estimates conform with the September 2003 Legislative Council economic forecast projections of \$34.1 million for that five-year period.

² The shortfall assumes that the \$100 million statutory transfer is not reduced in FY 2004-05 or FY 2005-06.

According to the September 2003 Legislative Council revenue forecast, the state ended FY 2002-03 with \$91.8 million in the General Fund excess reserve. Prior to the passage of House Bill 02-1310, moneys in the excess reserve were available for transfer into the CCF. This bill specifies a division of the General Fund excess reserve between highway needs and capital construction. When excess reserve funds are available, the bill requires a transfer of two-thirds of the amount to the Highway Users Tax Fund and the remaining one-third to the CCF. Accordingly, there will be \$2.1 million transferred from the General Fund excess reserve to the CCF in FY 2003-04. Barring appropriations reductions, there will be no General Fund excess reserve moneys available until FY 2007-08. Of the \$3.7 million General Fund excess reserve funds available in FY 2007-08, an estimated \$1.2 million will be distributed to the CCF. If the \$100 million transfer is reduced in FY 2004-05 and once it is eliminated in FY 2005-06, revenue to the CCF over the next five years will be impacted considerably.

Figure J also provides the estimated five-year *capital need*, which totals \$1.1 billion over the next five years. For controlled maintenance needs, adjustments were made to account for the cuts enacted in Senate Bill 03-179 for controlled maintenance projects. These cuts totaled \$23.5 million, and the FY 2003-04 funding "shortfall" was \$54.1 million (the difference between the request amount of \$55.1 million and the funded amount of \$1.0 million), for a total of \$77.6 million. Because the need for these projects has not gone away, the \$77.6 million is divided by five and added to each of the five years. Using this calculation, the controlled maintenance total need is \$463.3 million, or 41.2 percent of the estimated five-year need.

Figure J includes COP payments for the House Bill 03-1256 projects, which make up 9.5 percent of the five-year need. Through the passage of House Bill 03-1256, the General Assembly authorized a 15-year lease-purchase agreement by the Department of Corrections for the construction of a high-custody 948-bed facility (the Colorado State Penitentiary II), and a 25-year lease-purchase agreement by the Board of Regents of the University of Colorado for the construction of academic facilities for the University of Colorado Health Sciences Center at the Fitzsimons campus. Although these projects did not require an appropriation in FY 2003-04, COP payments are projected to begin in FY 2004-05 for the Fitzsimons projects and in FY 2005-06 for the prison project.

The largest percentage of the overall capital need (48.7 percent) is attributed to capital projects that were included in the five-year plans submitted by state departments and institutions in fall 2002, but did not receive funding in FY 2003-04. Capital construction projects funded in FY 2003-04 account for 0.6 percent of the need.

Figure J
Five-Year Estimate of Revenue to the Capital Construction Fund and Capital Need

Revenue Source	FY 04-05	FY 05-06	FY 06-07	FY 07-08	FY 08-09	Total	Percent of Total
Ongoing Statutory General Fund Transfer	\$100,000,000	\$100,000,000	\$0	\$0	\$0	\$200,000,000	83.7%
Additional Statutory General Fund Transfer for CERF projects (must be spent on prisons)	1,846,045	658,200	578,660	472,376	0	3,555,281	1.5%
Interest	7,414,000	10,503,000	7,350,000	5,165,000	3,630,000	34,062,000	14.3%
General Fund Excess Reserve	0	0	0	1,200,000	0	1,200,000	0.5%
Total Revenue	\$109,260,045	\$111,161,200	\$7,928,660	\$6,837,376	\$3,630,000	\$238,817,281	100.0%
Capital Need	FY 04-05	FY 05-06	FY 06-07	FY 07-08	FY 08-09	Total	Percent of Total
Controlled Maintenance	\$110,652,194	\$97,422,332	\$88,358,546	\$83,411,257	\$83,411,257	\$463,255,586	41.2%
Certificates of Participation	6,725,249	21,630,615	26,920,006	25,932,000	25,932,000	107,139,870	9.5%
Capital Construction - projects funded in FY 2003-04	6,597,268	0	0	0	0	6,597,268	0.6%
Capital Construction - projects requested but not funded in FY 2003-04	319,596,649	114,510,869	61,243,641	52,191,915	0	547,543,074	48.7%
Total Capital Need	\$443,571,360	\$233,563,816	\$176,522,193	\$161,535,172	\$109,343,257	\$1,124,535,798	100.0%
SHORTFALL	(\$334,311,315)	(\$122,402,616)	(\$168,593,533)	(\$154,697,796)	(\$105,713,257)	(\$885,718,517)	

I. Statutory Establishment and Responsibilities of the Capital Development Committee .

Establishment of the Capital Development Committee

The Capital Development Committee (CDC) was established in House Bill 85-1070 (Sections 2-3-1301 to 1308, C.R.S.). The CDC is a joint committee, consisting of three members of the House of Representatives and three members of the Senate. Each house is represented by two members of the majority party and one member of the minority party. Members of the CDC are chosen according to the rules of each house.

The CDC is required to elect a chairman and a vice-chairman each year. The election takes place at the first meeting held on or after October 15 in odd-numbered years and at the first meeting held after the General Election in even-numbered years. The chairmanship alternates between the House and Senate each year. The chairman elected in fall 2003 will be a Senate member.

Responsibilities of the Capital Development Committee (CDC)

The CDC has the following statutory responsibilities:

- review and hear funding requests for capital construction and controlled maintenance projects submitted by state departments and higher education institutions;
- prioritize recommendations for the funding of capital construction and controlled maintenance projects for submittal to the Joint Budget Committee (JBC);
- forecast the state's requirements for capital construction, controlled maintenance, and the acquisition of capital assets for the following five and ten fiscal years;
- review capital construction projects submitted by higher education institutions to be constructed, operated, and maintained solely from student fees, auxiliary enterprise funds, wholly endowed gifts and bequests, research building revolving funds, or a combination of such sources, and make recommendations to the JBC (pursuant to Senate Bill 92-202);
- review facility program plans for adult correctional facilities in the Department of Corrections and for juvenile correctional facilities in the Division of Youth Corrections;
- study the capital construction request from the Transportation Commission for state highway reconstruction, repair, and maintenance, and determine the projects that may be funded from money available in the Capital Construction Fund (CCF);
- determine the number of kindergarten through twelfth grade (K-12) capital construction projects that should receive matching funds from the state's School Construction and Renovation Fund;
- consider regular and emergency supplemental capital construction requests;
- consider requests for waivers of the six-month encumbrance deadline for capital construction and controlled maintenance appropriations;
- review acquisitions of real property by the Division of Parks and Outdoor Recreation and comment on the acquisitions to the Board of Parks and Outdoor Recreation;

- review acquisitions of real property by the Division of Wildlife and comment on the acquisitions to the Colorado Wildlife Commission;
- review proposals from the Department of Corrections to enter into agreements to acquire title to correctional facilities developed and constructed with private funds;
- review proposed dispositions of any real property transactions of the state, as administered by the executive director of the Department of Personnel;
- review acquisitions and disposals of real property by the Department of Military Affairs and comment on the transactions to the Adjutant General;
- consider recommendations from the State Capitol Building Advisory Committee with respect to any plans to restore, redecorate, or reconstruct space within the public and ceremonial areas of the State Capitol Building and the surrounding grounds;
- review and recommend minimum building codes for all construction by state agencies on state-owned or state lease-purchased properties or facilities;
- review the annual capital construction and maintenance requests from the Department of Personnel regarding the Public Safety Communications Trust Fund; and
- review a report by the Department of Personnel concerning facility management plans for vacant or abandoned state buildings, and review annual reports by state departments concerning facility management plans for vacant or abandoned buildings controlled by state departments, agencies, or institutions.

Types of Projects that Qualify for State Funding

Capital construction includes the following:

- the purchase of land;
- the purchase, construction, or demolition of buildings or other physical facilities, including utilities and state highways;
- the remodeling or renovation of existing buildings or other physical facilities;
- site improvements or development;
- the purchase and installation of the fixed and movable equipment necessary for the operation of new, remodeled, or renovated buildings and other physical facilities;
- the purchase of the services of architects, engineers, and other consultants to prepare plans, program documents, life-cycle cost studies, energy analyses, and other studies associated with any capital construction project; and
- any item of instructional or scientific equipment if the cost exceeds \$50,000.

Examples of capital construction projects include constructing a new state prison, renovating a chemistry building at a state university, and developing an automated fingerprinting identification system. In other words, capital construction projects are program driven. An institution or department must justify a capital request based on how the project will allow it to improve or alter its ability to provide a certain program.

Controlled maintenance projects are defined as corrective repairs or replacement of utilities, equipment, and site improvements at existing state-owned, general-funded buildings and other physical facilities. Controlled maintenance addresses facility component systems at the end of their

useful life, as contrasted with operational maintenance, which is intended to maintain facilities and their component systems to the end of the expected useful life cycles. Replacing deteriorated mechanical equipment and upgrading fire alarm systems are examples of controlled maintenance projects. Controlled maintenance projects are system driven, not program driven.

II. Capital Construction Fund and Controlled Maintenance Trust Fund — Revenue and Appropriations History

This chapter provides a five-year revenue history of the Capital Construction Fund (CCF) and the Controlled Maintenance Trust Fund (CMTF). The CCF and the CMTF are the funding sources for state-funded capital construction and controlled maintenance projects. The chapter also provides a five-year appropriation history for capital projects.

Capital Construction Fund Revenue

Revenue to the CCF for the last five fiscal years — FY 1999-00 through FY 2003-04 — totaled \$626.7 million. This represents a 45.9 percent decline from the five-year period ending in FY 2002-03, which had a revenue total of \$1.16 billion. The five-year total of \$626.7 million is also \$1.03 billion less than the total for the previous five-year period (FY 1994-95 through FY 1998-99), which totaled \$1.66 billion.

Over the past five years, the CCF has received revenue from five sources. *Figure 2.1* identifies the amount credited to the CCF from each of these revenue sources. A description of each source follows the figure. Figure 2.1 includes the first negative revenue total (\$12.8 million in FY 2002-03) since staff began tracking this issue in 1987. This was primarily due to transfers from the CCF to the General Fund in FY 2002-03. Furthermore, it was the first time the balance of CCF interest earnings was \$0 (FY 2003-04), as the interest earnings were also transferred to the General Fund to address the budget shortfall.

Figure 2.1
Five-Year History of Revenue to the Capital Construction Fund

Revenue Source	FY 99-00	FY 00-01	FY 01-02	FY 02-03	FY 03-04	Five-Year Total
Ongoing Statutory General Fund Transfer (Section 24-75-302 (2), C.R.S.)	\$100,000,000	\$100,000,000	\$100,000,000	\$9,489,000	\$9,420,498	\$318,909,498
Additional General Fund Transfer (Section 24-75-302 (2), C.R.S.)*	73,578,402	174,526,651	(174,904,802)	(25,401,078)	69,467	47,868,640
General Fund Appropriations (within 6%)	0	10,728,270	79,109,454	0	0	89,837,724
Interest Earnings & Reversions	65,971,281	37,040,456	61,137,110	2,894,136	1,500,000	167,042,983
Deposits Pursuant to Legislation	2,800,000	0	0	240,000	0	3,040,000
Total	\$242,349,683	\$322,295,377	\$65,341,762	(\$12,777,942)	\$9,489,965	\$626,698,845

* The negative transfers of \$174.9 million in FY 2001-02 and \$25.4 million in FY 2002-03 are a result of the General Assembly's decision to transfer money from the CCF back to the General Fund, to help address the state's revenue shortfall. Generally, funds are transferred to the CCF.

** The figure provided for FY 2003-04 is an estimate based on first quarter earnings and is not included in the totals.

General Fund statutory transfer (ongoing and additional) . The statutes provide for an annual transfer of General Fund moneys to the CCF. This ongoing transfer, which does not count against the General Fund appropriations limit, helps the CDC establish its base budget recommendation for capital construction and controlled maintenance projects. In addition, because many projects are phased over two or more years, the establishment of a future transfer assists with long-range planning. The amount to be transferred has steadily increased in the past decade, from \$25 million in the early 1990s to \$50 million in the mid 1990s to \$100 million starting in FY 1999-00. The \$100 million annual transfer is authorized through FY 2005-06. Because of declining state revenues, however, the General Assembly reduced the transfer from \$100 million to \$9,489,000 in FY 2002-03, and to \$9,420,498 in FY 2003-04.

Beyond the ongoing statutory transfer, the General Assembly may transfer additional General Fund moneys to the CCF. The additional transfer is determined during annual budget deliberations, and makes it possible to fund more capital projects, to fund highway projects, or to pay for Corrections Expansion Reserve Fund (CERF) bills. As with the ongoing transfer, the additional transfer does not count against the General Fund appropriations limit. For the last five fiscal years, the statute was amended to transfer an additional \$47.9 million. In FY 1999-00 and FY 2000-01, the statute was amended to increase the transfer amount by \$248.1 million. However, to address the state's revenue shortfall, the General Assembly transferred a total of \$200.3 million *from* the CCF to the General Fund in FY 2001-02 and FY 2002-03. This included the FY 2001-02 interest (\$21.4 million, House Bill 02-1391) and the FY 2002-03 interest (approximately \$2.5 million, Senate Bill 03-179) of the CCF. An additional transfer of \$69,467 was made to the CCF in FY 2003-04 to pay for a CERF bill.

General Fund appropriation. The General Assembly, through the Long Bill or separate legislation, may designate General Fund moneys for appropriation to the CCF. These appropriations are counted against the General Fund 6 percent appropriations limit. During the recent five-year period, there were only two appropriations to the CCF: \$10.7 million in FY 2000-01 and \$79.1 million in FY 2001-02.

Interest earnings and reversions. Interest accruing to the CCF, through investment of money in the fund, is retained in the CCF and does not revert to the General Fund. Interest earnings in a given fiscal year are generally used to fund capital projects in the subsequent fiscal year. In addition, unexpended fund balances are retained in the CCF from year to year and carried forward in the fund as reversions. Interest earnings from FY 1999-00 through FY 2001-02 averaged \$54.7 million per year, but only totaled \$2.9 million in FY 2002-03. The \$2.9 million is comprised mostly of reversions rather than interest. The CCF continues to accrue interest, which could help fund FY 2003-04 projects through the supplemental process or, barring future transfers to the General Fund, could help fund FY 2004-05 projects. The estimated interest in the CCF from first quarter earnings in FY 2003-04 is \$1.5 million.

Deposits pursuant to legislation. Legislation may specify that moneys be deposited into the CCF. Usually, this is from the proceeds of a real estate transaction. No deposit was authorized for FY 2003-04.

Controlled Maintenance Trust Fund Revenue

The General Assembly created the CMTF in 1993 with the intent of establishing a stable, predictable, and consistent source of revenue for controlled maintenance projects. The interest earned on the principal of the CMTF supplements the CCF. Prior to the creation of the CMTF, controlled maintenance projects were funded solely from the CCF. General Fund moneys eligible for transfer to the fund are 50 percent of General Fund revenues in excess of expenditures and required reserves, for the prior fiscal year, up to \$50 million.

The amount available for appropriation is up to 50 percent of the amount of interest expected to be earned on the principal of the CMTF for the current fiscal year and the amount of interest actually earned during the previous fiscal year, not already appropriated. The full amount, while available for appropriation, has not been appropriated. Interest income was available for appropriation for controlled maintenance projects beginning in FY 1996-97. Since that time, a total of \$96.1 million has been appropriated from the fund, ranging from \$18.8 million in FY 2001-02 to \$0 in FY 2002-03 and FY 2003-04. The estimated interest available for appropriation in FY 2003-04 is \$11,821.

Principal transfers from the CMTF. The CMTF's principal of \$248,050,000, unchanged since FY 1995-96, was reduced to \$0 in FY 2001-02 following two transfers to the General Fund. In FY 2000-01, \$4,150,000 was transferred from the fund for flood relief. The following year, House Bill 01-1267 directed the fund's remaining balance, \$243.9 million, to be transferred to the General Fund on July 1, 2001. Although the bill directed repayment of \$276.4 million to the CMTF on July 1, 2002, the moneys were not transferred because the state continued to experience a revenue shortfall. House Bill 03-262 now requires the fund to be paid in two equal installments: \$138.2 million on July 1, 2004, and \$138.2 million on July 1, 2005. Also, Senate Bill 03-342 authorized the transfer of \$40 million from the General Fund to the CMTF on July 1, 2003, and designates the moneys as a cash flow reserve to be expended under specified criteria. The principal balance of the CMTF is now \$40 million. *Figure 2.2* summarizes the status of the CMTF.

Figure 2.2
Five-Year History of Revenue to the Capital Construction Fund

	FY 99-00	FY 00-01	FY 01-02	FY 02-03	FY 03-04
Principal					
Beginning Balance	\$248,050,000	\$248,050,000	\$243,900,000	\$0	\$0
General Fund Transfer	0	(4,150,000)	(243,900,000)	0	40,000,000
Principal Balance of Fund	\$248,050,000	\$243,900,000	\$0	\$0	\$40,000,000
Interest					
Interest Earned*	\$18,005,245	\$18,402,338	\$526,234	\$11,821	\$1,400,000
Interest Transferred from Fund	0	0	(9,500,000)	0	0
Interest Appropriated	17,787,269	17,837,123	18,755,245	0	0
Total Appropriated for Controlled Maintenance**	\$48,396,229	\$46,210,899	\$54,587,796	\$2,537,923	\$1,000,000

Figure 2.2 (Cont.)
Five-Year History of Revenue to the Capital Construction Fund

	FY 99-00	FY 00-01	FY 01-02	FY 02-03	FY 03-04
Amount Appropriated from the CCF	30,608,960	28,373,776	35,832,551	2,537,923	1,000,000
Amount Appropriated from the CMTF	17,787,269	17,837,123	18,755,245	0	0
% Appropriated from the CMTF	36.75%	38.60%	34.36%	0.00%	0.00%

* The figure provided for FY 2003-04 is an estimate.

** The FY 2003-04 appropriation is for the emergency fund for controlled maintenance, which is used in the event of unforeseen maintenance problems affecting health, safety, or public welfare. The totals for previous fiscal years include appropriations for the emergency fund and specific controlled maintenance projects.

Combined revenue to the Capital Construction Fund and Controlled Maintenance Trust Fund. Figure 2.3 provides a five-year total of revenue in the CCF and the CMTF available for funding for capital construction and controlled maintenance projects. The revenue available from the CMTF is taken from the "Interest Appropriated" row in Figure 2.2. Revenue for capital projects has totaled \$681.1 million over the last five years.

Figure 2.3
Five-Year History of Revenue Available for Capital Projects

	FY 99-00	FY 00-01	FY 01-02	FY 02-03	FY 03-04	Total
Capital Construction Fund	\$242,349,683	\$322,295,377	\$65,341,762	(\$12,777,942)	\$9,489,965	\$626,698,845
Controlled Maintenance Trust Fund	17,787,269	17,837,123	18,755,245	0	0	54,379,637
Total	\$260,136,952	\$340,132,500	\$84,097,007	(\$12,777,942)	\$9,489,965	\$681,078,482

Five-Year History of Capital Construction and Controlled Maintenance Appropriations

The following provides a five-year history (FY 1999-00 through FY 2003-04) of state-funded capital construction and controlled maintenance appropriations. These projects were funded from either the CCF or the CMTF. The five-year history includes the cuts that were made during FY 2001-02 and FY 2002-03.

The state owns and operates 27.3 million GSF (gross square feet) in facilities. Often times, the level of appropriation for each department is in relation to the gross square footage of the agency. Together, the Departments of Higher Education and Corrections use 81 percent of the total GSF of all state-owned facilities. **Figure 2.4** shows the GSF used by each state department, including the Judicial Branch. The Capitol Complex facilities are used by the Legislative Branch and state departments.

Figure 2.4
GSF by State Department (as of July 1, 2003)

Department	Gross Square Feet (GSF)	Percent of Total GSF
Higher Education	23,612,793	63.4%
Corrections	6,550,150	17.6%
Human Services	3,033,416	8.1%
Capitol Complex	1,488,467	4.0%
Military Affairs	797,996	2.1%
Agriculture	755,227	2.0%
Education	319,898	0.9%
Public Safety	228,015	0.6%
Judicial	222,632	0.6%
Revenue	119,502	0.3%
Public Health and Environment	88,012	0.2%
Cumbres and Toltec Railroad	51,249	0.1%
Local Affairs	2,800	0.0%
Total	37,270,157	100.0%

Source: State Buildings and Real Estate Program, FY 2002-03 Annual Report

Appropriations. Appropriations from the CCF and the CMTF totaled \$693.8 million for the five-year period ending in FY 2003-04. The bulk of the appropriations, however, came in the first two years of the five-year period. Appropriations for FY 1999-00 and FY 2000-01 totaled \$539.5 million, or 77.8 percent of the total, while appropriations for the last three years (FY 2001-02 through FY 2003-04) totaled \$154.3 million, or 22.2 percent of the total. **Figure 2.5** shows a five-year appropriations history for capital construction projects by project type. **Figure 2.6** provides a visual depiction of the five-year state funding history for capital projects.

Figure 2.5
Five-Year History of Capital Appropriations by Project Type
FY 1999-00 to FY 2003-04

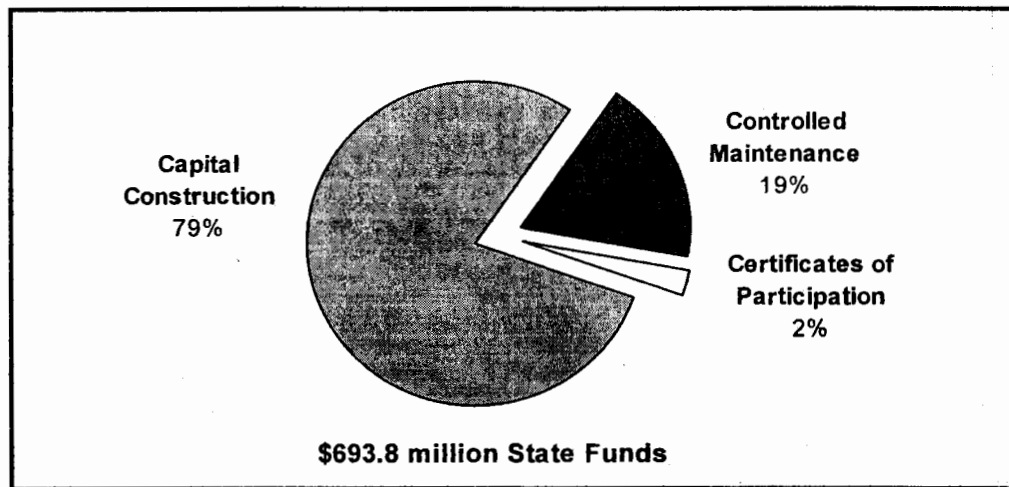
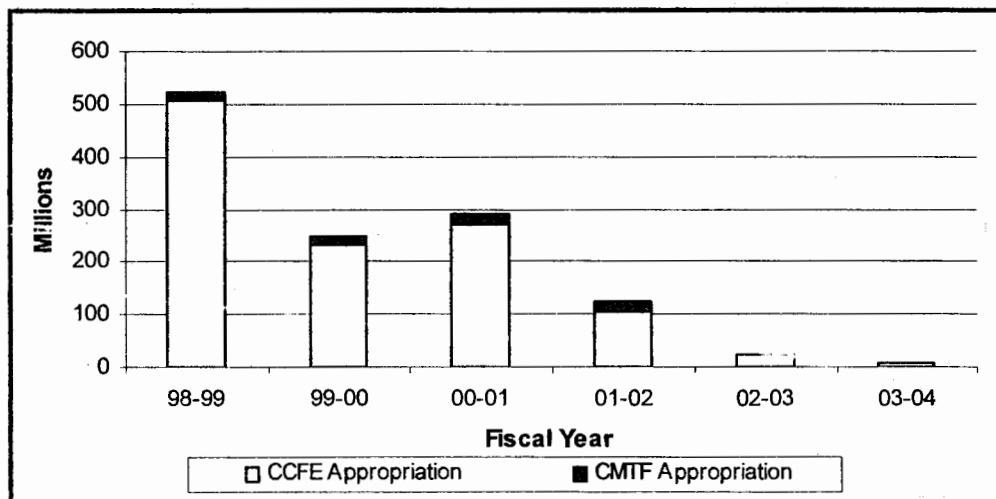


Figure 2.6
Five-Year State Funding History for Capital Projects through FY 2003-04
(in millions)



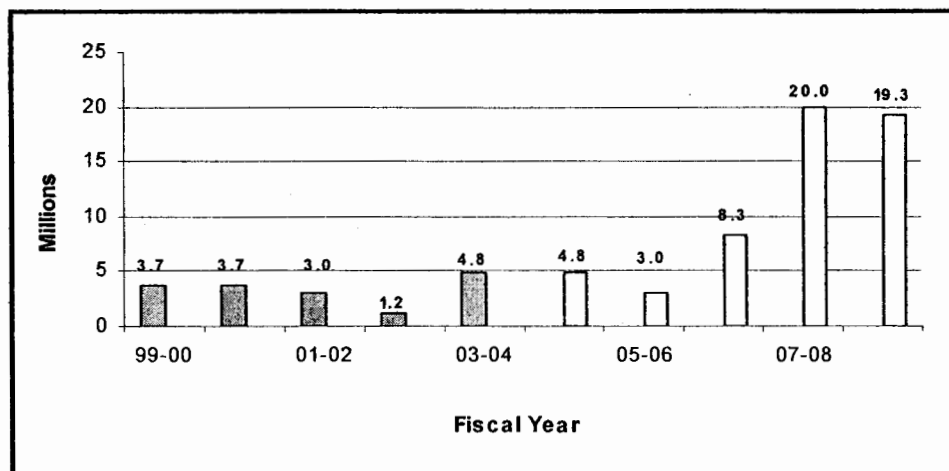
Higher education received \$415.5 million (59.9 percent) of total capital appropriations over the five-year period, while state departments received \$261.8 million (37.7 percent). The remaining \$16.5 million (2.4 percent) funded COP projects, which include both state departments and higher education institutions. The largest recipient of capital appropriations in higher education, by governing board, was the Regents of the University of Colorado. The four campuses received a total of \$106.9 million, or 25.4 percent of the total capital appropriation for higher education institutions. The two campuses under the Board of Governors of the Colorado State University system were next

in funding at \$70.2 million.¹ Of the \$261.8 million for state departments, the Department of Personnel received \$86.6 million and the Department of Transportation received \$56.1 million.² This combined total (\$142.8 million) represents 54.5 percent of the total capital appropriation for state departments.

Certificates of Participation projects. Since 1979, the state has entered into 9 lease-purchase agreements to construct capital facilities by issuing COPs to finance the debt. The General Assembly generally authorizes COPs when there are insufficient capital moneys to fund a project on a pay-as-you-go basis. During the last five fiscal years, payments for COP projects have totaled \$16.5 million. The state is currently making payments on two COP projects: (1) the Lease Purchase of the 1881 Pierce Street Building; and (2) the 2002 Issue (Refunding of the 1992 Issue, which in turn refunded the 1979 Developmentally Disabled Facilities Issue, the 1986 Division of Youth Services Facilities Issue, the 1988 Prison Facilities Issue, the 1995-2005 part of the Auraria North Classroom Issue, and the 690 Kipling Building Issue).

During the 2003 legislative session, the General Assembly enacted House Bill 03-1256, which authorized a 15-year lease-purchase agreement by the Department of Corrections for the construction of a high-custody 948-bed facility (the Colorado State Penitentiary II), and a 25-year lease-purchase agreement by the Board of Regents of the University of Colorado for the construction of academic facilities for the University of Colorado Health Sciences Center at the Fitzsimons campus. The total combined cost of these projects over the next 25 years, including estimated interest, is \$497.3 million. The estimated payments for all COP projects over the next five-year period total \$55.3 million. **Figure 2.7** shows a five-year history of capital construction funding and estimated out-year payments for all COP projects.

Figure 2.7
Capital Funding for COP Projects (in millions)
FY 1999-00 to FY 2008-09



¹ House Bill 02-1260 changed the name of the State Board of Agriculture to the Board of Governors of the Colorado State University System.

² The five-year total of \$86.6 million for the Department of Personnel consists of \$16.5 million for COP projects, including higher education and state department projects.

Figure 2.8 ranks the capital construction and controlled maintenance appropriations for the last five fiscal years by the amount of the appropriation, including all cuts, from highest to lowest. The additional columns reflect the ranking of each particular agency or institution with regard to funding specifically for capital construction projects or controlled maintenance projects. Fort Lewis College, one of the three campuses formerly included in the State Board of Agriculture system, acquired its own board as of July 1, 2002. In addition, House Bill 03-1093 created independent governing boards for Adams State College, Mesa State College, and Western State College effective July 1, 2003. The three state colleges were previously governed by the Trustees of State Colleges.

Figure 2.8
Five-Year History of Capital Construction and Controlled Maintenance Appropriations (FY 1999-00 to FY 2003-04)

Overall Rank	Department/Institution	Total Capital Construction and Controlled Maintenance Appropriation	Percent	Capital Construction Appropriation	Capital Construction Rank	Controlled Maintenance Appropriation	Controlled Maintenance Rank
1	University of Colorado System	\$106,898,814	15.41%	\$84,111,690	1	\$22,787,124	2
2	Personnel	\$86,647,827	12.49%	\$75,984,058	2	\$10,663,769	4
3	Colorado State University System	\$70,249,444	10.13%	\$47,065,448	5	\$23,183,996	1
4	Community Colleges and Occupational Education System	\$69,351,950	10.00%	\$55,890,718	4	\$13,461,232	3
5	Transportation	\$56,111,990	8.09%	\$56,111,990	3	\$0	T23
6	University of Northern Colorado	\$45,610,055	6.57%	\$41,501,505	6	\$4,108,550	11
7	Human Services	\$33,686,232	4.86%	\$24,672,799	7	\$9,013,433	6
8	Adams State College	\$25,509,841	3.68%	\$21,309,843	8	\$4,199,998	10
9	Auraria Higher Education Center	\$21,719,057	3.13%	\$15,392,069	13	\$6,326,988	7
10	Western State College	\$21,103,017	3.04%	\$17,487,538	10	\$3,615,479	12
11	Public Safety	\$20,521,947	2.96%	\$19,602,097	9	\$919,850	18
12	Fort Lewis College	\$20,131,257	2.90%	\$15,834,387	12	\$4,296,870	9
13	Corrections	\$18,939,079	2.73%	\$8,607,226	17	\$10,331,853	5
14	Mesa State College	\$16,516,707	2.38%	\$13,940,364	14	\$2,576,343	14
15	Certificates of Participation	\$16,484,079	2.38%	\$16,484,079	11	\$0	T23
16	Colorado School of Mines	\$15,134,916	2.18%	\$11,916,869	15	\$3,218,047	13
17	Health Care Policy and Financing	\$9,294,761	1.34%	\$9,294,761	16	\$0	T23
18	Corrections Expansion Reserve Fund	\$8,468,552	1.22%	\$8,468,552	18	\$0	T23
19	Public Health	\$6,991,467	1.01%	\$6,991,467	19	\$0	T23

Figure 2.8 (Cont.)

Overall Rank	Department/Institution	Total Capital Construction and Maintenance Appropriation	Percent	Capital Construction Appropriation	Capital Construction Rank	Controlled Maintenance Appropriation	Controlled Maintenance Rank
20	Education	\$6,109,465	0.88%	\$5,457,454	20	\$652,011	19
21	Agriculture	\$6,039,222	0.87%	\$1,045,235	24	\$4,993,987	8
22	Local Affairs	\$3,176,000	0.46%	\$3,176,000	21	\$0	T23
23	Colorado Historical Society	\$2,381,809	0.34%	\$1,164,200	23	\$1,217,609	17
24	State Board of Land Commissioners	\$1,685,911	0.24%	\$1,685,911	22	\$0	T23
25	Military Affairs	\$1,589,914	0.23%	\$211,750	27	\$1,378,164	16
26	Judicial	\$1,533,660	0.22%	\$0	T31	\$1,533,660	15
27	Cumbres and Toltec Railroad	\$940,500	0.14%	\$830,500	25	\$110,000	21
28	Legislative Department	\$345,700	0.05%	\$345,700	26	\$0	T23
29	Camp George West	\$247,732	0.04%	\$0	T31	\$247,732	20
30	Law	\$186,671	0.03%	\$186,671	28	\$0	T23
31	Revenue	\$176,372	0.03%	\$163,829	29	\$12,543	22
32	Regulatory Agencies	\$4,000	0.00%	\$4,000	30	\$0	T23
	GRAND TOTAL	\$693,787,948	100.00%	\$564,938,710		\$128,849,238	

T = tied

Combined capital construction and controlled maintenance funding history. *Figure 2.9* summarizes the total capital construction and controlled maintenance appropriation for each state department and higher education institution by fiscal year. The funding amounts in *Figure 2.9* only reflect funding from the CCF or the CMTF; other funds from federal or cash sources are not included. In addition, *Figure 2.9* displays the distribution of project appropriation for state departments versus higher education.

Capital construction funding history. *Figure 2.10* provides a five-year funding history for capital construction only. The figure does not include funding for controlled maintenance projects. When looking only at capital construction appropriations, higher education institutions received 57.8 percent of the funding, state departments 39.3 percent, and COPs received the outstanding 2.9 percent.

Controlled maintenance funding history. *Figure 2.11* provides a five-year funding history for controlled maintenance only. The figure reflects that higher education institutions have received 69.2 percent of the funding for controlled maintenance projects and state departments have received 30.8 percent.

Figure 2.9
Five-Year History of Capital Construction and Controlled Maintenance Appropriations by Department/Institution

	FY 99-00	FY 00-01	FY 01-02	FY 02-03	FY 03-04	Five-Year Total	Percent of Five-Year Total
State Departments							
Agriculture	\$2,069,527	\$2,800,004	\$1,169,691	\$0	\$0	\$6,039,222	0.9%
Camp George West	0	241,982	5,750	0	0	247,732	0.0%
Corrections	7,288,072	10,661,094	798,198	191,715	0	18,939,079	2.7%
Corrections Expansion Reserve Fund	337,795	3,440,889	4,620,401	0	69,467	8,468,552	1.2%
Education	6,066,254	29,130	14,081	0	0	6,109,465	0.9%
Health Care Policy	4,285,882	3,000	804,550	2,552,385	1,648,944	9,294,761	1.3%
Human Services	12,184,369	14,233,069	1,671,571	4,171,907	1,425,316	33,686,232	4.9%
Judicial	38,677	393,232	582,005	519,746	0	1,533,660	0.2%
Law	0	97,621	53,517	35,533	0	186,671	0.0%
Legislative Department	345,700	0	0	0	0	345,700	0.0%
Local Affairs	3,176,000	0	0	0	0	3,176,000	0.5%
Military Affairs	936,370	384,907	268,637	0	0	1,589,914	0.2%
Personnel	22,845,915	35,638,503	20,420,504	6,742,905	1,000,000	86,647,827	12.5%
Public Health	3,225,440	3,000,000	766,027	0	0	6,991,467	1.0%
Public Safety	7,504,377	9,898,164	3,119,406	0	0	20,521,947	3.0%
Regulatory Agencies	4,000	0	0	0	0	4,000	0.0%
Revenue	47,629	116,200	12,543	0	0	176,372	0.0%

Figure 2.9 (Cont.)

	FY 99-00	FY 00-01	FY 01-02	FY 02-03	FY 03-04	Five-Year Total	Percent of Five-Year Total
State Departments (Cont.)							
State Board of Land Commissioners	0	1,685,911	0	0	0	1,685,911	0.2%
Transportation	4,549,202	51,562,788	0	0	0	56,111,990	8.1%
Total - State Departments	\$74,905,209	\$134,186,494	\$34,306,881	\$14,214,191	\$4,143,727	\$261,756,502	37.7%
Higher Education							
Auraria Higher Education Center	\$13,997,762	\$5,191,595	\$2,529,700	\$0	\$0	\$21,719,057	3.1%
Colorado Historical Society	\$1,208,302	\$1,163,834	\$9,673	\$0	\$0	\$2,381,809	0.3%
Community Colleges							
Arapahoe	\$544,232	\$2,511,784	\$186,538	\$0	\$0	\$3,242,554	0.5%
Aurora	1,303,738	0	0	0	0	1,303,738	0.2%
Front Range	1,025,217	2,117,777	6,090,962	0	0	9,233,956	1.3%
Lamar	7,878,771	1,463,021	6,762	0	0	9,348,554	1.3%
Lowry Higher Education Center	4,926,283	877,304	0	535,983	0	6,339,570	0.9%
Morgan	224,588	3,732,202	1,677,522	0	0	5,634,312	0.8%
Northeastern Junior College	502,802	552,366	103,481	0	0	1,158,649	0.2%
Northwestern	573,398	109,809	309,708	0	0	992,915	0.1%
Otero Junior College	234,590	1,284,203	360,752	0	0	1,879,545	0.3%
Pikes Peak	4,096,897	1,942,865	641,172	0	0	6,680,934	1.0%

Figure 2.9 (Cont.)

	FY 99-00	FY 00-01	FY 01-02	FY 02-03	FY 03-04	Five-Year Total	Percent of Five- Year Total
Community Colleges (Cont.)							
Pueblo	4,005,866	7,812,163	5,651,058	0	0	17,469,087	2.5%
Red Rocks	317,656	152,753	3,935	143,822	0	618,166	0.1%
Trinidad State Junior College	4,686,210	413,476	286,750	63,534	0	5,449,970	0.8%
Total - Community Colleges	\$30,320,248	\$22,969,723	\$15,318,640	\$743,339	\$0	\$69,351,950	10.0%
Cumbres and Toltec Railroad	\$80,500	\$310,000	\$380,000	\$170,000	\$0	\$940,500	0.1%
School of Mines	\$10,676,518	\$3,725,020	\$213,599	\$0	\$519,779	\$15,134,916	2.2%
State Board of Agriculture							
Colorado State University	\$12,740,301	\$19,035,929	\$20,501,943	\$2,764,366	\$0	\$55,042,539	7.9%
Colorado State University-Pueblo ¹	4,613,409	6,961,671	3,631,825	0	0	15,206,905	2.2%
Total - State Board of Agriculture	\$17,353,710	\$25,997,600	\$24,133,768	\$2,764,366	\$0	\$70,249,444	10.1%
Fort Lewis College ²	\$10,783,867	\$3,422,628	\$5,924,762	\$0	\$0	\$20,131,257	2.9%
Adams State College	\$7,088,514	\$9,832,949	\$8,588,378	\$0	\$0	\$25,509,841	3.7%
Mesa State College	\$1,730,359	\$8,978,925	\$5,807,423	\$0	\$0	\$16,516,707	2.4%
Western State College	\$10,834,409	\$9,137,694	\$1,130,914	\$0	\$0	\$21,103,017	3.0%

¹Pursuant to House Bill 02-1324, the name of the University of Southern Colorado was changed to Colorado State University-Pueblo effective July 1, 2003.

²Fort Lewis College was included in the State Board of Agriculture system until July 1, 2002.

Figure 2.9 (Cont.)

	FY 99-00	FY 00-01	FY 01-02	FY 02-03	FY 03-04	Five-Year Total	Percent of Five-Year Total
University of Colorado							
CU-Boulder	\$18,089,645	\$15,552,917	\$5,358,689	\$0	\$0	\$39,001,251	5.6%
CU-Colorado Springs	12,220,228	12,076,466	6,138,720	0	0	30,435,414	4.4%
CU-Health Sciences Center	18,512,700	14,516,658	3,610,334	822,457	0	37,462,149	5.4%
Total - University of Colorado	\$48,822,573	\$42,146,041	\$15,107,743	\$822,457	\$0	\$106,898,814	15.4%
University of Northern Colorado							
	\$17,422,308	\$19,779,693	\$5,978,054	\$2,430,000	\$0	\$45,610,055	6.6%
Total - Higher Education	\$170,319,070	\$152,655,702	\$85,122,654	\$6,930,162	\$519,779	\$415,547,367	59.9%
Certificates of Participation							
	\$3,722,277	\$3,727,916	\$2,966,646	\$1,240,781	\$4,826,459	\$16,484,079	2.4%
Grand Total							
	\$248,946,556	\$290,570,112	\$122,396,181	\$22,385,134	\$9,489,965	\$693,787,948	100.0%
% State Departments							
	30.1%	46.2%	28.0%	63.5%	43.7%		37.73%
% Higher Education							
	68.4%	52.5%	69.5%	31.0%	5.5%		59.90%
% Certificates of Participation							
	1.5%	1.3%	2.4%	5.5%	50.9%		2.38%

Figure 2.10
Five-Year History of Capital Construction Appropriations by Department/Institution

	FY 99-00	FY 00-01	FY 01-02	FY 02-03	FY 03-04	Five-Year Total	Percent of Five-Year Total
State Departments							
Agriculture	\$0	\$1,045,235	\$0	\$0	\$0	\$1,045,235	0.2%
Corrections	3,731,042	4,444,469	240,000	191,715	0	8,607,226	1.5%
Corrections Expansion Reserve Fund	337,795	3,440,889	4,620,401	0	69,467	8,468,552	1.5%
Education	5,457,454	0	0	0	0	5,457,454	1.0%
Health Care Policy	4,285,882	3,000	804,550	2,552,385	1,648,944	9,294,761	1.6%
Human Services	8,145,944	10,929,632	0	4,171,907	1,425,316	24,672,799	4.4%
Law	0	97,621	53,517	35,533	0	186,671	0.0%
Legislative Department	345,700	0	0	0	0	345,700	0.1%
Local Affairs	3,176,000	0	0	0	0	3,176,000	0.6%
Military Affairs	211,750	0	0	0	0	211,750	0.0%
Personnel	18,725,099	33,415,549	18,911,326	4,932,084	0	75,984,058	13.5%
Public Health	3,225,440	3,000,000	766,027	0	0	6,991,467	1.2%
Public Safety	7,197,153	9,590,500	2,814,444	0	0	19,602,097	3.5%
Regulatory Agencies	4,000	0	0	0	0	4,000	0.0%
Revenue	47,629	116,200	0	0	0	163,829	0.0%
State Board of Land Commissioners	0	1,685,911	0	0	0	1,685,911	0.3%
Transportation	4,549,202	51,562,788	0	0	0	56,111,990	9.9%
Total State Departments	\$59,440,090	\$119,331,794	\$28,210,265	\$11,883,624	\$3,143,727	\$222,009,500	39.3%

Figure 2.10 (Cont.)

	FY 99-00	FY 00-01	FY 01-02	FY 02-03	FY 03-04	Five-Year Total	Percent of Five-Year Total
Higher Education							
Auraria Higher Education Center	\$12,351,162	\$3,040,907	\$0	\$0	\$0	\$15,392,069	2.7%
Colorado Historical Society	\$375,881	\$788,319	\$0	\$0	\$0	\$1,164,200	0.2%
Community Colleges							
Arapahoe	\$0	\$1,948,817	\$0	\$0	\$0	\$1,948,817	0.3%
Aurora	1,303,738	0	0	0	0	1,303,738	0.2%
Front Range	0	810,239	5,969,496	0	0	6,779,735	1.2%
Lamar	7,622,963	1,416,664	0	0	0	9,039,627	1.6%
Lowry Higher Education Center	4,400,111	877,304	0	535,983	0	5,813,398	1.0%
Morgan	0	3,182,902	1,432,340	0	0	4,615,242	0.8%
Northeastern Junior College	0	497,514	0	0	0	497,514	0.1%
Otero Junior College	0	448,377	0	0	0	448,377	0.1%
Pikes Peak	3,230,272	1,367,057	0	0	0	4,597,329	0.8%
Pueblo	3,758,285	7,161,710	5,624,246	0	0	16,544,241	2.9%
Trinidad State Junior College	4,302,700	0	0	0	0	4,302,700	0.8%
Total - Community Colleges	\$24,618,069	\$17,710,584	\$13,026,082	\$535,983	\$0	\$55,890,718	9.9%
Cumbres and Toltec Railroad	\$80,500	\$200,000	\$380,000	\$170,000	\$0	\$830,500	0.1%

Figure 2.10 (Cont.)

	FY 99-00	FY 00-01	FY 01-02	FY 02-03	FY 03-04	Five-Year Total	Percent of Five- Year Total
School of Mines	\$8,968,896	\$2,428,194	\$0	\$0	\$519,779	\$11,916,869	2.1%
State Board of Agriculture							
Colorado State University	\$6,580,244	\$12,431,228	\$15,019,246	\$2,764,366	\$0	\$36,795,084	6.5%
Colorado State University-Pueblo ¹	2,604,113	5,478,570	2,187,681	0	0	10,270,364	1.8%
Total - State Board of Agriculture	\$9,184,357	\$17,909,798	\$17,206,927	\$2,764,366	\$0	\$47,065,448	8.3%
University of Colorado							
Fort Lewis College ²	\$9,640,101	\$1,882,243	\$4,312,043	\$0	\$0	\$15,834,387	2.8%
Adams State College	\$5,820,600	\$8,462,475	\$7,026,768	\$0	\$0	\$21,309,843	3.8%
Mesa State College	\$914,184	\$7,979,459	\$5,046,721	\$0	\$0	\$13,940,364	2.5%
Western State College	\$9,528,743	\$7,958,795	\$0	\$0	\$0	\$17,487,538	3.1%
University of Colorado							
CU-Boulder	\$12,957,363	\$10,908,420	\$0	\$0	\$0	\$23,865,783	4.2%
CU-Colorado Springs	11,276,228	11,043,346	5,031,630	0	0	27,351,204	4.8%
CU-Health Sciences Center	15,998,838	13,124,000	2,949,408	822,457	0	32,894,703	5.8%
Total - University of Colorado	\$40,232,429	\$35,075,766	\$7,981,038	\$822,457	\$0	\$84,111,690	14.9%
University of Northern Colorado	\$15,673,038	\$18,401,457	\$4,997,010	\$2,430,000	\$0	\$41,501,505	7.3%

¹Pursuant to House Bill 02-1324, the name of the University of Southern Colorado was changed to Colorado State University-Pueblo effective July 1, 2003.

²Fort Lewis College was included in the State Board of Agriculture system until July 1, 2002.

Figure 2.10 (Cont.)

	FY 99-00	FY 00-01	FY 01-02	FY 02-03	FY 03-04	Five-Year Total	Percent of Five- Year Total
Total - Higher Education	\$137,387,960	\$121,837,997	\$59,976,589	\$6,722,806	\$519,779	\$326,445,131	57.8%
Certificates of Participation	\$3,722,277	\$3,727,916	\$2,966,646	\$1,240,781	\$4,826,459	\$16,484,079	2.9%
Grand Total	\$200,550,327	\$244,897,707	\$91,153,500	\$19,847,211	\$8,489,965	\$564,938,710	100.0%
% State Departments	29.6%	48.7%	30.9%	59.9%	37.0%		39.3%
% Higher Education	68.5%	49.8%	65.8%	33.9%	6.1%		57.8%
% Certificates of Participation	1.9%	1.5%	3.3%	6.3%	56.8%		2.9%

Figure 2.11
Five-Year History of Controlled Maintenance Appropriations by Department/Institution

	FY 99-00	FY 00-01	FY 01-02	FY 02-03	FY 03-04	Five-Year Total	Percent of Five- Year Total
State Departments							
Agriculture	\$2,069,527	\$1,754,769	\$1,169,691	\$0	\$0	\$4,993,987	3.9%
Camp George West	0	241,982	5,750	0	0	247,732	0.2%
Corrections	3,557,030	6,216,625	558,198	0	0	10,331,853	8.0%
Education	608,800	29,130	14,081	0	0	652,011	0.5%
Human Services	4,038,425	3,303,437	1,671,571	0	0	9,013,433	7.0%
Judicial	38,677	393,232	582,005	519,746	0	1,533,660	1.2%
Military Affairs	724,620	384,907	268,637	0	0	1,378,164	1.1%
Personnel	4,120,816	2,222,954	1,509,178	1,810,821	1,000,000	10,663,769	8.3%
Public Safety	307,224	307,664	304,962	0	0	919,850	0.7%
Revenue	0	0	12,543	0	0	12,543	0.0%
Total - State Departments	\$15,465,119	\$14,854,700	\$6,096,616	\$2,330,567	\$1,000,000	\$39,747,002	30.8%
Higher Education							
Auraria Higher Education Center	\$1,646,600	\$2,150,688	\$2,529,700	\$0	\$0	\$6,326,988	4.9%
Colorado Historical Society	\$832,421	\$375,515	\$9,673	\$0	\$0	\$1,217,609	0.9%
Community Colleges							
Arapahoe	\$544,232	\$562,967	\$186,538	\$0	\$0	\$1,293,737	1.0%
Front Range	1,025,217	1,307,538	121,466	0	0	2,454,221	1.9%

Figure 2.11 (Cont.)

	FY 99-00	FY 00-01	FY 01-02	FY 02-03	FY 03-04	Five-Year Total	Percent of Five-Year Total
Lamar	255,808	46,357	6,762	0	0	308,927	0.2%
Lowry Higher Education Center	526,172	0	0	0	0	526,172	0.4%
Morgan	224,588	549,300	245,182	0	0	1,019,070	0.8%
Northeastern Junior College	502,802	54,852	103,481	0	0	661,135	0.5%
Northwestern	573,398	109,809	309,708	0	0	992,915	0.8%
Otero Junior College	234,590	835,826	360,752	0	0	1,431,168	1.1%
Pikes Peak	866,625	575,808	641,172	0	0	2,083,605	1.6%
Pueblo	247,581	650,453	26,812	0	0	924,846	0.7%
Red Rocks	317,656	152,753	3,935	143,822	0	618,166	0.5%
Trinidad State Junior College	383,510	413,476	286,750	63,534	0	1,147,270	0.9%
Total - Community Colleges	\$5,702,179	\$5,259,139	\$2,292,558	\$207,356	\$0	\$13,461,232	10.4%
Cumbres and Toltec	\$0	\$110,000	\$0	\$0	\$0	\$110,000	0.1%
School of Mines	\$1,707,622	\$1,296,826	\$213,599	\$0	\$0	\$3,218,047	2.5%
State Board of Agriculture							
Colorado State University	\$6,160,057	\$6,604,701	\$5,482,697	\$0	\$0	\$18,247,455	14.2%
Colorado State University - Pueblo ¹	2,009,296	1,483,101	1,444,144	0	0	4,936,541	3.8%
Total - State Board of Agriculture	\$8,169,353	\$8,087,802	\$6,926,841	\$0	\$0	\$23,183,996	18.0%

¹Pursuant to House Bill 02-1324, the name of the University of Southern Colorado was changed to Colorado State University-Pueblo effective July 1, 2003.

Figure 2.11 (Cont.)

	FY 99-00	FY 00-01	FY 01-02	FY 02-03	FY 03-04	Five-Year Total	Percent of Five-Year Total
Fort Lewis College ²	\$1,143,766	\$1,540,385	\$1,612,719	\$0	\$0	\$4,296,870	3.3%
Adams State College	\$1,267,914	\$1,370,474	\$1,561,610	\$0	\$0	\$4,199,998	3.3%
Mesa State College	\$816,175	\$999,466	\$760,702	\$0	\$0	\$2,576,343	2.0%
Western State College	\$1,305,666	\$1,178,899	\$1,130,914	\$0	\$0	\$3,615,479	2.8%
University of Colorado							
CU-Boulder	\$5,132,282	\$4,644,497	\$5,358,689	\$0	\$0	\$15,135,468	11.7%
CU-Colorado Springs	944,000	1,033,120	1,107,090	0	0	3,084,210	2.4%
CU-Health Sciences Center	2,513,862	1,392,658	660,926	0	0	4,567,446	3.5%
Total - University of Colorado	\$8,590,144	\$7,070,275	\$7,126,705	\$0	\$0	\$22,787,124	17.7%
University of Northern Colorado							
University of Northern Colorado	\$1,749,270	\$1,378,236	\$981,044	\$0	\$0	\$4,108,550	3.2%
Total - Higher Education	\$32,931,110	\$30,817,705	\$25,146,065	\$207,356	\$0	\$89,102,236	57.8%
Grand Total							
	\$48,396,229	\$45,672,405	\$31,242,681	\$2,537,923	\$1,000,000	\$128,849,238	100.0%
% State Departments							
% State Departments	32.0%	32.5%	19.5%	91.8%	100.0%		30.8%
% Higher Education							
% Higher Education	68.0%	67.5%	80.5%	8.2%	0.0%		69.2%

²Fort Lewis College was included in the State Board of Agriculture system until July 1, 2002.

Five-Year Projection of the State's Capital Construction Revenue and Needs

State law requires the CDC to forecast the state's needs for capital construction and controlled maintenance. **Figure 2.12** demonstrates a total five-year shortfall of \$885.7 million resulting from reduced revenue to the CCF and increasing capital need.³ Over one-third of this shortfall (\$334.3 million) is projected to occur in FY 2004-05.

Revenue over the next five years is expected to total \$240.1 million. Figure 2.12 provides the *revenue sources* for the CCF for FY 2004-05 through FY 2008-09. The figure includes the \$100 million statutory transfer that is authorized through FY 2005-06. However, the General Assembly can approve legislation to reduce, increase, or eliminate the transfer. (For example, the transfer was reduced from \$100 million to approximately \$9.5 million for FY 2003-04.) Such action is likely for the FY 2004-05 transfer due to the lower-than-expected revenue to the General Fund. Interest estimates conform with the September 2003 Legislative Council economic forecast projections of \$34.1 million for that five-year period.

According to the September 2003 Legislative Council revenue forecast, the state ended FY 2002-03 with \$91.8 million in the General Fund excess reserve. Prior to the passage of House Bill 02-1310, moneys in the excess reserve were available for transfer into the CCF. This bill specifies a division of the General Fund excess reserve between highway needs and capital construction. When excess reserve funds are available, the bill requires a transfer of two-thirds of the amount to the Highway Users Tax Fund and the remaining one-third to the CCF. Accordingly, there will be \$2.1 million transferred from the General Fund excess reserve to the CCF in FY 2003-04. Barring appropriations reductions, there will be no General Fund excess reserve moneys available until FY 2007-08. Of the \$3.7 million General Fund excess reserve funds available in FY 2007-08, an estimated \$1.2 million will be distributed to the CCF. If the \$100 million transfer is reduced in FY 2004-05 and once it is eliminated in FY 2005-06, revenue to the CCF over the next five years will be impacted considerably.

Figure 2.12 also provides the estimated five-year *capital need*, which totals \$1.1 billion. For controlled maintenance needs, adjustments were made to account for the cuts enacted in Senate Bill 03-179 for controlled maintenance projects. These cuts totaled \$23.5 million, and the FY 2003-04 funding "shortfall" was \$54.1 million (the difference between the request amount of \$55.1 million and the funded amount of \$1.0 million), for a total of \$77.6 million. Because the need for these projects has not gone away, the \$77.6 million is divided by five and added to each of the five years. Using this calculation, the controlled maintenance total need is \$463.3 million, or 41.2 percent of the estimated five-year need.

Figure 2.12 includes COP payments for the House Bill 03-1256 projects, which make up 9.5 percent of the five-year need. Through the passage of House Bill 03-1256, the General Assembly authorized a 15-year lease-purchase agreement by the Department of Corrections for the construction of a high-custody 948-bed facility (the Colorado State Penitentiary II), and a 25-year lease-purchase agreement by the Board of Regents of the University of Colorado for the construction of academic facilities for the University of Colorado Health Sciences Center at the Fitzsimons campus. Although

³The shortfall assumes that the \$100 million statutory transfer is not reduced in FY 2004-05 or FY 2005-06.

these projects did not require an appropriation in FY 2003-04, COP payments are projected to begin in FY 2004-05 for the Fitzsimons projects and in FY 2005-06 for the prison project.

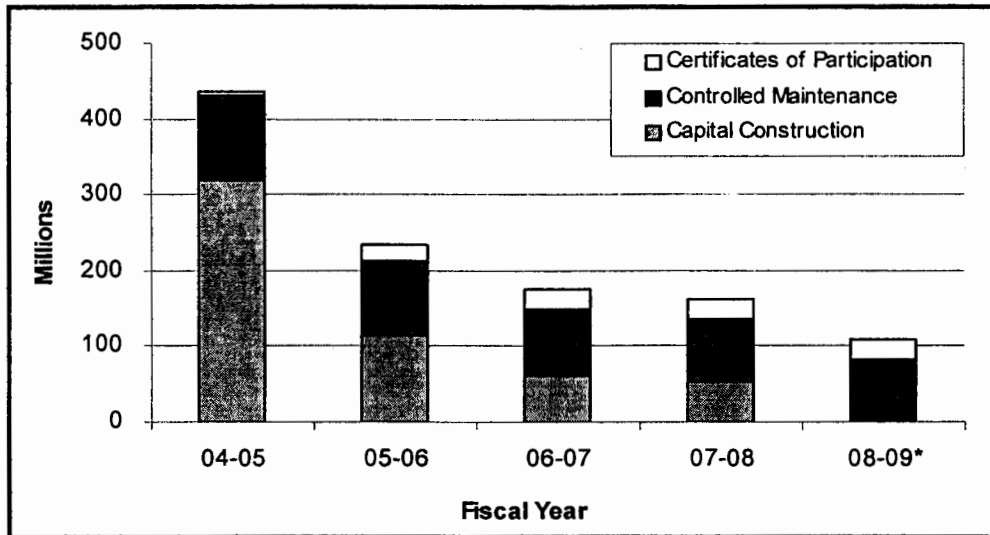
The largest percentage of the overall capital need (48.7 percent) is attributed to capital projects that were included in the five-year plans submitted by state departments and institutions in fall 2002, but did not receive funding in FY 2003-04. Capital construction projects funded in FY 2003-04 account for 0.6 percent of the need.

Figure 2.12
Five-Year Estimate of Revenue to the Capital Construction Fund and Capital Need

Revenue Source	FY 04-05	FY 05-06	FY 06-07	FY 07-08	FY 08-09	Total	Percent of Total
Ongoing Statutory General Fund Transfer	\$100,000,000	\$100,000,000	\$0	\$0	\$0	\$200,000,000	83.7%
Additional Statutory General Fund Transfer for CERF projects (must be spent on prisons)	1,846,045	658,200	578,660	472,376	0	3,555,281	1.5%
Interest	7,414,000	10,503,000	7,350,000	5,165,000	3,630,000	34,062,000	14.3%
General Fund Excess Reserve	0	0	0	1,200,000	0	1,200,000	0.5%
Total Revenue	\$109,260,045	\$111,161,200	\$7,928,660	\$6,837,376	\$3,630,000	\$238,817,281	100.0%
Capital Need	FY 04-05	FY 05-06	FY 06-07	FY 07-08	FY 08-09	Total	Percent of Total
Controlled Maintenance	\$110,652,194	\$97,422,332	\$88,358,546	\$83,411,257	\$83,411,257	463,255,586	41.2%
Certificates of Participation	6,725,249	21,630,615	26,920,006	25,932,000	25,932,000	107,139,870	9.5%
Capital Construction - projects funded in FY 2003-04	6,597,268	0	0	0	0	6,597,268	0.6%
Capital Construction - projects requested but not funded in FY 2003-04	319,596,649	114,510,869	61,243,641	52,191,915	0	547,543,074	48.7%
Total Capital Need	\$443,571,360	\$233,563,816	\$176,522,193	\$161,535,172	\$109,343,257	\$1,124,535,798	100.0%
SHORTFALL	(\$334,311,315)	(\$122,402,616)	(\$168,593,533)	(\$154,697,796)	(\$105,713,257)	(\$885,718,517)	

Figure 2.13 visually depicts the projected need for capital construction, controlled maintenance, and COP projects through FY 2008-09, as detailed in Figure 2.12.*

Figure 2.13
Five-Year Projection of Capital Needs



* The five-year plans submitted by agencies in the fall of 2002 did not include capital construction requests for FY 2008-09.

III. Capital Construction and Controlled Maintenance Cuts

Chapter II provided an appropriation history for capital construction and controlled maintenance projects, including cuts made during the 2001 2nd Extraordinary Session, the 2002 Session, and the 2003 Session. This chapter describes these cuts. The appropriations were reduced or eliminated to help balance the state's budget, which had an estimated overall revenue shortfall of about \$1.1 billion in both FY 2001-02 and FY 2002-03.

FY 2001-02 cuts. During a special session in fall 2001, the General Assembly passed Senate Bill 01S2-023, which reduced capital funding by \$216.0 million and primarily affected capital construction projects funded in the then-current fiscal year, FY 2001-02. The General Assembly also enacted three additional capital construction supplemental bills during the 2002 regular session to reduce capital appropriations by an additional \$58.1 million. These bills included cuts (and a limited amount of increases) to FY 1998-99 through FY 2001-02 projects, but primarily affected FY 2000-01 projects. The projects cut during the regular session included both capital construction and controlled maintenance projects.

FY 2002-03 cuts. The General Assembly continued to reduce funding for capital projects, primarily controlled maintenance projects, through the passage of Senate Bill 03-179, the capital construction supplemental bill. The capital projects cut in Senate Bill 03-179 received appropriations in FY 1999-00 through FY 2001-02, but the funding was frozen in March and June of 2002. The reductions, with a limited amount of increases, totaled \$35.4 million.

Figure 3.1 summarizes cuts to capital construction projects funded in FY 1998-99 through FY 2001-02. The \$309.5 million in cuts made during FY 2001-02 and FY 2002-03 reduced the total state-funded appropriation for capital projects for the last five fiscal years by 20.7 percent.

Figure 3.1
Capital Construction Cuts by Year of Appropriation

Year	FY 98-99	FY 99-00	FY 00-01	FY 01-02	Total
Total Appropriation*	\$525,006,243	\$262,023,847	\$337,093,894	\$370,389,011	\$1,494,512,995
Cuts to Capital Projects by Bill					
SB 01S2-023	0	(2,949,408)	(2,031,044)	(211,005,757)	(215,986,209)
HB 02-1388	(120,000)	(330,904)	103,657	233,736	(113,511)
HB 02-1438	(1,444,230)	(9,562,304)	(42,538,460)	(4,277,404)	(57,822,398)
HB 02-1471	0	(185,976)	0	0	(185,976)
SB 03-179**	0	(48,699)	(2,057,935)	(32,943,405)	(35,403,066)
Total Amount Cut	(\$1,564,230)	(\$13,077,291)	(\$46,523,782)	(\$247,992,830)	(\$309,511,160)
Remaining Appropriation	\$523,442,013	\$248,946,556	\$290,570,112	\$122,396,181	\$1,185,001,835
% of Total Cut	0.3%	5.0%	13.8%	67.0%	20.7%
% Change From Previous Year	92.6%	-52.4%	16.7%	-57.9%	Not applicable

* As of August 2001, prior to any cuts. Includes state funds only (Capital Construction Funds, or CCF, and Controlled Maintenance Trust Fund, or CMTF).

** The bill cut \$353,027 from a FY 1993-94 appropriation to the Governor's Office of State Planning and Budgeting for the Implementation of the Americans with Disabilities Act. This amount is reflected in the total column only. The bill also required that a FY 2002-03 transfer of \$1,168,203 from the CCF to the Corrections Expansion Reserve Fund (CERF) for CERF bills be transferred back to the General Fund. This amount is not included in the table.

More money was cut from the University of Colorado system than any other higher education system or any state department (\$91.0 million, or 29.3 percent of the total amount cut). Next hardest hit was the Department of Corrections (DOC), at \$62.8 million, or 20.2 percent of the total amount cut. Third on the list was the Department of Human Services, with \$38.7 million in cuts (12.5 percent).

Figure 3.2 lists all cuts enacted during FY 2001-02 and FY 2002-03 by department and project. For each project, Figure 3.2 identifies the cut amount by fiscal year(s). Figure 3.2 also provides each project's appropriation as of August 2001 and the current appropriation after the cuts. The current appropriation includes appropriations for FY 2003-04, but the specific FY 2003-04 appropriations are not shown in Figure 3.2.

Figure 3.2
Total Cuts Enacted by the General Assembly Between July 2001 and May 2003 (State Funds Only)

Department / Project	Appropriation as of August 2001 (FY 1994-95 to March 2002)	Cuts by Fiscal Year		Total Cuts	Current Appropriation (includes FY 2003-04 appropriation)	Percent of Total Cuts
		FY 2001-02 Cuts	FY 2002-03 Cuts			
Agriculture						
Animal Health Lab Power Supply Upgrade	\$261,138	(\$240,084)	\$30,491	(\$209,593)	\$51,545	
Biochem Lab Building System Replacement	659,177	(356,741)	(244,503)	(601,244)	57,933	
Biochem Lab Workstations Replacement	179,788	(155,857)	0	(155,857)	23,931	
Metrology Lab Building System Replacement	496,256	(302,728)	(163,955)	(466,683)	29,573	
Subtotal	\$1,596,359	(\$1,055,410)	(\$377,967)	(\$1,433,377)	\$162,982	0.46%
Arapahoe Community College						
Structural/Exterior Concrete Repair Main Annex	707,523	(160,128)	(375,573)	(535,701)	171,822	
Replace HVAC Equipment	383,179	0	(383,179)	(383,179)	0	
Subtotal	\$1,090,702	(\$160,128)	(\$758,752)	(\$918,880)	\$171,822	0.30%
Auraria Higher Education Center						
Arts Building Renovation (Classroom Building Revitalization)	7,238,815	(6,904,431)	0	(6,904,431)	334,384	
Subtotal	\$7,238,815	(\$6,904,431)	\$0	(\$6,904,431)	\$334,384	2.23%
Camp George West						
Limited Paving and Removal of Two Hazardous Buildings	122,346	0	(116,596)	(116,596)	5,750	
Subtotal	\$122,346	\$0	(\$116,596)	(\$116,596)	\$5,750	0.04%
Colorado Historical Society						
El Pueblo Museum Development, New Construction	2,451,000	(1,860,119)	0	(1,860,119)	590,881	
Fort Garland Code/Safety Upgrade	385,485	(203,491)	(134,645)	(338,136)	47,349	
Grant Humphreys Facility Improvements and Repair	325,285	(301,794)	0	(301,794)	23,491	
Stephen Hart Research Library and Expansion	4,144,000	(3,798,181)	0	(3,798,181)	345,819	
Ute Indian Museum	775,050	(775,050)	0	(775,050)	0	
Fort Vasquez Energy and Site Upgrade	150,877	0	(145,148)	(145,148)	5,729	
Trinidad Site Accessibility and Building Improvements	293,572	0	(289,628)	(289,628)	3,944	
Subtotal	\$8,525,269	(\$6,938,635)	(\$569,421)	(\$7,508,056)	\$1,017,213	2.43%
Colorado Northwestern Community College						
Air Conditioning Upgrade - Rangely Campus	73,286	(63,209)	0	(63,209)	10,077	
HVAC Modifications and Upgrade, Rangely Campus	611,500	0	(575,125)	(575,125)	36,375	
Subtotal	\$684,786	(\$63,209)	(\$575,125)	(\$638,334)	\$46,452	0.21%

**Figure 3.2
Total Cuts Enacted by the General Assembly Between July 2001 and May 2003 (State Funds Only)**

Department / Project	Appropriation as of August 2001 (FY 1994-95 to March 2002)	Cuts by Fiscal Year		Total Cuts	Current Appropriation (includes FY 2003-04 appropriation)	Percent of Total Cuts
		FY 2001-02 Cuts	FY 2002-03 Cuts			
Colorado School of Mines						
Brown Hall Addition	1,288,335	(1,288,335)	0	(1,288,335)	0	
Green Center Decontamination and Repair and Addition to Center for Teaching and Learning Media (formerly Green Center Basement Renovation)	6,398,741	(6,398,741)	0	(6,398,741)	519,779	
Campus Pool HVAC Replacement	887,900	0	(797,087)	(797,087)	90,813	
Campus Primary Electrical Power Distribution	396,740	0	(377,750)	(377,750)	18,990	
Subtotal	\$8,971,716	(\$7,687,076)	(\$1,174,837)	(\$8,861,913)	\$629,582	2.86%
Colorado State Fair						
Correct Accessibility Problems on the Fairgrounds	275,000	0	(269,004)	(269,004)	5,996	
Subtotal	\$275,000	\$0	(\$269,004)	(\$269,004)	\$5,996	0.09%
Colorado State University						
San Luis Valley Research Center Improvements	1,337,142	(1,090,036)	(50,572)	(1,140,608)	196,534	
University Center for the Arts	14,043,996	(5,616,091)	(7,647,608)	(13,263,699)	780,297	
Information and Instructional Technology in Education for the Year 2000 - Project 2	5,189,734	(2,595,928)	0	(2,595,928)	2,593,806	
Subtotal	\$20,570,872	(\$9,302,055)	(\$7,698,180)	(\$17,000,235)	\$3,570,637	5.49%
Community College of Aurora						
Campus Maintenance Facility	112,670	(112,670)	0	(112,670)	0	
Subtotal	\$112,670	(\$112,670)	\$0	(\$112,670)	\$0	0.04%
Corrections						
Sterling Correctional Facility	169,227,264	(120,000)	0	(120,000)	169,107,264	
Replace Serving Lines, Beverage Islands, and Dumb Waiters, Buena Vista Correctional Facility	213,340	(195,885)	0	(195,885)	209,170	
Fremont Correctional Facility, Repair Utility Tunnel	1,415,754	(35,664)	(1,246,228)	(1,281,892)	133,862	
Repair/Replace Cellhouse Showers, Buena Vista Correctional Facility	810,710	(737,274)	0	(737,274)	73,436	
Repair/Replace Security Systems, Arkansas Valley, Colorado State Penitentiary, Colorado Territorial, Fremont	1,331,844	(62,505)	(937,431)	(999,936)	331,908	

**Figure 3.2
Total Cuts Enacted by the General Assembly Between July 2001 and May 2003 (State Funds Only)**

Department / Project	Appropriation as of August 2001 (FY 1994-95 to March 2002)	Cuts by Fiscal Year		Current Appropriation (Includes FY 2003-04 appropriation)	Percent of Total of Total Cuts
		FY 2001-02 Cuts	FY 2002-03 Cuts		
San Carlos Correctional Facility Expansion	20,570,726	(19,065,521)	0	(19,065,521)	1,505,205
Segregation Unit Cell Front and Lock Replacement, Buena Vista	441,682	(407,475)	0	(407,475)	34,207
Upgrade Fire Detection/Alarm/Suppression Systems, Buena Vista, Colorado Correctional, Territorial, Fremont, Centennial, Skyline, Limon, Pueblo Minimum	3,352,589	(403,200)	(2,482,510)	(2,885,710)	466,879
Arkansas Valley Correctional Facility - High Custody Expansion	20,860,338	(19,790,603)	0	(19,790,603)	1,069,735
Denver Reception Diagnostic Center, Expansion/Renovation	10,054,855	(8,962,261)	0	(8,962,261)	1,092,594
Fort Lyon Acquisition and Renovation	6,431,839	(6,431,839)	0	(6,431,839)	0
Parole Electronic Records, Phase II of III	1,136,730	(1,136,730)	0	(1,136,730)	0
Colorado Territorial Correctional Facility Sanitary Sewer / Storm Distribution Improvements	494,450	0	(392,107)	(392,107)	102,343
Repair / Replace Water Treatment and Piping Systems, Arkansas Valley Correctional Facility	368,648	0	(343,602)	(343,602)	25,046
Subtotal	\$236,710,769	(\$57,348,957)	(\$5,401,878)	(\$62,750,835)	\$174,151,649
					20.27%
Corrections Expansion Reserve Fund*	\$1,168,203	\$0	(\$1,168,203)	(\$1,168,203)	\$0
					0.38%
Cumbres and Toltec					
Antonito Shop Mechanical / Electrical Upgrades	61,400	0	(61,400)	(61,400)	0
Subtotal	\$61,400	\$0	(\$61,400)	(\$61,400)	\$0
					0.02%
Education					
Roof Repair/Replacement Campus-wide, School for the Deaf and Blind	539,724	(298,590)	(162,625)	(461,215)	78,509
Cross-Connection Control/Backflow Prevention, School for the Deaf and Blind	58,150	(54,487)	0	(54,487)	3,663
Electrical Distribution Upgrade, School for the Deaf and Blind	544,951	(308,299)	(211,264)	(519,563)	25,388
Remove and Replace Thermal Insulation, School for the Deaf and Blind	70,700	(69,757)	0	(69,757)	943
Campus Safety / Fire Lanes Upgrade, School for the Deaf and Blind	301,000	0	(289,971)	(289,971)	11,029
Subtotal	\$1,514,525	(\$731,133)	(\$663,860)	(\$1,394,993)	\$119,532
					0.45%

**Figure 3.2
Total Cuts Enacted by the General Assembly Between July 2001 and May 2003 (State Funds Only)**

Department / Project	Appropriation as of August 2001 (FY 1994-95 to March 2002)	Cuts by Fiscal Year		Total Cuts	Current Appropriation (includes FY 2003-04 appropriation)	Percent of Total Cuts
		FY 2001-02 Cuts	FY 2002-03 Cuts			
Fort Lewis College						
Berndt Hall Reconstruction	7,706,030	(6,799,286)	(55,076)	(6,854,362)	851,668	
Gymnasium Improvements - Exercise Science / Athletic Facilities	4,143,394	0	(25,109)	(25,109)	4,118,285	
Subtotal	\$11,849,424	(\$6,799,286)	(\$80,185)	(\$6,879,471)	\$4,969,953	2.22%
Governor - Office of State Planning and Budgeting						
Implementation of the Americans with Disabilities Act (ADA)	12,255,244	0	(353,027)	(353,027)	11,902,217	
Subtotal	\$12,255,244	\$0	(\$353,027)	(\$353,027)	\$11,902,217	0.11%
Front Range Community College						
Larimer Campus, Blanca Peak, and Mount Antero Buildings Renovation	6,817,435	0	(37,700)	(37,700)	6,779,735	
Small Central Plant to Replace Deteriorating Rooftop HVAC Units, Larimer Campus	1,605,604	0	(1,484,138)	(1,484,138)	121,466	
Subtotal	\$8,423,039	\$0	(\$1,521,838)	(\$1,521,838)	\$6,901,201	0.49%
Health Care Policy and Financing						
Colorado Benefits Management System	9,789,592	(2,552,385)	0	(2,552,385)	11,438,536	
9th Floor Cafeteria Renovation	43,987	(40,987)	0	(40,987)	3,000	
Subtotal	\$9,833,579	(\$2,593,372)	\$0	(\$2,593,372)	\$11,441,536	0.84%
Human Services						
Colorado Benefits Management System	10,350,652	(3,017,375)	0	(3,017,375)	11,775,968	
Office of Health and Rehabilitation, Colorado Mental Health Institute at Fort Logan, Patient Air Conditioning and Security Improvements	1,286,500	(1,181,679)	0	(1,181,679)	104,821	
Repair / Replace Roadways, Colorado Mental Health Institute at Fort Logan	881,921	(729,776)	0	(729,776)	152,145	
Colorado Mental Health Institute at Pueblo -- Heating Plant (formerly titled Kitchen, Warehouse, Heating Plant Expansion)	5,958,030	(5,313,066)	5,900	(5,307,166)	650,864	
Colorado Mental Health Institute at Pueblo, Forensics Medium and Maximum Security Replacement	25,060,060	(22,513,550)	28,944	(22,484,606)	2,575,454	
Division of Youth Corrections, Colorado Mental Health Institute, 20-Bed Mental Health Unit	1,683,500	(1,253,678)	6,597	(1,247,081)	436,419	
Kipling Village Improvements	2,235,946	(1,154,532)	0	(1,154,532)	2,235,946	
Colorado Mental Health Institute at Fort Logan -- Locked Adult Unit	304,900	(304,900)	0	(304,900)	0	

**Figure 3.2
Total Cuts Enacted by the General Assembly Between July 2001 and May 2003 (State Funds Only)**

Department / Project	Appropriation as of August 2001 (FY 1994-95 to March 2002)	Cuts by Fiscal Year		Current Appropriation (Includes FY 2003-04 appropriation)	Percent of Total Cuts
		FY 2001-02 Cuts	FY 2002-03 Cuts		
Colorado Mental Health Institute at Pueblo -- Hospital Equipment	598,598	(598,598)	0	(598,598)	0
Pueblo Regional Center - Group Home Remodeling	177,730	(177,730)	0	(177,730)	0
Repair Structural Problems in Building 54, Colorado Mental Health Institute at Pueblo	180,000	0	(172,350)	(172,350)	7,650
Repair / Replace Campus Tunnel and Utility Infrastructure Systems, Colorado Mental Health Institute at Pueblo	1,057,801	0	(978,318)	(978,318)	79,483
Replace Deteriorated Campus Infrastructure System, Colorado Mental Health Institute at Fort Logan	575,000	0	(536,674)	(536,674)	38,326
Ridge View Youth Services Center - Academic Model - 500 Bed Facility	51,516,212	0	(41,441)	(41,441)	51,474,771
Suicide Risk Assessment and Prevention, Various Campuses	796,300	0	(759,994)	(759,994)	36,306
Subtotal	\$102,663,150	(\$36,244,884)	(\$2,447,336)	(\$38,692,220)	\$69,568,153
					12.50%
Judicial					
Cross-connection Control / Backflow Prevention	35,208	(27,547)	0	(27,547)	7,661
Judicial Heritage Building, Elevator Repair / Retrofit	328,500	(317,922)	0	(317,922)	328,500
Judicial Heritage Building, Fire Alarm System Upgrade	402,610	(382,172)	0	(382,172)	20,438
Judicial/Heritage Complex, Mechanical Room Ventilation Upgrade	78,000	(67,244)	0	(67,244)	10,756
Waterproof Sloped Roof and Plaza Deck, Judicial/Heritage Complex	958,725	(201,824)	0	(201,824)	958,725
Subtotal	\$1,803,043	(\$996,709)	\$0	(\$996,709)	\$1,326,080
					0.32%
Lamar Community College					
Trustees Building, Cosmetology Laboratory Ventilation/ Bathroom Upgrade	21,550	(20,348)	0	(20,348)	1,202
Exterior Caulking/Painting Campus Buildings	31,450	(27,572)	0	(27,572)	3,878
Window Upgrades Bowman/Trustees Building	498,290	(337,239)	(135,192)	(472,431)	25,859
Fire Alarm / Emergency Lighting Modernization, Bowman/Trustees Building	207,211	0	(200,449)	(200,449)	6,762
Subtotal	\$756,501	(\$385,159)	(\$335,641)	(\$720,800)	\$37,701
					0.23%
Local Affairs					
Community-Based Access Grant Program (Beanpole)	8,176,000	(5,000,000)	0	(5,000,000)	3,176,000
Subtotal	\$8,176,000	(\$5,000,000)	\$0	(\$5,000,000)	\$3,176,000
					1.62%

**Figure 3.2
Total Cuts Enacted by the General Assembly Between July 2001 and May 2003 (State Funds Only)**

Total Cuts Enacted by the General Assembly Between July 2001 and May 2002 (Total Cuts \$17,711,000)						
Department / Project	Appropriation as of August 2001 (FY 1994-95 to March 2002)	Cuts by Fiscal Year		Total Cuts	Current Appropriation (includes FY 2003-04 appropriation)	Percent of Total Cuts
		FY 2001-02 Cuts	FY 2002-03 Cuts			
Lowry Higher Education Center						
Cross-Connection Control / Backflow Prevention / CFC Phase-Out, Various Buildings	321,561	(130,000)	0	(130,000)	191,561	
Rocky Mountain Manufacturing Academy, Renovation of Building 903						
	5,580,300	(55,976)	0	(55,976)	5,524,324	
Site and Utility Plan - Project One	5,828,861	(4,951,557)	0	(4,951,557)	1,413,287	
Subtotal	\$11,730,722	(\$5,137,533)	\$0	(\$5,137,533)	\$7,129,172	1.66%
Military Affairs						
Armory Roof Projects	419,593	(121,042)	(249,594)	(370,636)	48,957	
Exterior Closure Replacement	267,688	(242,801)	0	(242,801)	24,887	
HVAC Modifications, Various Locations	299,104	0	(279,065)	(279,065)	20,039	
Safety Standards Compliance, Various Locations	329,246	0	(316,941)	(316,941)	12,305	
Subtotal	\$1,315,631	(\$363,843)	(\$845,600)	(\$1,209,443)	\$106,188	0.39%
Morgan Community College						
Information Technology and Connectivity	1,290,300	(1,046,255)	0	(1,046,255)	244,046	
Automotive Programs Relocation	4,400,341	0	(29,144)	(29,144)	4,371,197	
Main Campus Fire Alarm System Integration	130,406	0	(122,962)	(122,962)	7,444	
Subtotal	\$5,821,047	(\$1,046,255)	(\$152,106)	(\$1,198,361)	\$4,622,686	0.39%
Northeastern Junior College						
Phillips-Whyman Hall, Building Upgrades	609,084	(539,208)	0	(539,208)	69,876	
Fire Detection and Alarm Upgrades	102,423	(86,968)	0	(86,968)	15,455	
Install Pitched Roofs on Four Main Campus Buildings	988,177	(303,643)	(525,938)	(829,581)	158,596	
Replace Boiler in Phillips-Whyman	113,062	(113,062)	0	(113,062)	0	
Renovation of Phillips-Whyman Hall	535,430	(535,430)	0	(535,430)	0	
Subtotal	\$2,348,176	(\$1,578,311)	(\$525,938)	(\$2,104,249)	\$243,927	0.68%
Otero Junior College						
McBride Hall Remodel	488,509	(488,509)	0	(488,509)	0	
HVAC Equipment Replacement , Wheeler Hall and Life Science Building	202,118	0	(177,217)	(177,217)	24,901	
Subtotal	\$690,627	(\$488,509)	(\$177,217)	(\$665,726)	\$24,901	0.22%

**Figure 3.2
Total Cuts Enacted by the General Assembly Between July 2001 and May 2003 (State Funds Only)**

Department / Project	Appropriation as of August 2001 (FY 1994-95 to March 2002)	Cuts by Fiscal Year		Total Cuts	Current Appropriation (includes FY 2003-04 appropriation)	Percent of Total Cuts
		FY 2001-02 Cuts	FY 2002-03 Cuts			
Personnel						
Colorado Executive Residence - Repairs / Upgrades	1,672,030	(1,524,243)	0	(1,524,243)	147,787	
Implementation of Statewide Multi-Use Network	13,500,000	(4,200,000)	0	(4,200,000)	13,250,000	
Life / Safety Upgrade for the State Capitol Building	12,727,574	(10,106,682)	144,516	(9,962,166)	2,765,408	
Relocate Existing Generator from 690 Kipling to the Power Plant	189,215	(177,371)	0	(177,371)	11,844	
Capitol Complex Master Plan	1,000,000	(1,000,000)	0	(1,000,000)	0	
Repair/Replace State Capitol Roof	511,890	(380,000)	(103,184)	(483,184)	28,706	
Statewide Security Assessment & Firewall Implementation	250,000	(250,000)	0	(250,000)	0	
2002 Issue (Refunding of 1992 Issue)	100,429,807	(756,113)	0	(756,113)	103,783,832	
Durango Shop	112,322	(112,322)	0	(112,322)	0	
Human Resources / Financial System	1,555,000	(1,555,000)	0	(1,555,000)	0	
Public Safety Communications Trust Fund	48,580,099	(1,069,735)	0	(1,069,735)	47,510,364	
House and Senate Chambers Brass Handrail Safety Improvements						
North Campus Upgrades	193,735	0	(181,163)	(181,163)	12,572	
Renovate State Capitol First Floor Lights	942,628	0	(5,966)	(5,966)	936,662	
Repair Passenger and Freight Elevators in Annex and Centennial Buildings	466,375	0	(422,596)	(422,596)	43,779	
Replace Deteriorated Roofs at State Office Building, Centennial Building and Power Plant	325,670	0	(290,634)	(290,634)	35,036	
Upgrade / Replace Domestic Water Pump Systems and Heat Exchangers, Capitol Complex	607,180	0	(584,194)	(584,194)	22,986	
Variable Air Volume Boxes Replacement, Centennial Building	326,315	0	(301,560)	(301,560)	24,755	
Subtotal	1,396,800	0	(1,267,576)	(1,267,576)	129,224	7.80%
Pikes Peak Community College						
Centennial Campus Renovation, Breckenridge Building	1,341,783	(1,341,783)	0	(1,341,783)	0	
Subtotal	\$1,341,783	(\$1,341,783)	\$0	(\$1,341,783)	\$0	0.43%
Public Health and Environment						
Small Community Domestic Wastewater Treatment Grants	17,500,000	(1,013,246)	0	(1,013,246)	16,486,754	
Small Community Drinking Water Treatment Facilities Construction	4,500,000	(1,220,727)	0	(1,220,727)	3,279,273	
Subtotal	\$22,000,000	(\$2,233,973)	\$0	(\$2,233,973)	\$19,766,027	0.72%

Figure 3.2

Total Cuts Enacted by the General Assembly Between July 2001 and May 2003 (State Funds Only)

Department / Project	Appropriation as of August 2001 (FY 1994-95 to March 2002)	Cuts by Fiscal Year		Total Cuts	Current Appropriation (includes FY 2003-04 appropriation)	Percent of Total Cuts
		FY 2001-02 Cuts	FY 2002-03 Cuts			
Public Safety						
Colorado State Patrol, Castle Rock Troop Office Construction - Office Portion Only	1,735,112	(330,904)	(7,258)	(338,162)	1,396,950	
Grand Junction Troop Office Construction	649,846	144,644	(7,725)	136,919	786,765	
Frisco Troop Office, Colorado State Patrol	1,454,320	(1,430,922)	0	(1,430,922)	23,398	
Capitol Security	164,220	69,516	0	69,516	233,736	
Mobile Data Computer Project	2,721,716	(227,252)	0	(227,252)	2,494,464	
Subtotal	\$6,725,214	(\$1,774,918)	(\$14,983)	(\$1,789,901)	\$4,935,313	0.58%
Pueblo Community College						
Learning Center	2,251,389	(2,251,389)	0	(2,251,389)	0	
Industrial Technology / Technical Education	6,331,372	0	(32,236)	(32,236)	6,299,136	
Replace Boilers and Associated Equipment, Boiler House	197,495	0	(184,783)	(184,783)	12,712	
Replace HVAC System and Roof Repair Health Science Annex	162,659	0	(148,559)	(148,559)	14,100	
Subtotal	\$8,942,915	(\$2,251,389)	(\$365,578)	(\$2,616,967)	\$6,325,948	0.85%
Red Rocks Community College						
Construction Technology Building, Fire Alarm Upgrade	145,822	(143,822)	0	(143,822)	145,822	
Handicap Access to Classrooms	58,636	(51,554)	0	(51,554)	7,082	
Replace Expansion Tank	38,284	0	(37,254)	(37,254)	1,030	
Safety Improvements, Kiln	76,336	0	(73,431)	(73,431)	2,905	
West Building, Correction of Groundwater Problem	242,908	0	(221,088)	(221,088)	21,820	
Subtotal	\$561,986	(\$195,376)	(\$331,773)	(\$527,149)	\$178,659	0.17%
Revenue						
Colorado Tax Application Feasibility Study	517,500	(517,500)	0	(517,500)	0	
Limon Port-of-Entry Building Renovation	170,000	(170,000)	0	(170,000)	0	
Port-of-Entry Pre-Engineering	30,000	(30,000)	0	(30,000)	0	
Port-of-Entry Semi-Portable Scale Replacement	122,400	(122,400)	0	(122,400)	0	
Trinidad Port-of-Entry Building Replacement	178,156	(178,156)	0	(178,156)	0	
Replace Fire Alarm System, 1881 Pierce Street	219,098	0	(206,555)	(206,555)	12,543	
Subtotal	\$1,237,154	(\$1,018,056)	(\$206,555)	(\$1,224,611)	\$12,543	0.40%

Figure 3.2
Total Cuts Enacted by the General Assembly Between July 2001 and May 2003 (State Funds Only)

Department / Project	Appropriation as of August 2001 (FY 1994-95 to March 2002)	Cuts by Fiscal Year		Total Cuts	Current Appropriation (includes FY 2003-04 appropriation)	Percent of Total of Cuts
		FY 2002-03 Cuts				
		FY 2001-02 Cuts	FY 2002-03 Cuts			
Transportation						
Automated Weather Observation Systems for Aircraft	750,000	(250,000)	0	(250,000)	500,000	
Subtotal	\$750,000	(\$250,000)	\$0	(\$250,000)	\$500,000	0.08%
Trinidad State Junior College						
Clean and Sanitize HVAC Duct Systems in Davis and Library	64,310	(63,534)	0	(63,534)	64,310	
Telephone System	374,325	(374,325)	0	(374,325)	0	
Repair Basketball / Volleyball Courts and Campus Streets / Parking Lots	253,710	0	(238,135)	(238,135)	15,575	
Subtotal	\$692,345	(\$437,859)	(\$238,135)	(\$675,994)	\$79,885	0.22%
University of Colorado -- Boulder						
New Law School	10,999,601	(9,007,143)	(450,299)	(9,457,442)	1,542,159	
Alliance for Teaching, Learning and Society (ATLAS) Center	15,429,333	(13,031,333)	(685,903)	(13,717,236)	1,712,097	
Business School Renovation and Addition	10,888,851	(8,524,590)	(1,170,645)	(9,695,235)	1,193,616	
Information Technology Infrastructure Improvement Project	7,412,895	(7,412,895)	0	(7,412,895)	0	
Subtotal	\$44,730,680	(\$37,975,961)	(\$2,306,847)	(\$40,282,808)	\$4,447,872	13.01%
University of Colorado -- Colorado Springs						
Dwire Hall Renovation and Technology Upgrade	6,976,676	(6,891,744)	0	(6,891,744)	84,932	
New Engineering Building and Technology Upgrade	11,885,945	(10,916,033)	199,410	(10,716,623)	1,169,322	
Main and Cragmor Halls, Renovation and Technology Upgrade (aka Student Success and Support)	18,076,336	(4,000,000)	0	(4,000,000)	14,076,336	
Beth-El College of Nursing & Health Sciences and Natural & Physical Sciences	3,311,173	(3,311,173)	0	(3,311,173)	0	
Subtotal	\$40,250,130	(\$25,118,950)	\$199,410	(\$24,919,540)	\$15,330,590	8.05%
University of Colorado -- Health Sciences Center						
Colorado Psychiatric Hospital Infrastructure	2,163,253	(1,208,377)	(394,805)	(1,603,182)	560,071	
Education Facility at Fitzsimons/Center for Studies of Clinical Performance	13,727,336	(13,676,744)	0	(13,676,744)	50,592	
Infrastructure Development at Fitzsimons, Early Development Program	14,475,500	(3,103,254)	0	(3,103,254)	12,194,703	
School of Medicine Exhaust System Replacement	813,000	(180,275)	(596,695)	(776,970)	36,030	
Fitzsimons Trust Fund**	27,500,000	(4,850,592)	0	(4,850,592)	22,649,408	

**Figure 3.2
Total Cuts Enacted by the General Assembly Between July 2001 and May 2003 (State Funds Only)**

Department / Project	Appropriation as of August 2001 (FY 1994-95 to March 2002)	Cuts by Fiscal Year		Current Appropriation (Includes FY 2003-04 appropriation)	Percent of Total Cuts
		FY 2001-02 Cuts	FY 2002-03 Cuts		
Power Plant and Cooling System Improvements***	2,593,291	0	0	2,593,291	
Replace Underground Storage Tanks	1,107,125	0	(911,532)	(911,532)	
Window and Door Replacement, Colorado Psychiatric Hospital	515,000	0	(494,478)	(494,478)	
Power Plant Heating and Electrical System Improvements	1,507,250	0	(377,509)	(377,509)	
Subtotal	\$64,401,755	(\$23,019,242)	(\$2,775,019)	(\$25,794,261)	8.33%
University of Northern Colorado					
Replace Deteriorated Stairs and Walkways Campuswide	795,201	(163,522)	(578,578)	(742,100)	
Bishop-Lehr Building (previously the New Academic Building)	3,791,702	(1,355,252)	(1,335,606)	(2,690,858)	
Candelaria Hall Renovation	1,045,376	(1,045,376)	0	(1,045,376)	
Crabbe Hall Renovation	324,490	(324,490)	0	(324,490)	
Michener Library Renovation	1,967,904	(1,967,904)	0	(1,967,904)	
Replace Theater Ceiling, Frasier Hall	360,792	0	(331,137)	(331,137)	
Subtotal	\$8,285,465	(\$4,856,544)	(\$2,245,321)	(\$7,101,865)	2.29%
University of Southern Colorado					
Health, Physical Education, and Recreation (HPER) Renovation	1,565,012	(1,565,012)	0	(1,565,012)	
Subtotal	\$1,565,012	(\$1,565,012)	\$0	(\$1,565,012)	0.51%
TOTALS	\$852,582,694	(\$274,108,094)	(\$35,403,066)	(\$309,511,160)	100.00%

* Senate Bill 03-179 required that a FY 2002-03 transfer of \$1,168,203 from the Capital Construction fund to the Corrections Expansion Reserve Fund (CERF) for CERF bills be transferred back to the General Fund. This transfer amount is included in this table for informational purposes only and is not included in the totals.

**House Bill 02-1391 transferred \$18.4 million from the Fitzsimons Trust Fund to the General Fund. This cut is not included in this table.

*** Senate Bill 03-179 changed the funding source for \$296,680 for this project from the Capital Construction Fund to the Controlled Maintenance Trust Fund for a net effect of zero on state funds.

Analysis of cuts. In looking at the cuts, one could reasonably assume that those departments or institutions with the largest share of the capital appropriation would be taking the largest share of the budget cuts. However, that was not always the case. The driving factor was the status of the projects at the time the legislature began making cuts.

Figure 3.3 compares the "appropriations rank" with the "cut rank" of projects, showing the relationship between the total amount appropriated for these projects and the amount cut. An institution such as the Colorado School of Mines ranks higher in the cut rank than the appropriation rank because a significant amount of its appropriation was cut. The appropriation was available for reduction because it was for a new project and work had not yet started. Conversely, a department such as the Office of State Planning and Budgeting may show a high appropriation level and a low level of cuts because the appropriations were not "brand new" and the work had been mostly completed.

Figure 3.3 has two limitations. First of all, it compares the cuts with project appropriations as of August 2001 instead of unexpended appropriations at that time. Also, the appropriations rank and cut rank comparison is based on cut projects only, not the "uncut" ones. A department might have been appropriated moneys for several projects, and then only had one of those projects cut. Or, a large portion of a department's appropriation may have been for one project that was subsequently cut. To partially address this shortfall, the far right column provides a five-year overall appropriations rank of each department, before any cuts had been made. This overall appropriations rank can also be compared to the cut rank.

Figure 3.3
Ranking of Appropriations and Cuts by Department/Institution

Department / Institution	Appropriation as of August 2001 for Projects That Were Cut (FY 94-95 to FY 01-02)	Appropriations Rank	Cuts Enacted During FY 01-02 and FY 02-03	Percent Cut	Cut Rank	FY 96-97 through FY 00-01 Overall Appropriations Rank
Corrections	\$236,710,769	1	\$62,750,835	26.5%	1	2
Personnel (includes certificates of participation)	184,786,640	2	24,143,823	13.1%	6	3
Human Services	102,663,150	3	38,692,220	37.7%	3	4
CU - Health Sciences Center	64,401,755	4	25,794,261	40.1%	4	7
CU - Boulder	44,730,680	5	40,282,808	90.1%	2	6
CU - Colorado Springs	40,250,130	6	24,919,540	61.9%	5	10
Public Health and Environment	22,000,000	7	2,233,973	10.2%	17	21
Colorado State University	20,570,872	8	17,000,235	82.6%	7	5
Office of State Planning and Budgeting	12,255,244	9	353,027	2.9%	35	46
Fort Lewis College	11,849,424	10	6,879,471	58.1%	12	12
Lowry Higher Education Center	11,730,722	11	5,137,533	43.8%	13	14
Health Care Policy and Financing	9,833,579	12	2,593,372	26.4%	16	31
Colorado School of Mines	8,971,716	13	8,861,913	98.8%	8	11
Pueblo Community College	8,942,915	14	2,616,967	29.3%	15	22
Colorado Historical Society	8,525,269	15	7,508,056	88.1%	9	28
Front Range Community College	8,423,039	16	1,521,838	18.1%	21	16
University of Northern Colorado	8,285,465	17	7,101,865	85.7%	10	9
Local Affairs	8,176,000	18	5,000,000	61.2%	14	41
Auraria Higher Education Center	7,238,815	19	6,904,431	95.4%	11	8
Public Safety	6,725,214	20	1,789,901	26.6%	19	17
Morgan Community College	5,821,047	21	1,198,361	20.6%	27	34
Northeastern Junior College	2,348,176	22	2,104,249	89.6%	18	42
Judicial	1,803,043	23	996,709	55.3%	28	44
Agriculture	1,596,359	24	1,433,377	89.8%	22	32

Figure 3.3 (Cont.)

Department / Institution	Appropriation as of August 2001 for Projects That Were Cut (FY 94-95 to FY 01-02)	Appropriations Rank	Cuts Enacted During FY 01-02 and FY 02-03	Percent Cut	Cut Rank	FY 96-97 through FY 00-01 Overall Appropriations Rank
Colorado State University- Pueblo ¹	1,565,012	25	1,565,012	100.0%	20	19
Education	1,514,525	26	1,394,993	92.1%	23	26
Pikes Peak Community College	1,341,783	27	1,341,783	100.0%	24	18
Military Affairs	1,315,631	28	1,209,443	91.9%	26	40
Revenue	1,237,154	29	1,224,611	99.0%	25	33
Arapahoe Community College	1,090,702	30	918,880	84.2%	29	20
Lamar Community College	758,501	31	720,800	95.0%	30	27
Transportation	750,000	32	250,000	33.3%	37	1
Trinidad State Junior College	692,345	33	675,994	97.6%	31	25
Otero Junior College	690,627	34	665,726	96.4%	32	38
Colorado Northwestern Community College	684,786	35	638,334	93.2%	33	48
Red Rocks Community College	561,986	36	527,149	93.8%	34	29
Colorado State Fair	275,000	37	269,004	97.8%	36	54
Camp George West	122,346	38	116,596	95.3%	38	55
Community College of Aurora	112,670	39	112,670	100.0%	39	39
Cumbres & Toltec Scenic Railroad	61,400	40	61,400	100.0%	40	49
Adams State College	0	T41	0	0.0%	T41	13
Western State College	0	T41	0	0.0%	T41	15
Technology Learning Grant and Revolving Loan Program	0	T41	0	0.0%	T41	23
Mesa State College	0	T41	0	0.0%	T41	24
CU - Denver	0	T41	0	0.0%	T41	30
Natural Resources - Wildlife	0	T41	0	0.0%	T41	35

¹On July 1, 2003, the name of the University of Southern Colorado was changed to Colorado State University-Pueblo.

Figure 3.3 (Cont.)

Department / Institution	Appropriation as of August 2001 for Projects That Were Cut (FY 94-95 to FY 01-02)	Appropriations Rank	Cuts Enacted During FY 01-02 and FY 02-03	Percent Cut	Cut Rank	FY 96-97 through FY 00-01 Overall Appropriations Rank
Colorado Advanced Technology Institute	0	T41	0	0.0%	T41	36
CU System	0	T41	0	0.0%	T41	37
Unified Technical Education Center	0	T41	0	0.0%	T41	43
State Board of Land Commissioners	0	T41	0	0.0%	T41	45
Community Colleges Board	0	T41	0	0.0%	T41	47
Legislative	0	T41	0	0.0%	T41	50
Law	0	T41	0	0.0%	T41	51
Colorado Commission on Higher Education	0	T41	0	0.0%	T41	52
Regulatory Agencies	0	T41	0	0.0%	T41	53
Totals*	\$851,414,491		\$309,511,160	36.4%		

T=tied

*Senate Bill 03-179 required that a FY 2002-03 transfer of \$1,168,203 from the CCF to the Corrections Expansion Reserve Fund (CERF) for CERF bills be transferred back to the General Fund. This amount is not included in the table.

IV. FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

Projects Recommended by the Capital Development Committee

Prior to forwarding its recommendations to the Joint Budget Committee (JBC), the Capital Development Committee (CDC) spent the months of January through March reviewing requests for funding and compiling a prioritized list of capital projects. The requests submitted to the CDC totaled \$489.3 million in state funds, including \$434.2 million for 71 capital construction projects and \$55.1 million for 161 controlled maintenance projects.

Of this total request, the CDC prioritized 11 projects totaling \$16.9 million in state funds. This dramatic decrease from the original request total was mostly due to the state budget crisis. In addition, pursuant to a request from the JBC for a list of the CDC's highest priorities among its recommendations, the CDC designated 5 of these 11 projects as "must fund" projects. The "must fund" projects totaled \$9.4 million in state funds.

Projects Recommended by the General Assembly

Only the "must fund" projects mentioned above were recommended by the JBC and the General Assembly and included in the 2003 Long Bill, Senate Bill 03-258. The state funding recommendation of \$9.4 million was 44 percent lower than the amount recommended by the CDC (\$16.9 million) and 98 percent lower than the original request amount of \$489.3 million.

Including cash fund projects, the total recommendation was \$480.5 million. A total of 78 capital projects were funded: 4 state-funded capital construction projects, 1 controlled maintenance project, and 73 cash-funded projects. The 78 projects include \$9.4 million from the Capital Construction Fund (state funds), including \$1 million for controlled maintenance projects; \$19.8 million from cash funds; \$401.3 million from cash funds exempt, including \$2.3 million from the Highway Users Tax Fund; and \$49.9 million from federal funds. *Figure 4.1* shows the distribution of funding sources for the recommended projects.

Figure 4.1
Funding Sources of FY 2003-04 Projects

Funding Source	Amount Funded	% of Total Funded
Capital Construction Fund (CCF)	\$9,420,498	2.0%
Cash Funds (CF)	19,828,777	4.1%
Cash Funds Exempt (CFE)	399,053,277	83.1%
Federal Funds (FF)	49,915,851	10.4%
Highway Users Tax Fund (HUTF)	2,253,097	0.5%
Total	\$480,471,500	100.0%

Breakdown of State-Funded Projects

Of the \$9.4 million in state funds, state departments received a majority of the funding allocation — \$8.9 million (94.5 percent). Higher education institutions received \$519,779 (5.5 percent). Although the \$1 million for controlled maintenance is appropriated to a state department, it can be used on emergency projects of higher education institutions and state departments. *Figure 4.2* summarizes the state-funded projects by category and notes the funding amount.

Figure 4.2
Summary of State-Funded Projects Included in the Long Bill

Category	# of State Department Projects	# of Higher Education Projects	CCFE Amount
Certificates of Participation (COP)*	2	0	\$4,826,459
Emergency Fund for Controlled Maintenance	1	0	1,000,000
Final Phase Continuation Projects**	1	0	3,074,260
New Project (life safety issue)	0	1	519,779
Totals	4	1	\$9,420,498

* One of the COP projects refinances 3 prison projects along with 1 higher education project. About \$421,824 of the \$4.8 million shown was for the higher education COP project.

** This is a joint request by the Department of Human Services (\$1,425,316) and the Department of Health Care Policy and Financing (\$1,648,944).

The Department of Personnel's Emergency Fund request, which was funded at \$1 million, is used in the event of unforeseen controlled maintenance problems affecting health, safety, or public welfare. Over the past five years, the average appropriation for the emergency fund was \$1.1 million. The funds will be particularly important since no other new-phase controlled maintenance projects were funded in FY 2002-03 or FY 2003-04.

Figure 4.3 provides a description of all projects authorized for funding for FY 2003-04. The appropriations are grouped in alphabetical order by department or institution. Each project listing includes the following items: (1) a short title; (2) a funding history of the project, which includes the funding source, the amount of prior appropriations, the amount appropriated for FY 2003-04, future requests, and the total project cost; and 3) a brief description of the project.

Funding sources for the projects are one or more of the following: CCFE (Capital Construction Fund Exempt, or state funds), CF (Cash Funds), CFE (Cash Funds Exempt), FF (Federal Funds), and HUTF (Highway Users Tax Fund). Because the Controlled Maintenance Trust Fund (CMTF) had no available funds for FY 2003-04, no projects were funded from this source. By contrast, in the five-year period from FY 1997-98 through FY 2001-02, an average of \$16.5 million in controlled maintenance projects was funded from the CMTF.

A designation of "exempt" for a funding source means that the appropriation of the funds does not count against the spending limits imposed by Article X, Section 20, of the Colorado Constitution (also known as the Taxpayer's Bill of Rights, or TABOR). The exempt designation usually indicates that the appropriation was originally counted against General Fund revenue, was made from a reserve fund, or was transferred from another department. In other words, the funds were counted against TABOR at the time they were credited to the General Fund, reserve fund, or other department. Under Article X, Section 20, subsequent appropriations do not count against spending limits.

In the case of a "CF" designation, the cash funds used for the appropriation will be earned during the year of appropriation, and will count against Article X, Section 20 spending limits. Spending from the HUTF also counts against the limit. Federal funds spending, however, does not count against the limit.

Figure 4.3
FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

		Prior	FY 03-04	FY 04-05	FY 05-06	FY 06-07	FY 07-08	Total Project
		Appropriation	Appropriation	Request	Request	Request	Request	Cost
State Departments								
CORRECTIONS								
Arrowhead Correctional Facility Chapel	TOTAL	500,001	500,001	0	0	0	0	1,000,002
	CCFE	0	0	0	0	0	0	0
	CF	0	0	0	0	0	0	0
	CFE	500,001	500,001	0	0	0	0	1,000,002
	FF	0	0	0	0	0	0	0
	HUTF	0	0	0	0	0	0	0
The project will construct a new 3,850 GSF chapel at the Arrowhead Correctional Center (ACC). The department states that the existing facilities cannot effectively meet the spiritual needs of the assigned offenders. According to the department, the new chapel will allow more offenders to participate.								
Correctional Industries -- Miscellaneous Small Projects	TOTAL	1,600,000	250,000	250,000	250,000	250,000	250,000	2,850,000
	CCFE	0	0	0	0	0	0	0
	CF	0	0	0	0	0	0	0
	CFE	1,600,000	250,000	250,000	250,000	250,000	250,000	2,850,000
	FF	0	0	0	0	0	0	0
	HUTF	0	0	0	0	0	0	0
The project will address various small correctional industries projects. This is an ongoing request that allows Correctional Industries (CI) to expand and accommodate growth and new business and to maintain safe operations. Revenue from CI is the cash fund source for the projects.								
Total:		2,100,001	750,001	250,000	250,000	250,000	250,000	3,850,002
Corrections	CCFE	0	0	0	0	0	0	0
	CF	0	0	0	0	0	0	0
	CFE	2,100,001	750,001	250,000	250,000	250,000	250,000	3,850,002
	FF	0	0	0	0	0	0	0
	HUTF	0	0	0	0	0	0	0

Figure 4.3
FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

	Prior Appropriation	FY 03-04 Appropriation	FY 04-05 Request	FY 05-06 Request	FY 06-07 Request	FY 07-08 Request	Total Project Cost
HEALTH CARE POLICY AND FINANCING							
Colorado Benefits Management System							
TOTAL	23,451,727	3,152,132	0	0	0	0	26,603,859
CCFE	11,438,536	1,648,944	0	0	0	0	13,087,480
CF	102,616	0	0	0	0	0	102,616
CFE	16,301	16,301	0	0	0	0	32,602
FF	11,894,274	1,486,887	0	0	0	0	13,381,161
HUTF	0	0	0	0	0	0	0
The project will allow for the completion of the Colorado Benefits Management System (CBMS). CBMS is a joint effort between the Department of Human Services (DHS) and the Department of Health Care Policy and Financing (DHCPF) that began in 1996. Once completed, the project will provide an integrated client management program, which will replace seven statewide systems that currently support the distribution of over \$2.1 billion in financial, medical, and food stamp benefits annually. As the only state agency that applies for and receives federal Medicaid funds, DHCPF is included as a part of this request for financing purposes only. The \$3.1 million listed as the total for this department is the cash funds exempt (CFE) total for the DHS request.							
Total:	23,451,727	3,152,132	0	0	0	0	26,603,859
Health Care Policy and Financing							
CCFE	11,438,536	1,648,944	0	0	0	0	13,087,480
CF	102,616	0	0	0	0	0	102,616
CFE	16,301	16,301	0	0	0	0	32,602
FF	11,894,274	1,486,887	0	0	0	0	13,381,161
HUTF	0	0	0	0	0	0	0
HUMAN SERVICES							
Colorado Benefits Management System							
TOTAL	69,447,787	9,737,282	0	0	0	0	79,185,069
CCFE	11,775,968	1,425,316	0	0	0	0	13,201,284
CF	5,256,919	726,777	0	0	0	0	5,983,696
CFE	23,451,727	3,152,132	0	0	0	0	26,603,859
FF	28,963,173	4,431,057	0	0	0	0	33,394,230
HUTF	0	0	0	0	0	0	0

The Department of Human Services (DHS) is requesting funds for the Colorado Benefits Management System (CBMS). CBMS is a joint effort between DHS and the Department of Health Care Policy and Financing. The project, which began in 1996, will provide an integrated client management program, which will replace seven statewide systems that currently support the distribution of over \$2.1 billion in financial, medical, and food stamp benefits annually.

Figure 4.3
FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

	Prior Appropriation	FY 03-04 Appropriation	FY 04-05 Request	FY 05-06 Request	FY 06-07 Request	FY 07-08 Request	Total Project Cost
Total:	69,447,787	9,737,282	0	0	0	0	79,185,069
Human Services							
CCFE	11,775,968	1,425,316	0	0	0	0	13,201,284
CF	5,256,919	728,777	0	0	0	0	5,985,696
CFE	23,451,727	3,152,132	0	0	0	0	26,603,859
FF	28,963,173	4,431,057	0	0	0	0	33,394,230
HUTF	0	0	0	0	0	0	0

LABOR AND EMPLOYMENT

Petroleum Storage Tank Site Cleanup							
TOTAL	191,306,600	19,000,000	19,000,000	19,000,000	19,000,000	19,000,000	286,306,600
CCFE	0	0	0	0	0	0	0
CF	171,864,200	18,200,000	18,200,000	18,200,000	18,200,000	18,200,000	262,864,200
CFE	11,342,400	0	0	0	0	0	11,342,400
FF	8,100,000	800,000	800,000	800,000	800,000	800,000	12,100,000
HUTF	0	0	0	0	0	0	0

This is an ongoing project (authorized in 1989) that reimburses the cost of remediating storage sites contaminated by leaking petroleum products.

New Department of Labor and Employment Building							
TOTAL	4,660,000	4,660,000	0	0	0	0	9,320,000
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	0	0	0	0	0	0	0
FF	4,660,000	4,660,000	0	0	0	0	9,320,000
HUTF	0	0	0	0	0	0	0

The project will allow the department to demolish a condemned parking garage next to the department's current facility at 251 E. 12th Avenue and to build in its place a Workstage facility. A Workstage facility, says the department, is not a typical "brick and mortar" building. It is more efficient, easier to work with, and can be built in a shorter amount of time. Upon completion, department employees who work on Unemployment Insurance (UI) issues, and are currently located at off-site leased space, will be moved to the new facility.

Labor and Employment							
TOTAL	195,966,600	23,660,000	19,000,000	19,000,000	19,000,000	19,000,000	295,626,600
CCFE	0	0	0	0	0	0	0
CF	171,864,200	18,200,000	18,200,000	18,200,000	18,200,000	18,200,000	262,864,200
CFE	11,342,400	0	0	0	0	0	11,342,400
FF	12,760,000	5,460,000	800,000	800,000	800,000	800,000	21,420,000
HUTF	0	0	0	0	0	0	0

Figure 4.3
FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

	Prior Appropriation	FY 03-04 Appropriation	FY 04-05 Request	FY 05-06 Request	FY 06-07 Request	FY 07-08 Request	Total Project Cost
NATURAL RESOURCES -- PARKS							
Barbour Ponds State Park Renovation							
TOTAL	1,000,000	500,000	500,000	0	0	0	2,300,000
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFF	1,000,000	500,000	500,000	0	0	0	2,300,000
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0
The project will renovate Barbour Ponds State Park and upgrade its basic facilities. The park will acquire water and sewer taps from municipal utility districts and bring service lines into the park. It will also improve roads and campsites within the park. This is the second year of funding for this project							
Staunton State Park, Acquisition of Additional Property							
TOTAL	500,000	500,000	500,000	779,000	2,722,000	2,583,000	7,584,000
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFF	500,000	500,000	500,000	779,000	2,722,000	1,433,000	6,434,000
FF	0	0	0	0	0	1,150,000	1,150,000
HUTF	0	0	0	0	0	0	0
This allows the division to acquire parcels adjacent to Staunton State Park to improve access to the park and route it away from surrounding subdivisions.							
Corps Cost Share Improvements Phase III							
TOTAL	6,050,000	3,700,000	3,700,000	3,700,000	3,700,000	3,700,000	24,550,000
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFF	2,550,000	1,700,000	1,700,000	1,700,000	1,700,000	1,700,000	11,050,000
FF	3,500,000	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	13,500,000
HUTF	0	0	0	0	0	0	0
The project will allow the division to make improvements to the Chatfield, Cherry Creek, and Trinidad State Parks. The project is a Corps of Engineers cost share project.							

Figure 4.3
FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

	Prior Appropriation	FY 03-04 Appropriation	FY 04-05 Request	FY 05-06 Request	FY 06-07 Request	FY 07-08 Request	Total Project Cost
Wildfire Prevention							
TOTAL	650,000	650,000	0	0	0	0	1,300,000
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	250,000	250,000	0	0	0	0	500,000
FF	400,000	400,000	0	0	0	0	800,000
HUTF	0	0	0	0	0	0	0
This is a new project to implement a Wildfire Prevention Program. Funding is intended to provide opportunities to improve the resilience of state park areas to recover from the effects of wildfire.							
New Park Opportunities							
TOTAL	250,000	250,000	500,000	500,000	500,000	500,000	2,500,000
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	250,000	250,000	500,000	500,000	500,000	500,000	2,500,000
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0
Funding for this project will allow the division to take advantage of new park or expansion opportunities that arise during the fiscal year. Both public and private sector representatives approach the division annually with proposals to expand the park system.							
Recreational Trails - Volunteer Partnership Program							
TOTAL	35,000	35,000	35,000	35,000	35,000	35,000	210,000
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	35,000	35,000	35,000	35,000	35,000	35,000	210,000
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0
This project will provide grants for trail projects that are completed with volunteer support and labor. Grant moneys may be used for materials, equipment rentals, trail design consultant fees, associated support costs, and volunteer recognition.							

Figure 4.3
FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

	Prior Appropriation	FY 03-04 Appropriation	FY 04-05 Request	FY 05-06 Request	FY 06-07 Request	FY 07-08 Request	Total Project Cost
Off-Highway Vehicle Program Grants and Minor New Construction and Renovation							
TOTAL	7,600,000	1,050,000	1,950,000	2,150,000	2,350,000	2,550,000	17,650,000
CCFE	0	0	0	0	0	0	0
CF	2,800,000	900,000	1,800,000	2,000,000	2,200,000	2,400,000	12,100,000
CFF	4,500,000	0	0	0	0	0	4,500,000
FF	300,000	150,000	150,000	150,000	150,000	150,000	1,050,000
HUTF	0	0	0	0	0	0	0
The Off-Highway Vehicle (OHV) Program provides grants to OHV project sponsors, which include local governments, federal agencies, and not-for-profit organizations.							
Park Improvements / Buffer Acquisitions							
TOTAL	4,189,000	350,000	600,000	600,000	600,000	600,000	6,939,000
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFF	4,189,000	350,000	600,000	600,000	600,000	600,000	6,939,000
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0
Lottery funds will be used to purchase land additions to existing parks. These purchases include adjacent lands as well as inholdings. The purchases preserve the integrity of the parks, improve public access, address visitor safety and trespass issues, and enhance management of the lands. The funds are also used to address boundary disputes, right-of-way problems, and easements.							
Boat Ramp Breakwater Structure, John Martin Reservoir (Wallop- Breaux)							
TOTAL	563,000	188,000	188,000	188,000	188,000	188,000	1,503,000
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFF	0	0	0	0	0	0	0
FF	563,000	188,000	188,000	188,000	188,000	188,000	1,503,000
HUTF	0	0	0	0	0	0	0

The project is for federal funds spending authority to construct an earthen breakwater structure at the main boat ramp at John Martin Reservoir. This will provide safer access to the surface of the reservoir.

Figure 4.3
FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

	Prior Appropriation	FY 03-04 Appropriation	FY 04-05 Request	FY 05-06 Request	FY 06-07 Request	FY 07-08 Request	Total Project Cost
Information Technology System Projects							
TOTAL	625,000	175,000	175,000	375,000	300,000	300,000	1,950,000
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFF	625,000	175,000	175,000	375,000	300,000	300,000	1,950,000
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0

The project will modernize and systematize the division's automated management system. The system is called the Parks Automated Records Keeping System (PARKS). Phase II, the current phase, focuses on integrating the following subsystems into PARKS: (1) cash registers and other point of sale operations; (2) public safety and law enforcement; and (3) budget and Colorado Financial Reporting System (COFRS) interface.

Water Acquisition / Lease Options and Dam Repairs (Water Resources Program)							
TOTAL	4,950,000	600,000	600,000	600,000	600,000	600,000	7,950,000
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFF	4,950,000	600,000	600,000	600,000	600,000	600,000	7,950,000
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0

Lottery funds will be used to secure water for selected parks that have experienced water levels insufficient to sustain recreational demand, and to secure water for new recreational facilities. The division has developed a long-term plan prioritizing water needs and acquisitions. The project also addresses dam repairs that are needed to protect downstream residents and property owners from the failure of state-owned dams.

Cabins and Yurts - Mueller and Cheyenne Mountain State Parks							
TOTAL	1,507,000	787,000	790,000	715,000	865,000	765,000	5,429,000
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFF	1,507,000	787,000	790,000	715,000	865,000	765,000	5,429,000
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0

The project will allow the Division of Parks and Outdoor Recreation (the division) to construct cabins at Mueller and Cheyenne Mountain State Parks. The project will be implemented over a five-year period. Work will begin at Mueller State Park with the construction of 12 to 14 cabins.

Figure 4.3
FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

	Prior Appropriation	FY 03-04 Appropriation	FY 04-05 Request	FY 05-06 Request	FY 06-07 Request	FY 07-08 Request	Total Project Cost
Major Repairs / Minor Recreation Improvements							
TOTAL	29,207,000	2,700,000	2,900,000	3,000,000	3,100,000	3,200,000	44,107,000
CCFE	0	0	0	0	0	0	0
CF	6,700,000	0	0	0	0	0	6,700,000
CFE	22,257,000	2,700,000	2,900,000	3,000,000	3,100,000	3,200,000	37,157,000
FF	250,000	0	0	0	0	0	250,000
HUTF	0	0	0	0	0	0	0
The project provides funding to repair, replace, and improve state park facilities. Typical projects include picnic and campsite renovations; water, sewer, and electrical utility system improvements; building and toilet repairs; dock and ramp work; technology upgrades; and emergency contingencies.							
John Martin State Park							
TOTAL	726,000	250,000	0	0	0	0	976,000
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	726,000	250,000	0	0	0	0	976,000
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0
The project completes the construction of new facilities at John Martin Reservoir State Park. The park is the first state park in southeastern Colorado.							
Front Range Trail							
TOTAL	2,950,000	1,800,000	1,800,000	1,800,000	1,800,000	0	10,150,000
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	650,000	650,000	650,000	650,000	650,000	0	3,250,000
FF	2,300,000	1,150,000	1,150,000	1,150,000	1,150,000	0	6,900,000
HUTF	0	0	0	0	0	0	0
This new project will create a continuous trail to link the Colorado Front Range's communities and landscapes with a multi-use trail from New Mexico to Wyoming. The Colorado Front Range Trail (CFRT) will link existing and planned trail systems with new trail corridors to create an extensive pathway system.							

Figure 4.3
FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

	Prior Appropriation	FY 03-04 Appropriation	FY 04-05 Request	FY 05-06 Request	FY 06-07 Request	FY 07-08 Request	Total Project Cost
State Trails Program (formerly Trail Linkages in State Parks)							
TOTAL	2,599,000	1,500,000	1,500,000	1,500,000	1,500,000	1,500,000	10,099,000
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFF	1,449,000	350,000	350,000	350,000	350,000	350,000	3,199,000
FF	1,150,000	1,150,000	1,150,000	1,150,000	1,150,000	1,150,000	6,900,000
HUTF	0	0	0	0	0	0	0
The project provides funding for grant assistance for planning, design, and construction of trails. The program has been in place since 1971. The division estimates it will receive 200 grant requests for FY 2003-04. The grants are intended to help maintain and improve the statewide system of trails, greenways, and related recreational routes.							
Renovation of Bureau of Reclamation State Parks (Federal Law 89- 72)							
TOTAL	13,100,000	2,000,000	2,800,000	0	0	0	17,900,000
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFF	9,900,000	1,000,000	1,400,000	0	0	0	12,300,000
FF	3,200,000	1,000,000	1,400,000	0	0	0	5,600,000
HUTF	0	0	0	0	0	0	0
Lottery and GOCO funds are being used for a ten-year project to renovate five parks on the Western Slope: (1) Crawford; (2) Navajo; (3) Paonia; 4) Rifle; and (5) Vega. The division leases these parks from the U.S. Bureau of Reclamation on a long-term basis. The program receives 50 percent of its funding from the U.S. Bureau of Reclamation. This funding phase will be directed at renovating facilities at Rifle Gap State Park.							
Saint Vrain Corridor							
TOTAL	6,700,000	5,974,000	1,740,000	5,052,000	1,400,000	1,100,000	21,966,000
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFF	6,700,000	5,974,000	1,740,000	5,052,000	1,400,000	1,100,000	21,966,000
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0
The project will acquire land and water along the Saint Vrain River Corridor. The objectives of the project are to: (1) protect the Saint Vrain riparian corridor; (2) provide an urban fishery; (3) link trail corridors; (4) provide camping; and (5) provide watchable wildlife viewing.							

Figure 4.3
FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

	Prior Appropriation	FY 03-04 Appropriation	FY 04-05 Request	FY 05-06 Request	FY 06-07 Request	FY 07-08 Request	Total Project Cost
Cheyenne Mountain State Park							
TOTAL	4,478,000	2,239,000	3,422,000	0	0	0	10,139,000
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	4,418,000	2,239,000	3,422,000	0	0	0	10,079,000
FF	60,000	0	0	0	0	0	60,000
HUTF	0	0	0	0	0	0	0
The project is to develop the first state park in El Paso County, the Cheyenne Mountain State Park. The project will be completed in September 2005.							
Road Maintenance and Improvements							
TOTAL	8,550,000	300,000	300,000	300,000	300,000	300,000	10,050,000
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	2,800,000	0	0	0	0	0	2,800,000
FF	0	0	0	0	0	0	0
HUTF	5,750,000	300,000	300,000	300,000	300,000	300,000	7,250,000
The project constructs, improves, and provides major maintenance of park roads with Highway Users Tax Fund (HUTF) moneys. The division states that the roads within the state park system are in dire need of renovation and repairs. The allocation will allow work on the deteriorating roads at Chatfield and Cherry Creek State Parks.							
Total: Natural Resources -- Parks	96,229,000	25,848,000	24,000,000	21,294,000	19,960,000	17,921,000	205,252,000
CCFE	0	0	0	0	0	0	0
CF	9,500,000	900,000	1,800,000	2,000,000	2,200,000	2,400,000	18,800,000
CFE	69,256,000	18,610,000	15,862,000	14,356,000	12,822,000	10,583,000	141,489,000
FF	11,723,000	6,038,000	6,038,000	4,638,000	4,638,000	4,638,000	37,713,000
HUTF	5,750,000	300,000	300,000	300,000	300,000	300,000	7,250,000

Figure 4.3
FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

	Prior Appropriation	FY 03-04 Appropriation	FY 04-05 Request	FY 05-06 Request	FY 06-07 Request	FY 07-08 Request	Total Project Cost
NATURAL RESOURCES – WILDLIFE							
Cooperative Habitat Development							
TOTAL	4,300,000	500,000	500,000	500,000	500,000	500,000	6,800,000
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFF	4,300,000	500,000	500,000	500,000	500,000	500,000	6,800,000
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0
This project increases the quality and quantity of habitats on private property and improves small game hunting opportunities. To date, the division has implemented two programs, the Cooperative Habitat Improvement Program (CHIP) and the Pheasant Habitat Improvement Program (PHIP) in eastern Colorado.							
Service Centers Improvements							
TOTAL	1,463,250	735,000	735,000	755,475	776,564	798,286	5,263,575
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFF	1,463,250	735,000	735,000	755,475	776,564	798,286	5,263,575
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0
The project will upgrade and renovate the division's service centers across the state.							
Land Acquisitions							
TOTAL	15,000,000	2,500,000	2,500,000	2,500,000	2,500,000	2,500,000	27,500,000
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFF	15,000,000	2,500,000	2,500,000	2,500,000	2,500,000	2,500,000	27,500,000
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0
The project allows the Division of Wildlife (DOW) to acquire fee title to property through a competitive bidding process.							

Figure 4.3
FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

	Prior Appropriation	FY 03-04 Appropriation	FY 04-05 Request	FY 05-06 Request	FY 06-07 Request	FY 07-08 Request	Total Project Cost
Wetland Improvement Projects (Formerly Colorado Wetlands Initiative)							
TOTAL	4,300,000	600,000	600,000	600,000	600,000	600,000	7,300,000
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	4,300,000	600,000	600,000	600,000	600,000	600,000	7,300,000
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0

The project funds the Colorado Wetlands Initiative. The initiative is a partnership effort between the division and dozens of outside partners and governmental agencies. Funds appropriated under this line item are leveraged with funds from the Great Outdoors Colorado Board (GOCO), Ducks Unlimited, and other partners.

Employee Housing Repairs							
TOTAL	2,571,660	368,130	300,085	309,088	318,360	327,911	4,195,234
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	2,571,660	368,130	300,085	309,088	318,360	327,911	4,195,234
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0

The project repairs, maintains and modernizes employee housing located on properties owned and managed by the DOW.

Stream and Lake Improvements							
TOTAL	5,312,488	247,800	294,028	302,849	311,934	321,292	6,790,391
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	5,312,488	247,800	294,028	302,849	311,934	321,292	6,790,391
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0

The project pays for habitat improvement projects for selected streams and lakes that have been damaged or are in poor condition. These projects are generally small in nature and not suitable for separating into component parts or incorporating into larger projects. Actual work ranges from placing boulders in stream channels to seeding eroded banks and fencing to keep livestock away.

Figure 4.3
FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

	Prior Appropriation	FY 03-04 Appropriation	FY 04-05 Request	FY 05-06 Request	FY 06-07 Request	FY 07-08 Request	Total Project Cost
Property Maintenance, Improvements and Development							
TOTAL	14,931,009	674,100	631,831	650,786	670,310	690,419	18,248,455
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	14,931,009	674,100	631,831	650,786	670,310	690,419	18,248,455
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0
The project funds facility and habitat projects on new and existing division-owned or leased property, in addition to habitat improvement projects on other public lands. The division has identified five projects for FY 2003-04.							
Fish Unit Maintenance and Improvement							
TOTAL	11,006,578	801,041	770,861	793,987	817,806	842,341	15,032,614
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	11,006,578	801,041	770,861	793,987	817,806	842,341	15,032,614
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0
The project is for emergency repairs and improvements at five fish hatcheries. Projects include water diversion; structure repair and improvements; building repair; major hatchery equipment purchases or repairs; and pollution control projects. These projects are primarily ongoing and controlled maintenance in nature.							
Tarryall Dam Repairs							
TOTAL	556,238	556,238	0	0	0	0	1,112,476
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	556,238	556,238	0	0	0	0	1,112,476
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0
The project will repair the Tarryall Dam. The dam has been classified as a Class 1 dam, which means it is considered high hazard and loss of life would occur if the dam fails.							

Figure 4.3
FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

	Prior Appropriation	FY 03-04 Appropriation	FY 04-05 Request	FY 05-06 Request	FY 06-07 Request	FY 07-08 Request	Total Project Cost
Waterfowl Habitat Projects							
TOTAL	1,794,788	200,000	200,000	200,000	200,000	200,000	2,794,788
CCFE	0	0	0	0	0	0	0
CF	170,000	0	0	0	0	0	170,000
CFE	1,624,788	200,000	200,000	200,000	200,000	200,000	2,624,788
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0
This project develops waterfowl habitats statewide. Projects address the insufficient quantity and quality of habitat available to maintain and increase waterfowl populations in Colorado.							
Dam Maintenance, Repair and Improvement							
TOTAL	1,636,234	231,250	176,197	181,483	186,927	192,535	2,604,626
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	1,636,234	231,250	176,197	181,483	186,927	192,535	2,604,626
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0
This is an annual project for ongoing maintenance, repair, and improvements to dams located on division-owned or leased property. For FY 2003-04, the appropriation is expected to address: (1) miscellaneous maintenance and repairs (\$145,238); (2) Lake Christine State Wildlife Area (West Region) - dam repair (\$75,000); and (3) contingency costs (\$11,012).							
Motorboat Access on Lakes and Streams							
TOTAL	7,875,526	385,875	660,738	680,560	700,977	722,007	11,025,683
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	1,929,619	49,594	118,310	123,265	128,369	133,627	2,482,784
FF	5,945,907	336,281	542,428	557,295	572,608	588,380	8,542,899
HUTF	0	0	0	0	0	0	0

The project will address nine motorboat access facilities, including boat ramps, docks, roads, parking lots, comfort stations, and other facilities authorized for funding under the federal Aid Program. Seventy-five percent of each project is supported by moneys from the U.S. Fish and Wildlife Service through the Sports Fish Restoration Act. At least 10 percent of each state's apportionment is earmarked to improve motorboat access to fishing waters.

Figure 4.3
FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

	Prior Appropriation	FY 03-04 Appropriation	FY 04-05 Request	FY 05-06 Request	FY 06-07 Request	FY 07-08 Request	Total Project Cost
Small Maintenance and Improvement Projects							
TOTAL	5,227,781	171,675	165,184	170,140	175,244	180,501	6,090,525
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	5,227,781	171,675	165,184	170,140	175,244	180,501	6,090,525
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0
The project pays for emergency repairs and minor maintenance and improvements projects. Typical projects include roof repairs, HVAC maintenance and repairs, fence installation and repair, and comfort station repairs and replacement. The projects are funded from revenues collected by the DOW from the sale of hunting and fishing licenses.							
Total:	75,975,552	7,971,109	7,533,924	7,644,368	7,753,122	7,875,292	114,758,367
Natural Resources -- Wildlife							
CCFE	0	0	0	0	0	0	0
CF	170,000	0	0	0	0	0	170,000
CFE	69,859,645	7,634,828	6,991,496	7,087,073	7,185,514	7,286,912	106,045,468
FF	5,945,907	336,281	542,428	557,295	572,608	588,380	8,542,899
HUTF	0	0	0	0	0	0	0

PERSONNEL

Controlled Maintenance Emergency Fund							
TOTAL	12,856,713	1,000,000	20,240,915	20,240,915	20,240,915	20,240,915	94,820,373
CCFE	12,856,713	1,000,000	20,240,915	20,240,915	20,240,915	20,240,915	94,820,373
CF	0	0	0	0	0	0	0
CFE	0	0	0	0	0	0	0
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0

The Emergency Fund is used to address the most critical controlled maintenance needs throughout the state, including life safety issues. This includes controlled maintenance for state departments and higher education institutions. Although the State Buildings and Real Estate Programs office in the Department of Personnel and Administration recommended \$55.1 million for controlled maintenance for FY 2003-04, this recommendation was not approved by the CDC or the JBC. The out-year costs for this request reflect OSPB's recommended funding for controlled maintenance in future years, and, if approved in those years, would be directed to specific projects rather than to the Emergency Fund.

Figure 4.3
FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

	Prior Appropriation	FY 03-04 Appropriation	FY 04-05 Request	FY 05-06 Request	FY 06-07 Request	FY 07-08 Request	Total Project Cost
Lease Purchase of 1881 Pierce Street Building							
TOTAL	12,770,058	1,778,257	1,778,782	1,784,190	1,788,570	0	19,899,857
CCFE	6,983,898	982,309	982,599	985,587	988,006	0	10,922,399
CF	390,804	0	440,427	441,765	442,850	0	1,715,846
CFF	5,395,356	795,948	355,756	356,838	357,714	0	7,261,612
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0
These funds pay for the annual certificates of participation payment for the issue that purchased the state facility at 1881 Pierce Street for the Department of Revenue.							
2002 Issue (Refunding of 1992 Issue) (Refunding of 1979 DDD, 1986 DYS, 1988 Prison Issue, 1995- 2005 Part of AHEC North Classroom, and 700 Kipling)							
TOTAL	116,739,501	3,844,150	3,842,650	2,013,028	0	0	126,439,329
CCFE	116,739,501	3,844,150	3,842,650	2,013,028	0	0	126,439,329
CF	0	0	0	0	0	0	0
CFF	0	0	0	0	0	0	0
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0
These funds pay for the annual certificates of participation (COP) payment on an issue that refunded a 1992 issue that, in turn, refunded the 1979 issue for Developmental Disabilities facilities, the 1986 issue for Division of Youth Services facilities, the 1988 prison issue, the 1995-2005 part of the Auraria Higher Education Center North Classroom Building, and the 690 Kipling Building.							
Total: Personnel							
TOTAL	142,366,272	6,622,407	25,862,347	24,038,133	22,029,485	20,240,915	241,159,559
CCFE	136,580,112	5,828,459	25,066,164	23,239,530	21,228,921	20,240,915	232,182,101
CF	390,804	0	440,427	441,765	442,850	0	1,715,846
CFF	5,395,356	795,948	355,756	356,838	357,714	0	7,261,612
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0

Figure 4.3
FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

	Prior Appropriation	FY 03-04 Appropriation	FY 04-05 Request	FY 05-06 Request	FY 06-07 Request	FY 07-08 Request	Total Project Cost
PUBLIC HEALTH AND ENVIRONMENT							
HB 00-1306 Site Cleanups (Contaminated Sites Redevelopment, or Brownfields Cleanup Program)							
TOTAL	3,925,000	250,000	250,000	250,000	250,000	250,000	5,175,000
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFF	1,000,000	250,000	250,000	250,000	250,000	250,000	2,250,000
FF	2,925,000	0	0	0	0	0	2,925,000
HUTF	0	0	0	0	0	0	0
House Bill 00-1306 authorizes the department to use moneys in the Hazardous Substance Response Fund to clean up contaminated sites in the state that are not being addressed through any other state or federal cleanup program. The department has constructed a prioritization screening tool to evaluate potential sites. The funding addresses two projects per year.							
California Gulch Superfund Site Cleanup							
TOTAL	24,070,696	24,070,696	0	0	0	0	48,141,392
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFF	2,407,070	2,407,070	0	0	0	0	4,814,140
FF	21,663,626	21,663,626	0	0	0	0	43,327,252
HUTF	0	0	0	0	0	0	0
The federal Superfund program provides for cleanup of hazardous/radioactive waste sites on the U. S. Environmental Protection Agency's (EPA) National Priorities List. Twenty sites were identified in Colorado in September 1983, including the California Gulch Site, which is located in Leadville. Studies and cleanup of various portions have been performed by responsible mining companies and the EPA. A portion of the site has no responsible party and therefore requires state and federal funds for final cleanup. This project will finalize cleanup of this site and delete it from the National Priorities List.							
Total:	27,995,696	24,320,696	250,000	250,000	250,000	250,000	53,316,392
Public Health and Environment							
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFF	3,407,070	2,657,070	250,000	250,000	250,000	250,000	7,064,140
FF	24,586,626	21,663,626	0	0	0	0	46,250,252
HUTF	0	0	0	0	0	0	0

Figure 4.3
FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

	Prior Appropriation	FY 03-04 Appropriation	FY 04-05 Request	FY 05-06 Request	FY 06-07 Request	FY 07-08 Request	Total Project Cost
PUBLIC SAFETY							
Frisco Troop Office, Colorado State Patrol							
TOTAL	1,497,248	1,250,097	0	0	0	0	2,747,345
CCFE	23,398	0	0	0	0	0	23,398
CF	0	0	0	0	0	0	0
CFE	0	0	0	0	0	0	0
FF	0	0	0	0	0	0	0
HUTF	1,473,850	1,250,097	0	0	0	0	2,723,947
The project will construct a Colorado State Patrol (CSP) office in Summit County near Frisco and demolish the current facility. The project will be funded from the Highway Users Tax Fund (HUTF).							
Total: Public Safety	1,497,248	1,250,097	0	0	0	0	2,747,345
CCFE	23,398	0	0	0	0	0	23,398
CF	0	0	0	0	0	0	0
CFE	0	0	0	0	0	0	0
FF	0	0	0	0	0	0	0
HUTF	1,473,850	1,250,097	0	0	0	0	2,723,947
REVENUE							
Limon Port-of-Entry, Replacement of 2 Fixed Scales							
TOTAL	220,000	220,000	0	0	0	0	440,000
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	0	0	0	0	0	0	0
FF	0	0	0	0	0	0	0
HUTF	220,000	220,000	0	0	0	0	440,000

The funds will be used to demolish and replace the eastbound and westbound scale pits at the Limon Port-of-Entry. The Limon Port-of-Entry uses at-grade fixed scales to weigh commercial vehicles. The westbound scale pit was constructed in 1996, but has deteriorated rapidly, which may cause the scales to operate inaccurately. The project will be funded from the HUTF.

Figure 4.3
FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

	Prior Appropriation	FY 03-04 Appropriation	FY 04-05 Request	FY 05-06 Request	FY 06-07 Request	FY 07-08 Request	Total Project Cost
Port-of-Entry Mobile Scale Replacement (formerly Port-of-Entry Semi-Portable Scale Replacement)							
TOTAL	263,854	134,000	134,402	134,805	135,210	135,615	937,886
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	0	0	0	0	0	0	0
FF	0	0	0	0	0	0	0
HUTF	263,854	134,000	134,402	134,805	135,210	135,615	937,886
The project will purchase three sets of 11-foot mobile scales to replace similar equipment that is at the end of its useful life. Mobile scales, which includes both portable and semi-portable scales, are used to weigh vehicles in locations away from the fixed, permanent port buildings. The scales to be purchased through this request are portable scales. The project will be funded from the HUTF.							
Titling and Registration System (CSTARS)							
TOTAL	4,249,656	2,108,892	3,151,904	1,429,565	0	0	10,940,017
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	4,249,656	2,108,892	3,151,904	1,429,565	0	0	10,940,017
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0
The project will continue replacing the department's motor vehicle titling and registration systems. The project will improve the effectiveness and efficiency of the Motor Vehicle Title and Registration business processes while reducing training and transaction time. The division plans to buy a base system and modify/implement it in several phases. The new system will incorporate the current system's functionality, streamline filing, recording, and retrieval processes; and simplify implementation of regulatory and statutory changes.							
Fort Morgan Port-of-Entry, Repair/Replace Lot Pavement							
TOTAL	349,000	349,000	951,000	0	0	0	1,649,000
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	0	0	0	0	0	0	0
FF	0	0	0	0	0	0	0
HUTF	349,000	349,000	951,000	0	0	0	1,649,000
This project is designed to address various deficiencies at the Fort Morgan Port-of-Entry including: (1) replacing the scale lane and repair concrete sections on the westbound side; (2) replacing the scale lane, travel lanes, and parking lanes on the eastbound side; and (3) repairing portions of the scale pit on the eastbound side. The project will be funded from the HUTF.							

Figure 4.3
FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

	Prior Appropriation	FY 03-04 Appropriation	FY 04-05 Request	FY 05-06 Request	FY 06-07 Request	FY 07-08 Request	Total Project Cost
Total:	5,082,510	2,811,892	4,237,308	1,584,370	135,210	135,615	13,965,903
Revenue							
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	4,249,656	2,108,892	3,151,904	1,429,565	0	0	10,940,017
FF	0	0	0	0	0	0	0
HUTF	832,854	703,000	1,085,402	134,805	135,210	135,615	3,026,886

Higher Education

COLORADO HISTORICAL SOCIETY

Regional Museum Preservation Projects	TOTAL	930,000	295,000	0	0	0	0	1,225,000
CCFE	0	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0	0
CFE	930,000	295,000	0	0	0	0	0	1,225,000
FF	0	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0	0

The project will address a number of historic preservation issues at regional museums. The project will be funded through the State Historical Fund.

Total:	TOTAL	930,000	295,000	0	0	0	0	1,225,000
Colorado Historical Society	CCFE	0	0	0	0	0	0	0
	CF	0	0	0	0	0	0	0
	CFE	930,000	295,000	0	0	0	0	1,225,000
	FF	0	0	0	0	0	0	0
	HUTF	0	0	0	0	0	0	0

Figure 4.3
FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

		Prior	FY 03-04	FY 04-05	FY 05-06	FY 06-07	FY 07-08	Total Project
		Appropriation	Appropriation	Request	Request	Request	Request	Cost
COLORADO SCHOOL OF MINES								
Addition to Center for Teaching and Learning Media (formerly Green Center Decontamination and Repair and Addition to Center for Teaching and Learning Media)	TOTAL	519,779	519,779	6,597,268	0	0	0	7,636,826
	CCFE	519,779	519,779	6,597,268	0	0	0	7,636,826
	CF	0	0	0	0	0	0	0
	CFE	0	0	0	0	0	0	0
	FF	0	0	0	0	0	0	0
	HUTF	0	0	0	0	0	0	0
Originally, the purpose of this project was to renovate a portion of the basement in the Green Center for teaching and experimental laboratories, undergraduate meeting and computing rooms, and staging areas for field work. The revised project is the first phase of an overall project to decontaminate and repair the Green Center. The Green Center has extensive asbestos problems, and a moisture-saturated roof is threatening the campus's only computer center. The first phase consists of building an addition to the Center for Technology and Learning Media (CTLM) Building to house the campus computer center, which is currently located in the 2nd floor of the Green Center. Some renovation work will also be necessary.								
Total:								
Colorado School of Mines		519,779	519,779	6,597,268	0	0	0	7,636,826
CCFE		519,779	519,779	6,597,268	0	0	0	7,636,826
CF		0	0	0	0	0	0	0
CFE		0	0	0	0	0	0	0
FF		0	0	0	0	0	0	0
HUTF		0	0	0	0	0	0	0

COLORADO STATE UNIVERSITY								
CHILL Antenna Replacement (202 Project)	TOTAL	1,673,010	1,673,010	0	0	0	0	3,346,020
	CCFE	0	0	0	0	0	0	0
	CF	0	0	0	0	0	0	0
	CFE	1,673,010	1,673,010	0	0	0	0	3,346,020
	FF	0	0	0	0	0	0	0
	HUTF	0	0	0	0	0	0	0

The project will replace the antenna at the CHILL National Radar Facility east of Greeley with a new antenna that will bounce back short-duration microwave pulses from clouds with less distortion, producing more accurate measurements. (CHILL is an acronym for the two institutions that originally develop the radar, the University of Chicago and the University of Illinois.) This is a SB 92-202 project, which means that the project will be designed, constructed, operated, and maintained solely from non-state funds.

Figure 4.3
FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

	Prior Appropriation	FY 03-04 Appropriation	FY 04-05 Request	FY 05-06 Request	FY 06-07 Request	FY 07-08 Request	Total Project Cost
Diagnostic Equipment, Veterinary Teaching Hospital (VTH)							
TOTAL	1,320,193	1,320,193	0	0	0	0	2,640,386
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	1,320,193	1,320,193	0	0	0	0	2,640,386
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0
The project will use cash funds to purchase or replace equipment at the Veterinary Teaching Hospital (VTH). The new or replacement equipment will increase the level of service offered by the VTH and enhance educational opportunities for veterinary students and faculty.							
Natural Resources Research Center (202 Project)							
TOTAL	77,475,350	38,633,100	0	0	0	0	116,108,450
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	77,475,350	38,633,100	0	0	0	0	116,108,450
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0
The project will allow for the completion of Phases IV and V of the Natural Resources Research Center (NRRRC). Phases I through III are complete. At the end of the project, the federal government will occupy five buildings, consisting of approximately 350,000 to 400,000 square feet of laboratory, office, and support space, on the NRRRC. Combined, the buildings will house approximately 1,000 federal employees from the U.S. Department of Agriculture and the U.S. Department of the Interior. This is a SB 92-202 project, which means that the project will be designed, constructed, operated, and maintained solely from non-state funds (in this case, federal funds).							
Engineering Entrance Enhancement and Office Addition							
TOTAL	896,025	896,025	0	0	0	0	1,792,050
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	896,025	896,025	0	0	0	0	1,792,050
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0
The project will build a 3,700 GSF addition to the Engineering Building, and remodel 4,400 GSF in the building. The new space will provide a new entrance at the southwest corner of the building extending into the Student Center plaza. The remodeled space will provide additional office space for faculty and support staff and will also provide work spaces for students.							

Figure 4.3

FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

	Prior Appropriation	FY 03-04 Appropriation	FY 04-05 Request	FY 05-06 Request	FY 06-07 Request	FY 07-08 Request	Total Project Cost
New Student Housing, Main Campus Southwest (202 Project)							
TOTAL	18,533,339	18,533,339	0	0	0	0	37,066,678
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFF	18,533,339	18,533,339	0	0	0	0	37,066,678
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0
This project will build a 117,500 GSF residence hall on 5 acres at the southwest edge of the Main campus. The project will expand the university's ability to meet the growing demand for clean, safe, well-maintained, attractive, and reasonably-priced living accommodations for students. This is a SB 92-202 project, which means that the project will be designed, constructed, operated, and maintained solely from non-state funds.							
Bioenvironmental Research Building Expansion							
TOTAL	10,250,000	10,250,000	0	0	0	0	20,500,000
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFF	1,500,000	1,500,000	0	0	0	0	3,000,000
FF	8,750,000	8,750,000	0	0	0	0	17,500,000
HUTF	0	0	0	0	0	0	0
The project will build an 18,100 GSF (gross square feet) addition to the existing Bioenvironmental Research Building on the CSU Foothills Campus, and renovate 7,200 GSF of related space in the adjacent Arthropod Borne and Infectious Diseases laboratory. The new space will consist of Biosafety Level 3 (BSL-3) laboratories and BSL-2 office and lab support spaces to accommodate Microbiology-Immunology-Pathology research programs investigating infectious diseases and toxicology.							
University Center for the Arts							
TOTAL	5,770,301	4,920,000	9,509,574	5,326,329	0	0	25,526,204
CCFE	699,844	0	8,981,699	5,326,329	0	0	15,007,872
CF	0	0	0	0	0	0	0
CFF	5,070,457	4,920,000	527,875	0	0	0	10,518,332
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0
The project renovates the Old Fort Collins High School (OFCHS) Main and Annex buildings for the Department of Music, Theatre, and Dance and other programs. The project also allows 99,297 GSF on the Main campus to be vacated and used for other purposes.							

Figure 4.3
FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

	Prior Appropriation	FY 03-04 Appropriation	FY 04-05 Request	FY 05-06 Request	FY 06-07 Request	FY 07-08 Request	Total Project Cost
Core Animal Diagnostic Laboratory Modular Unit (202 Project)							
TOTAL	1,282,668	1,282,668	0	0	0	0	2,565,336
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFF	1,282,668	1,282,668	0	0	0	0	2,565,336
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0
The project will build a 1,836 GSF modular laboratory unit. The unit will house laboratories capable of supporting Biosafety Level 3 (BSL-3) animal diagnostic testing and processing labs, research labs, and support space. This is a SB 92-202 project, which means that the project will be designed, constructed, operated, and maintained solely from non-state funds.							
Total:	1,282,668	1,282,668	0	0	0	0	2,565,336
Colorado State University							
TOTAL	117,200,886	77,508,335	9,509,574	5,326,329	0	0	209,545,124
CCFE	699,844	0	8,981,699	5,326,329	0	0	15,007,872
CF	0	0	0	0	0	0	0
CFF	107,751,042	68,758,335	527,875	0	0	0	177,037,252
FF	8,750,000	8,750,000	0	0	0	0	17,500,000
HUTF	0	0	0	0	0	0	0

FORT LEWIS COLLEGE

Child Development Center (202 Project)							
TOTAL	3,155,220	2,100,000	0	0	0	0	5,255,220
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFF	1,405,220	350,000	0	0	0	0	1,755,220
FF	1,750,000	1,750,000	0	0	0	0	3,500,000
HUTF	0	0	0	0	0	0	0

The project constructs a new 11,825 GSF Child Development Center south of the existing Child Development Center. The new center will provide the following: (1) a separate education wing with a college classroom for 30 students and a "smart" college classroom for 30 students; (2) separate rooms for 1- and 2-year old children and 3-, 4- and 5-year-old children; (3) two observation rooms; (4) a combination conference and testing room; (5) a combination conference room and resource center; (6) faculty and administrative staff offices; (7) a work room for office use; (8) two separate entryways; (9) a reception area; (10) a gathering place for parents, faculty, and children; and (11) a kitchenette. This is a SB 92-202 project, meaning the project will be designed, constructed, operated, and maintained solely from non-state funds.

Figure 4.3
FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

		Prior	FY 03-04	FY 04-05	FY 05-06	FY 06-07	FY 07-08	Total Project
		Appropriation	Appropriation	Request	Request	Request	Request	Cost
Total:		3,155,220	2,100,000	0	0	0	0	5,255,220
Fort Lewis College								
	CCFE	0	0	0	0	0	0	0
	CF	0	0	0	0	0	0	0
	CFE	1,405,220	350,000	0	0	0	0	1,755,220
	FF	1,750,000	1,750,000	0	0	0	0	3,500,000
	HUTF	0	0	0	0	0	0	0
MESA STATE COLLEGE								
Residence Hall Renovations, Pinon Hall and Mary Rait Hall (202 Project)		1,552,946	1,552,946	0	0	0	0	3,105,892
	CCFE	0	0	0	0	0	0	0
	CF	0	0	0	0	0	0	0
	CFE	1,552,946	1,552,946	0	0	0	0	3,105,892
	FF	0	0	0	0	0	0	0
	HUTF	0	0	0	0	0	0	0
		The project will upgrade or replace deteriorated building systems or components in Pinon Hall and Mary Rait Hall (85,385 GSF). The renovation will also provide sound proofing between adjacent rooms to increase room privacy. According to the college, the buildings are structurally sound but are deficient in meeting building standards, thus requiring the proposed upgrades and repairs. The project does not involve any changes in the amount or occupancy of existing space, says MSC. This is a SB 92-202 request, meaning that the project will be designed, constructed, operated, and maintained solely from non-state funds.						
Tolman Hall Renovation (202 Project)		808,240	413,793	0	0	0	0	1,220,033
	CCFE	0	0	0	0	0	0	0
	CF	0	0	0	0	0	0	0
	CFE	808,240	413,793	0	0	0	0	1,220,033
	FF	0	0	0	0	0	0	0
	HUTF	0	0	0	0	0	0	0

This project will renovate Tolman Hall. The building was constructed in 1967 and since then has been used as a dormitory. This is a SB 92-202 project, meaning that the project will be designed, constructed, operated, and maintained solely from non-state funds.

Figure 4.3
FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

	Prior Appropriation	FY 03-04 Appropriation	FY 04-05 Request	FY 05-06 Request	FY 06-07 Request	FY 07-08 Request	Total Project Cost
Total:	2,361,186	1,964,739	0	0	0	0	4,325,925
Mesa State College							
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	2,361,186	1,964,739	0	0	0	0	4,325,925
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0

PIKES PEAK COMMUNITY COLLEGE

Total:	3,400,112	3,400,112	0	0	0	0	6,800,224
Child Care Expansion, Centennial and Rampart Range Campuses (202 Project)							
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	3,400,112	3,400,112	0	0	0	0	6,800,224
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0

This project builds two free-standing child care centers, one at the Centennial Campus and the other at the Rampart Range Campus. The buildings will total 42,524 GSF. Both centers will be used to care for infants, to provide for drop-in service for children whose parents are on campus for brief periods, and to provide summer camps for school-age children. Currently, the Centennial campus's Child Development Center, which has a capacity of 53, cares for toddlers and preschoolers only. The two facilities will have a capacity of 228 after this project is complete. This is a SB 92-202 project, meaning that the project will be designed, constructed, operated, and maintained solely from non-state funds.

Total:	3,400,112	3,400,112	0	0	0	0	6,800,224
Pikes Peak Community College							
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	3,400,112	3,400,112	0	0	0	0	6,800,224
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0

Figure 4.3
FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

		Prior	FY 03-04	FY 04-05	FY 05-06	FY 06-07	FY 07-08	Total Project
		Appropriation	Appropriation	Request	Request	Request	Request	Cost
UNIVERSITY OF COLORADO – BOULDER								
Lease, Purchase, and Renovation of 1777 Exposition Drive (202 Project)	TOTAL	10,617,000	10,617,000	0	0	0	0	21,234,000
	CCFE	0	0	0	0	0	0	0
	CF	0	0	0	0	0	0	0
	CFE	10,617,000	10,617,000	0	0	0	0	21,234,000
	FF	0	0	0	0	0	0	0
	HUTF	0	0	0	0	0	0	0
The project is to lease, purchase, and renovate an 86,487 GSF facility at 1777 Exposition Drive, approximately two blocks from the East Campus location of the CU-Boulder Computing Center. The building will provide 65,000 ASF in expansion and surge space to support research activities for research and development. According to CU, the building is particularly well suited to house its space science exploration programs and computer/information technology programs. This is a SB 92-202 project, which means that the project will be designed, constructed, operated, and maintained solely from non-state funds.								
Business School Renovation and Addition	TOTAL	1,738,410	544,794	4,172,403	0	0	0	6,455,607
	CCFE	1,193,616	0	4,172,403	0	0	0	5,366,019
	CF	0	0	0	0	0	0	0
	CFE	544,794	544,794	0	0	0	0	1,089,588
	FF	0	0	0	0	0	0	0
	HUTF	0	0	0	0	0	0	0
Refunds moneys that were cut in SB 03-179, the capital construction supplemental bill. The funds had already been expended. The project will construct a 54,000 GSF annex to the College of Business building, and renovates 36,200 GSF of the existing building. The new annex will house outreach centers, new programs, and an expanded library. The current business library will be remodeled to house improved undergraduate computer laboratories, classrooms, and student space.								
New Law School	TOTAL	2,943,347	1,401,188	20,044,859	0	0	0	24,389,394
	CCFE	1,542,159	0	9,902,759	0	0	0	11,444,918
	CF	0	0	0	0	0	0	0
	CFE	1,401,188	1,401,188	10,142,100	0	0	0	12,944,476
	FF	0	0	0	0	0	0	0
	HUTF	0	0	0	0	0	0	0
Refunds moneys that were cut in SB 03-179, the capital construction supplemental bill. The funds had already been expended. The project will construct a new 160,300 GSF Law School Building, located just south of the current building. Most of the space in the new building will be used for a larger library with enhanced technological capabilities. The remaining space will be designed to accommodate other needs of the law school program.								

Figure 4.3
FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

	Prior Appropriation	FY 03-04 Appropriation	FY 04-05 Request	FY 05-06 Request	FY 06-07 Request	FY 07-08 Request	Total Project Cost
Alliance for Teaching, Learning and Society (ATLAS) Center							
TOTAL	3,053,132	1,341,035	7,072,588	0	0	0	11,466,755
CCFE	1,712,097	0	4,874,428	0	0	0	6,586,525
CF	0	0	0	0	0	0	0
CFE	1,341,035	1,341,035	2,198,160	0	0	0	4,880,230
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0
Refunds moneys that were cut in SB 03-179, the capital construction supplemental bill. The funds had already been expended. The project will construct a 65,600 GSF Alliance for Technology, Learning and Society (ATLAS) Center. The ATLAS Center will support the ATLAS program, which is the university's main technology-based program.							
Total:	18,351,889	13,904,017	31,289,850	0	0	0	63,545,756
University of Colorado -- Boulder							
CCFE	4,447,872	0	18,949,590	0	0	0	23,397,462
CF	0	0	0	0	0	0	0
CFE	13,904,017	13,904,017	12,340,260	0	0	0	40,148,294
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0

UNIVERSITY OF COLORADO -- COLORADO SPRINGS

Parking Garage and Public Safety Facility (202 Project)							
TOTAL	6,000,000	6,000,000	0	0	0	0	12,000,000
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	6,000,000	6,000,000	0	0	0	0	12,000,000
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0

The project will build a 150,000 GSF parking garage and an adjoining Public Safety Facility of approximately 10,000 GSF. The parking garage will have 500 spaces. This is a SB 92-202 project, meaning that the project will be designed, constructed, operated, and maintained solely from non-state funds.

Figure 4.3
FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

	Prior Appropriation	FY 03-04 Appropriation	FY 04-05 Request	FY 05-06 Request	FY 06-07 Request	FY 07-08 Request	Total Project Cost
Purchase of 3955 Cragwood Drive (University Hall and 7.13 acres of land)							
TOTAL	8,200,000	8,200,000	0	0	0	0	16,400,000
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFF	8,200,000	8,200,000	0	0	0	0	16,400,000
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0
The project will allow the University of Colorado at Colorado Springs (UCCS) to purchase the property at 3955 Cragwood Drive from the University of Colorado Foundation (UCF). The project includes the purchase of the building known as University Hall (84,351 GSF and 56,500 ASF) and 7.13 acres of land on the property. UCCS plans to use the building for classrooms, laboratories, theater productions, offices, and general use space to be shared by various programs.							
Main and Cragmor Halls, Renovation and Technology Upgrade (aka Student Success and Support)							
TOTAL	17,576,336	3,500,000	0	0	0	0	21,076,336
CCFE	14,076,336	0	0	0	0	0	14,076,336
CF	0	0	0	0	0	0	0
CFF	3,500,000	3,500,000	0	0	0	0	7,000,000
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0
The project will renovate the utilities, equipment, and facilities in Main Hall (50,534 GSF) and Cragmor Hall (23,943 GSF). This is the final phase of the project, and will address Cragmor Hall. The Main Hall work was completed and the building was re-occupied in April 2002. In March 2003, UCCS revised the FY 2003-04 request, changing the funding source from state funds to cash funds and reducing the cost for this phase by \$500,000 in order to facilitate timely completion of the project. This funding reflects that change.							
Total: University of Colorado – Colorado Springs	31,776,336	17,700,000	0	0	0	0	49,476,336
CCFE	14,076,336	0	0	0	0	0	14,076,336
CF	0	0	0	0	0	0	0
CFF	17,700,000	17,700,000	0	0	0	0	35,400,000
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0

Figure 4.3
FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

		Prior	FY 03-04	FY 04-05	FY 05-06	FY 06-07	FY 07-08	Total Project
		Appropriation	Appropriation	Request	Request	Request	Request	Cost
UNIVERSITY OF COLORADO – HEALTH SCIENCES CENTER								
Research Complex 2 at Fitzsimons	TOTAL	205,820,165	205,820,165	0	0	0	0	411,640,330
	CCFE	0	0	0	0	0	0	0
	CF	0	0	0	0	0	0	0
	CFE	205,820,165	205,820,165	0	0	0	0	411,640,330
	FF	0	0	0	0	0	0	0
	HUTF	0	0	0	0	0	0	0
The project will build Research Complex 2 (RC2) at Fitzsimons. The project will provide for approximately 400,000 GSF in new research space, including wet laboratories, core laboratories, laboratory support space, research office and conference space, and vivarium space. This is the second major research facility at Fitzsimons.								
Center for Oral Health (202 Project)	TOTAL	26,500,000	26,500,000	0	0	0	0	53,000,000
	CCFE	0	0	0	0	0	0	0
	CF	0	0	0	0	0	0	0
	CFE	26,500,000	26,500,000	0	0	0	0	53,000,000
	FF	0	0	0	0	0	0	0
	HUTF	0	0	0	0	0	0	0
This project will build a 87,560 GSF (59,710 ASF) Center for Oral Health on the Fitzsimons campus. The project will allow UCHSC to relocate its School of Dentistry to the Fitzsimons campus. This is a SB 92-202 project, meaning that the project will be designed, constructed, operated, and maintained solely from non-state funds.								
Center for Bioethics and Humanities	TOTAL	5,436,977	5,436,977	0	0	0	0	10,873,954
	CCFE	0	0	0	0	0	0	0
	CF	0	0	0	0	0	0	0
	CFE	5,436,977	5,436,977	0	0	0	0	10,873,954
	FF	0	0	0	0	0	0	0
	HUTF	0	0	0	0	0	0	0
The project will build a 15,887 GSF Center for Bioethics and Humanities at the Fitzsimons campus. The building will house the Health Care Ethics, Humanities and Law Program. The building will provide innovative meeting and instructional space, including space for discussion groups, lectures, meetings, and seminars. It will also provide exhibit space.								

Figure 4.3
FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

	Prior Appropriation	FY 03-04 Appropriation	FY 04-05 Request	FY 05-06 Request	FY 06-07 Request	FY 07-08 Request	Total Project Cost
Barbara Davis Center for Childhood Diabetes at Fitzsimons							
TOTAL	26,375,703	9,637,762	0	0	0	0	36,013,465
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	26,375,703	9,637,762	0	0	0	0	36,013,465
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0
This Phase 2 project consists of the "fit-out," or completion, of 20,331 GSF of shelled space that was built as part of Phase 1 of this project. The shelled space, once completed, will house the clinical programs of the Barbara Davis Center. Pursuant to a revision submitted in February 2003, the project also includes the construction of 54,800 GSF of shelled research and related building support space.							
Infrastructure Phase 7							
TOTAL	5,424,376	5,424,376	0	0	0	0	10,848,752
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	5,424,376	5,424,376	0	0	0	0	10,848,752
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0
The project will continue the university's efforts to upgrade or replace the infrastructure on the Fitzsimons campus. This is Phase 7 of the project. The work that will be developed through this phase includes: (1) sanitary piping and manholes in three areas of the campus to support three buildings; (2) demolition of eight buildings (Buildings 410, 504, 513, 515, 516, 517, 526, and 604); (3) water piping in Victor Street to support three buildings; (4) steam and chilled water piping and mechanical vaults to support Research Complex 2 and future projects along 19th Avenue; (5) electrical ductbank and feeders to support four buildings; and (6) design of the Colfax Avenue expansion from Potomac Street to Peoria Street.							
Infrastructure Phase 6							
TOTAL	1,322,508	1,322,508	0	0	0	0	2,645,016
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	1,322,508	1,322,508	0	0	0	0	2,645,016
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0

The project will continue the university's efforts to upgrade or replace the infrastructure on the Fitzsimons campus. This is Phase 6 of the project. The work that will be developed through this phase includes a sanitary sewer in the central core of campus to support the Education Facility 1B and the Environmental Health and Safety buildings; telecommunications cables and communications equipment for both buildings; demolition of Buildings 529, 527, 526, and 422; and grading and soils management for new building sites.

Figure 4.3
FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

	Prior Appropriation	FY 03-04 Appropriation	FY 04-05 Request	FY 05-06 Request	FY 06-07 Request	FY 07-08 Request	Total Project Cost
Total:	270,879,729	254,141,788	0	0	0	0	525,021,517
University of Colorado - Health Sciences Center							
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	270,879,729	254,141,788	0	0	0	0	525,021,517
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0

UNIVERSITY OF NORTHERN COLORADO

Fire Protection at West Campus Residence Halls (202 Project)							
TOTAL	1,385,000	1,385,000	990,000	990,000	1,105,000	0	5,855,000
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	1,385,000	1,385,000	990,000	990,000	1,105,000	0	5,855,000
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0

The project adds fire sprinkler systems to four residence halls on the west campus. The buildings will be retrofitted with fire sprinkler systems one building at a time, starting with Turner Hall in 2003, Lawrenson Hall in 2004, McCowen Hall in 2005, and Harrison Hall in 2006. Auxiliary revenue from room and board rates is the source of cash funds for the project. This is a SB 92-202 project, which means that the project will be designed, constructed, operated, and maintained solely from non-state funds.

Central Campus Landscape Project (202 Project)							
TOTAL	919,500	919,500	0	0	0	0	1,839,000
CCFE	0	0	0	0	0	0	0
CF	0	0	0	0	0	0	0
CFE	919,500	919,500	0	0	0	0	1,839,000
FF	0	0	0	0	0	0	0
HUTF	0	0	0	0	0	0	0

The project completes landscaping and site work on the university's central campus. According to the university, these issues were not addressed in the 1999 residence hall renovation project, and the areas included in this request were negatively impacted by that project. The project corrects site safety deficiencies, replaces antiquated sprinkler systems, and enhances the existing landscaping and site amenities. This is a SB 92-202 project, meaning that the project will be designed, constructed, operated, and maintained solely from non-state funds. Auxiliary revenue from room and board rates is the source of cash funds for the project.

Figure 4.3
FY 2003-04 Capital Construction and Controlled Maintenance Appropriations

Prior		FY 03-04	FY 04-05	FY 05-06	FY 06-07	FY 07-08	Total Project
Appropriation		Appropriation	Request	Request	Request	Request	Cost
Roof Replacement, Residence Halls (202 Project)	TOTAL	509,614	0	0	0	0	1,019,228
	CCFE	0	0	0	0	0	0
	CF	0	0	0	0	0	0
	CFE	509,614	0	0	0	0	1,019,228
	FF	0	0	0	0	0	0
	HUTF	0	0	0	0	0	0
The project repairs and replaces slate roofs on four buildings in the central campus. The project will be completed in one phase. This is a SB 92-202 project, meaning that the project will be designed, constructed, operated, and maintained solely from non-state funds. A grant from the Colorado Historical Society and auxiliary revenue from room and board rates are the sources of cash funds for the project.							
Total: University of Northern Colorado	TOTAL	2,814,114	990,000	990,000	1,105,000	0	8,713,228
	CCFE	0	0	0	0	0	0
	CF	0	0	0	0	0	0
	CFE	2,814,114	990,000	990,000	1,105,000	0	8,713,228
	FF	0	0	0	0	0	0
	HUTF	0	0	0	0	0	0
TOTAL - ALL PROJECTS	Total	\$1,091,501,844	\$129,520,269	\$80,357,200	\$70,487,817	\$65,672,822	\$1,918,011,252
	CCFE	179,561,845	59,594,721	28,565,859	21,228,921	20,240,915	318,612,759
	CF	187,284,539	20,440,427	20,641,765	20,842,850	20,600,000	289,638,358
	CFE	610,223,576	40,719,291	24,719,476	21,970,228	18,369,912	1,115,055,760
	FF	106,374,980	7,380,428	5,995,295	6,010,608	6,026,380	181,703,542
	HUTF	8,056,704	1,385,402	434,805	435,210	435,615	13,000,833

Corrections Expansion Reserve Fund

The General Assembly approved four bills during the 2003 legislative session that are expected to result in a net increase in prison terms: House Bill 03-1004, House Bill 03-1138, House Bill 03-1213, and House Bill 03-1317. Under Colorado law, such bills cannot be passed without five years of appropriations for prison bed construction related to the anticipated net increase of prison terms, at a current cost of \$69,467 per bed. The statutes require a transfer of General Fund moneys to the CCF to pay for the prison beds (described in the revenue section of Chapter II of this report). These moneys are immediately appropriated to the Corrections Expansion Reserve Fund (CERF) for future construction costs. Funds in the CERF may only be spent on prison projects, and, if not spent during a given year, remain in the fund for future projects. A major project recently funded in part by CERF moneys (\$6.4 million of the \$12.3 million total cost) was the Fort Lyon Acquisition and Renovation project. As noted in the Chapter III, Senate Bill 03-179 transferred \$1.2 million CERF moneys from the CCF to the General Fund to help address the budget shortfall in FY 2002-03. These moneys were appropriated for bills passed during the 2002 regular session and the 2002 special session.

Figure 4.4 lists the FY 2003-04 bills, their impact on the CCF for FY 2003-04, and their total impact.

Figure 4.4
FY 2003-04 Corrections Expansion Reserve Fund (CERF) Bills
Impacting the Capital Construction Fund

Bill Number	Short Title	FY 03-04 Impact	Five-Year Impact, Including FY 03-04
HB 03-1004	Child Abuse Crime Child in Drug Lab	\$0	\$708,563
HB 03-1138	Crime Against Woman Affecting Unborn Child	0	263,975
HB 03-1213	No Commercial Purpose in Child Exploitation	69,467	138,934
HB 03-1317	Sale of Controlled Substance Materials	0	263,975
Total		\$69,467	\$666,884

V. Legislation Impacting Capital Construction Funding or the Capital Development Process — First Special Session of 2002 and the 2003 Legislative Session

Thirteen bills were enacted during a July 2002 Special Session and the 2003 legislative session that impacted either the Capital Construction Fund (CCF), impacted the Controlled Maintenance Trust Fund, or changed Capital Development Committee's (CDC) responsibilities. The total fiscal impact of the legislation on the CCF was (\$21,039,728). *Figure 5.1* summarizes the legislation and reflects any impact on the CCF.

Figure 5.1

FY 2002-03 Legislation Affecting Capital Construction Funding or the Capital Development Process			
BILL	SPONSOR	SHORT TITLE	FY 03-04 FISCAL IMPACT ON CAPITAL CONSTRUCTION FUND
HB 02S-1006	Alexander / Anderson	Concerning Wildfires	\$56,731
Increases criminal penalties, and therefore has an impact on prison construction costs.			
HB 03-1004	Rhodes / Reeves	Child Abuse Crime Child in Drug Lab	\$0
Increases criminal penalties, and therefore has an impact on prison construction costs.			
HB 03-1138	Hefley / Hillman	Crime Against Woman Affecting Unborn Child	\$0
Increases criminal penalties, and therefore has an impact on prison construction costs.			
HB 03-1213	Johnson R. / Dyer	No Commerical Purpose in Child Exploitation	\$69,467
Increases criminal penalties, and therefore has an impact on prison construction costs.			
HB 03-1256	Spradley / Anderson	Lease Purchases for CSPII and Fitzsimons	\$0
Authorizes the Department of Corrections to enter into a lease-purchase agreement for up to 15 years to finance the construction of a high-custody bed facility (the Colorado State Penitentiary II project, or CSPII). The total amount of the agreement may not exceed \$102.8 million, plus reasonable and necessary administrative, monitoring, closing costs, and interest. The estimated annual payments for CSPII are \$10.9 million from FY 2005-06 through FY 2019-2020. The bill also authorizes the State of Colorado, acting by and through the Board of Regents of the University of Colorado, to execute lease-purchase agreements for up to 25 years to finance the construction of academic facilities for the University of Colorado Health Sciences Center at the Fitzsimons campus. The total amount of the agreement is not to exceed \$202,876,109, plus reasonable and necessary administrative, monitoring, and closing costs, and interest. Annual rentals under all UCHSC lease-purchase agreements authorized through this bill may not exceed \$15.1 million. The academic facilities to be financed include Education Facility IB; Education Facility II, the Fitzsimons Library, an academic office complex, Environmental Health and Safety II, facility support, and an education bridge. The University of Colorado must develop a master plan for the development, sale, and use of its 9th Avenue and Colorado Boulevard campus and the University of Colorado Hospital by June 30, 2004. By June 30, 2004, it must also enter into an agreement with a third-party master developer to carry out the development, sale, and use of the 9th Avenue and Colorado Boulevard campus. In addition, the lesser of: (1) the amount owed to a lessor pursuant to a Fitzsimons COP authorized through this bill; or (2) 8 percent of the state's tobacco master settlement agreement, less attorney fees and costs, will be appropriated to help make payments on the Fitzsimons COP (not to exceed \$8 million per year). Fitzsimons financing costs are estimated to start at \$1.9 million in FY 2004-05, to increase to \$7.8 million in FY 2005-06, and to stabilize at \$15.1 million from FY 2006-07 through FY 2030-2031 (the tobacco moneys will mostly cover the payments needed for FY 2004-05 through FY 2006-07).			
HB 03-1317	Fritz / Dyer	Sale of Controlled Substance Materials	\$0
Increases criminal penalties, and therefore has an impact on prison construction costs.			
N/A	N/A	Corrections Expansion Reserve Fund - Transfer to the CCF	\$69,467
This entry is for informational purposes to reflect that a transfer must be made from the General Fund to the CCF to pay for the transfer to the Corrections Expansion Reserve Fund (CERF) for prison bed construction. This year, these bills include HB 03-1004, HB 03-1138, HB 03-1213, and HB 03-1317. Only HB 03-1213, however, has an impact in FY 2003-04.			

Figure 5.1

FY 2002-03 Legislation Affecting Capital Construction Funding or the Capital Development Process			
BILL	SPONSOR	SHORT TITLE	FY 03-04 FISCAL IMPACT ON CAPITAL CONSTRUCTION FUND
SB 03-179	Owen / Witwer	Capital Construction Revenue Reduction	(\$30,655,891)
Transfers \$25,255,940 from the CCF to the General Fund (GF). Requires a one-time transfer to the GF for interest earned on the CCF from July 1, 2002, through February 28, 2003 (\$4,250,622). Requires the monthly transfer to the GF of interest earned on the CCF through the remainder of FY 2002-03 (interest for remainder of year is estimated to be \$1,149,329). Transfers \$1,168,203 in CERF moneys to the GF for HB 02-1283, HB 02-1396, SB 02-050, HB 02-1038, and HB 02S -1006. Exempts certain projects from the statutory requirement that one percent of construction costs be allocated to works of art in public places, and transfers \$145,138 from the Art in Public Places Fund to the GF.			
SB 03-258	Owen / Young	Long Appropriations Bill	\$0
Annual appropriation bill, which includes funding for capital construction and controlled maintenance projects. Itemizes FY 2003-04 controlled maintenance and capital construction projects, and lists the amount to be appropriated for each project. The total amount of state-funded capital projects is \$9,420,498, with 95 percent of that total funding state department projects and 5 percent funding a higher education project.			
SB 03-262	Owen / Witwer	Capital Construction Transfers	\$9,420,498
Reduces the total GF transfer to the CCF for FY 2003-04 from \$101,158,362 to \$9,420,498. Repeals the total CCF transfer for FY 2003-04 of \$1,158,362 to the CERF for HB 01-1204, HB 01-1242, SB 02-050, and HB 02-1038. Changes the dates for repayment of the Controlled Maintenance Trust Fund (CMTF) from July 1, 2003, and July 1, 2004, to July 1, 2004 (\$138.2 million), and July 1, 2005 (\$138.2 million).			
SB 03-249	Owen / Stengel	Authorize State Leveraged Leasing	\$0
Authorizes the Department of Personnel to enter into leveraged leasing agreements on behalf of the state. Allows the department to lease state capital assets to investors in exchange for an up-front lump sum payment of the estimated depreciable capital costs of the state asset. Requires 5 percent of the lump sum payment to be credited to the CMTF.			
SB 03-342	Owen / Young	Cash Flow Reserve and Sale of State Property	\$0
Authorizes the Department of Personnel, with the approval of the Office of State Planning and Budgeting and the State Treasurer, to sell a legal interest in one or more state facilities to raise up to \$160 million of net proceeds for the state, provided the sale agreement allows the state to lease the facility back through a lease-purchase agreement. Deposits the net proceeds of the sale-leaseback agreement to the CMTF to be designated as part of the cash flow reserve, and excludes such moneys from state fiscal year spending for purposes of TABOR. For any sale-leaseback agreement executed, the department is authorized to execute a lease-purchase agreement for a term of up to 20 years, subject to annual renewal. Specifies that moneys for the lease payments may be appropriated from the Tobacco Litigation Settlement Cash Fund, the General Fund, or any other legally available source. Transfers \$40 million from the General Fund to the CMTF on July 1, 2003, and designates those moneys as a cash flow reserve. Requires that moneys designated as cash flow reserve only be expended to resolve a cash flow emergency. Specifies criteria to be met in order to expend moneys from the CMTF and the cash flow reserve. Authorizes the State Treasurer to invest moneys deposited in the CMTF in any type of security in which a public entity may invest public funds.			
SB 03-034	Arnold / Rippy	Vacant or Abandoned State Buildings	\$0
Requires the CDC to review a report by the Department of Personnel concerning facility management plans for vacant or abandoned state buildings. Requires the CDC to review annual reports by state departments concerning facility management plans for vacant or abandoned buildings controlled by state departments, agencies, or institutions. Restricts capital construction appropriations for each department, agency, and institution not receiving approval of its facility management plan, unless exempted by the CDC.			
SB 03-198	Owen / Witwer	Eliminate Technology and Learning Grant Loan Program	\$0
Eliminates the Technology Learning Grant and Revolving Loan Program. Because the CDC is statutorily required to hear reports on higher education institutions recommended to receive funds through this program, the CDC will no longer have this responsibility.			
Total Impact on Capital Construction Fund			(\$21,039,728)

VI. Actions Taken by the CDC During FY 2002-03

Aside from making recommendations for FY 2003-04 capital construction and controlled maintenance projects, the Capital Development Committee (CDC) also acted on a number of other items. The figures in this chapter briefly describe actions taken by the CDC in FY 2002-03. **Figure 6.1** lists 11 supplemental requests approved by the CDC, including the amount funded. Departments and higher education institutions must submit requests for supplemental funding, including requests for extensions of time, to the CDC. The CDC, in turn, forwards its recommendation regarding supplemental requests to the Joint Budget Committee (JBC) for its approval.

If a department or institution does not encumber a certain amount of appropriated funds within six months of the appropriation date, it must request a waiver of the six-month encumbrance deadline from the CDC (Section 24-30-1404 (7), C.R.S.). Upon approval, the CDC forwards its recommendation to the State Controller. **Figure 6.2** lists the five six-month waiver requests approved by the CDC in FY 2002-03.

Pursuant to Section 33-10-107 (2), C.R.S., and Section 33-1-105 (3) (a), C.R.S., the Department of Natural Resources's Division of Parks and Outdoor Recreation and Division of Wildlife must submit property transaction proposals to the CDC for review and comment. The CDC makes its recommendations regarding Parks and Wildlife property transactions to the State Parks Board or the Wildlife Commission. **Figure 6.3** lists the transactions that the CDC reviewed and commented upon in FY 2002-03. Four proposals submitted by the Division of Parks are listed first, followed by two Division of Wildlife proposals.

Finally, **Figure 6.4** provides a description of miscellaneous actions taken by the CDC in FY 2002-03.

Figure 6.1 - Supplemental Requests Approved by the CDC and the JBC

July 1, 2002 - June 30, 2003

	Fund Source	Prior Appropriation	Supplemental Appropriation	Total
SUPPLEMENTAL TO FY 2000-01				
Colorado Historical Society	CCFE	\$345,819	\$0	\$345,819
	CFE	\$0	\$50,000	\$50,000
	CF	\$0	\$0	\$0
	HUTF	\$0	\$0	\$0
	FF	\$0	\$0	\$0
TOTAL		\$345,819	\$50,000	\$395,819
Stephen Hart Research Library and Expansion				
This supplemental will allow CHS to do some minor interior reconfiguring of walls and electrical service and finish upgrades (painting, lighting fixtures, a photo mural, signage, and display cases) in the Stephen Hart Library. It will also include the purchase of furnishings, computers, microfilm readers, and shelving. CHS revised the scope of the original project (Stephen Hart Research Library and Expansion, which had the majority of its state funds cut) and made it much smaller. The project has been retitled Stephen Hart Library Renovation and Equipment Upgrade. This supplemental will allow CHS to complete the revised project in one phase. Although the operational and storage concerns related to the library will continue, CHS believes these changes will improve public service and access.				
Public Health and Environment	CCFE	\$0	\$0	\$0
	CFE	\$800,000	\$0	\$800,000
	CF	\$0	\$0	\$0
	HUTF	\$0	\$0	\$0
	FF	\$14,310,000	\$0	\$14,310,000
TOTAL		\$15,110,000	\$0	\$15,110,000
The project allows the department to clean up contaminated sites that have been identified by the U.S. Environmental Protection Agency as Superfund sites. Through this supplemental, the department requested an extension of time only. An additional three-year authorization was needed to complete cleanup work at several Superfund sites. The time extension affects funding approved in SB 89-245, HB 90-1317, SB 91-227, SB 93-234, HB 94-1356, SB 95-214, and HB 00-1451. The total amount funded for the cleanup work in these years was \$135,960,000 (\$12,796,600 cash funds (CF), \$800,000 cash funds (CFE), and \$122,363,400 federal funds (FF)).				
University of Colorado - Colorado Springs	CCFE	\$969,912	\$199,410	\$1,169,322
	CFE	\$0	\$0	\$0
	CF	\$0	\$0	\$0
	HUTF	\$0	\$0	\$0
	FF	\$0	\$0	\$0
TOTAL		\$969,912	\$199,410	\$1,169,322
New Engineering Building and Technology Upgrade				
The project builds a new Engineering Building adjacent to the existing Engineering Building, and renovates the existing building. UCCS continued to work on the New Engineering Building project after the March 1, 2002 freeze on capital projects because more than 25 percent of its appropriation had been spent. When additional funds were cut from the project in HB 02-1438, UCCS did not have sufficient moneys to pay for the work that was completed in February and March 2002. This supplemental addresses that concern.				

Figure 6.1 - Supplemental Requests Approved by the CDC and the JBC
July 1, 2002 - June 30, 2003

	Fund Source	Prior Appropriation	Supplemental Appropriation	Total
TOTAL FOR FY 2000-01				
	CCFE	\$1,315,731	\$199,410	\$1,515,141
	CFE	\$800,000	\$50,000	\$850,000
	CF	\$0	\$0	\$0
	HUTF	\$0	\$0	\$0
	FF	\$14,310,000	\$0	\$14,310,000
	TOTAL	\$16,425,731	\$249,410	\$16,675,141
SUPPLEMENTAL TO FY 2002-03				
Colorado Historical Society				
	CCFE	\$590,881	\$0	\$590,881
	CFE	\$2,567,125	\$300	\$2,567,425
	CF	\$0	\$0	\$0
	HUTF	\$0	\$0	\$0
	FF	\$262,000	\$148,000	\$410,000
	TOTAL	\$3,420,006	\$148,300	\$3,568,306
The project constructs new space for exhibits, support facilities, classrooms, public orientation, and security needs at El Pueblo Museum. It also addresses code, health and life safety, and programmatic deficiencies. The supplemental arose because the Colorado Historical Society was awarded \$148,000 in federal funds and \$300 in cash funds. The supplemental funding will be used to address landscaping of the Carhart Byway Plaza at the El Pueblo Museum.				
Colorado Historical Society				
	CCFE	\$0	\$0	\$0
	CFE	\$0	\$280,200	\$280,200
	CF	\$0	\$0	\$0
	HUTF	\$0	\$0	\$0
	FF	\$0	\$124,290	\$124,290
	TOTAL	\$0	\$404,490	\$404,490

When CHS learned that the cash funds spending authority had not been approved for this project for FY 2003-04, it re-submitted the project as an emergency supplemental and reduced the scope of the project. The revised scope will allow CHS to complete this project in a single-phase. The revised scope includes only the site improvement work that was to be completed as a part of the first phase of the original project. This includes the construction of a dance circle, entry arbor, monument restoration, retaining wall restoration, Native American plant garden, wetland pier, security upgrades, interpretive signage, new flagpoles, and an outdoor classroom.

Figure 6.1 - Supplemental Requests Approved by the CDC and the JBC

July 1, 2002 - June 30, 2003

	Fund Source	Prior Appropriation	Supplemental Appropriation	Total
Colorado Historical Society	CCFE	\$0	\$0	\$0
	CPE	\$43,250	\$122,000	\$165,250
	CF	\$0	\$0	\$0
	HUTF	\$0	\$0	\$0
	FF	\$162,500	\$185,280	\$347,780
TOTAL		\$205,750	\$307,280	\$513,030

The supplemental will allow CHS to construct a new parking lot to the north of the museum, restore the adobe fort to its 1937 appearance, and upgrade the landscape of the museum grounds to include arbors, coyote fence, pedestrian paths, signage, irrigation, and installation of native plants. In addition, the supplemental approves the project's revised scope and its new name: Fort Vasquez Museum, Landscape Upgrades and Adobe Fort Preservation.

Colorado Historical Society	CCFE	\$590,881	\$0	\$590,881
	CPE	\$2,215,425	\$352,000	\$2,567,425
	CF	\$0	\$0	\$0
	HUTF	\$0	\$0	\$0
	FF	\$410,000	\$0	\$410,000
TOTAL		\$3,216,306	\$352,000	\$3,568,306

The project constructs new space for exhibits, support facilities, classrooms, public orientation, and security needs at El Pueblo Museum. It also addresses code, health and life safety, and programmatic deficiencies. The supplemental arose because the Colorado Historical Society was awarded \$148,000 in federal funds and \$300 in cash funds. The supplemental funding will be used to address right-of-way work, parking lot improvements, and signage.

Mesa State College	CCFE	\$0	\$0	\$0
	CPE	\$396,447	\$411,793	\$808,240
	CF	\$0	\$0	\$0
	HUTF	\$0	\$0	\$0
	FF	\$0	\$0	\$0
TOTAL		\$396,447	\$411,793	\$808,240

The project renovates Tolman Hall. The hall was built in 1967 for use as a dormitory, and houses 191 students. According to the college, the building is structurally sound, but needs upgrading of finishes and other repairs to meet the standards of the college. The supplemental allows the college to expand the scope of the Tolman Hall renovation project to include life safety and maintenance-related construction activities. Specific items to be addressed included new carpet replacement, a fire alarm system, laundry ventilation, fire suppression system, sound attenuation, elevator upgrades, exterior finishes, toilet/shower room upgrades, and an emergency generator.

Figure 6.1 - Supplemental Requests Approved by the CDC and the JBC

July 1, 2002 - June 30, 2003

	Fund Source	Prior Appropriation	Supplemental Appropriation	Total
Natural Resources -- Parks	CCFE	\$0	\$0	\$0
	CFE	\$0	\$1,186,500	\$1,186,500
	CF	\$0	\$0	\$0
	HUTF	\$0	\$0	\$0
	FF	\$0	\$2,800,500	\$2,800,500
TOTAL		\$0	\$3,987,000	\$3,987,000

The division submitted 22 supplemental requests to the CDC in order to reallocate resources and improve self-sufficiency. The request shifts CFE appropriations from low- to high-priority projects, and uses unanticipated federal funds that recently became available. Eighteen of the projects in these supplemental requests received FY 2002-03 appropriations, but one project received a FY 2001-02 appropriation. In addition, three projects have not previously received any appropriations, and were not included with the division's FY 2003-04 requests. According to division, a change in its leadership coupled with the 2002 wildfires prompted it to reconsider its priorities, which resulted in the reallocation of financial resources among Parks' projects.

Revenue	CCFE	\$0	\$0	\$0
	CFE	\$8,233,614	(\$6,633,614)	\$1,600,000
	CF	\$0	\$0	\$0
	HUTF	\$0	\$0	\$0
	FF	\$0	\$0	\$0
TOTAL		\$8,233,614	(\$6,633,614)	\$1,600,000

The Computer Migration to Open Systems (CMOS) project is moving Colorado Lottery applications from a Wang VS computer platform to a new computer system. In March 2002, the department decided to move the Scratch ticket validation and inventory systems from the Lottery computer system to its online services system, and amended the CMOS request to reflect this savings. Since then, the division learned that the most critical functions currently performed by the Wang VS system can be supported by the online services system at no additional cost. As a result, a total system conversion associated with CMOS was no longer necessary. This negative supplemental reflects that reduced need.

TOTAL FOR FY 2002-03				
	CCFE	\$1,181,762	\$0	\$1,181,762
	CFE	\$13,455,861	(\$4,280,821)	\$9,175,040
	CF	\$0	\$0	\$0
	HUTF	\$0	\$0	\$0
	FF	\$834,500	\$3,268,070	\$4,402,140
TOTAL		\$15,472,123	(\$1,022,751)	\$14,758,942

Figure 6.1 - Supplemental Requests Approved by the CDC and the JBC
July 1, 2002 - June 30, 2003

	Fund Source	Prior Appropriation	Supplemental Appropriation	Total
SUPPLEMENTAL TO FY 2003-04				
University of Colorado -- Colorado Springs	CCFE	\$18,746,336	(\$4,670,000)	\$14,076,336
	CFE	\$0	\$3,500,000	\$3,500,000
	CF	\$0	\$0	\$0
	HUTF	\$0	\$0	\$0
	FF	\$0	\$0	\$0
	TOTAL	\$18,746,336	(\$1,170,000)	\$17,576,336
The project renovates the utilities, equipment, and facilities at Main Hall and Cragmor Hall. The Main Hall portion of the project is complete. Because state funding is unavailable to complete the renovation of Cragmor Hall, UCCS submitted a new proposal to change the funding source for its FY 2003-04 request from state funds to cash funds and reduce the project request amount. Neither the CDC nor the JBC approved the request for state funds for this project for FY 2003-04. UCCS states that although the original appropriation for the renovation of Cragmor Hall was \$4 million, the university can complete the project for only \$3.5 million by eliminating costs for new furniture and relocation services. UCCS will use furniture and equipment acquired when the former owners of University Hall vacated the building and left its furnishings to the university, and will cover relocation costs within its existing resources.				
TOTAL FOR FY 2003-04				
	CCFE	\$18,746,336	(\$4,670,000)	\$14,076,336
	CFE	\$0	\$3,500,000	\$3,500,000
	CF	\$0	\$0	\$0
	HUTF	\$0	\$0	\$0
	FF	\$0	\$0	\$0
	TOTAL	\$18,746,336	(\$1,170,000)	\$17,576,336
TOTAL -- ALL YEARS				
	CCFE	\$21,243,829	(\$4,470,590)	\$16,773,239
	CFE	\$14,255,861	(\$730,821)	\$13,525,040
	CF	\$0	\$0	\$0
	HUTF	\$0	\$0	\$0
	FF	\$15,144,500	\$3,256,070	\$18,402,570
	TOTAL	\$50,644,190	(\$1,943,341)	\$48,700,849

Figure 6.2

Six-Month Waiver Requests Approved by the CDC Pursuant to Section 24-30-1404 (7), C.R.S.
July 1, 2002 - June 30, 2003

Department/Higher Education Institution	Name of Project	Amount
Cumbres and Toltec Scenic Railroad	Cumbres and Toltec Scenic Railroad, Rail Restoration	\$1,000,000 (\$100,000 CCFE, \$800,000 FF)
The project makes upgrades to the railroad's track. The project relies on a matching grant from the U.S. Economic Development Administration (EDA). Approval of the matching EDA grant was delayed, which resulted in the need for the waiver request.		
Cumbres and Toltec Scenic Railroad	Cumbres and Toltec Scenic Railroad, Locomotive Boilers	\$140,000 (\$70,000 CCFE and \$70,000 CFE)
The project provides for work on the railroad's boilers. The boiler work is necessary to comply with Rule 230, recently issued by the Federal Railroad Administration (FRA). The railroad needed to replace its operating company contractor, which does the actual boiler work.		
Natural Resources – Wildlife	Waterfowl Habitat Projects	\$200,000 CFE
The project restores, enhances, or creates wetland and associated upland habitats on private and public lands statewide. The division requested a waiver because of delays in finalizing contracts with Ducks Unlimited and the U.S. Fish and Wildlife Service.		
Revenue	Lottery Computer Migration	\$500,000 CCFE
According to the department, the waiver was for the project's contingency funds only. Because the purpose of contingency funds is to pay for the unexpected costs of a project, the department will not know whether they are needed until the three-year appropriation for this project expires on June 30, 2005.		
Revenue	Lottery Computer Migration	\$2,904,594
The Colorado Lottery explained that the primary reason for the delay was that in addition to this project, it had also issued a Request for Proposal (RFP) for online vendor services. In the process of preparing the online RFP, it became apparent that scratch ticket processing is now a part of most online vendors' systems, and that it would be more beneficial to have the online vendor perform this function, rather than to migrate this function as part of the Lottery Computer Migration project.		

Figure 6.3

Parks/Wildlife Property Transactions Reviewed and Commented Upon by the CDC
Pursuant to Sections 33-10-107 (2), C.R.S. and 33-1-105 (3) (a), C.R.S.

July 1, 2002 - June 30, 2003

Name of Property	Location	Type of Transaction	Number of Acres	Cost (CFE unless otherwise indicated)
Division of Parks and Outdoor Recreation				
Brice Property Acquisition	The property is surrounded by the state park, located on the east side of Roxborough Drive south of the Roxborough Park subdivision	Life estate interest of 10 acres from Rocky Mountain Trust Number One	10	\$135,000
St. Vrain Corridor - Blue Heron Reserve	Barbour Ponds State Park - located west of Highway I-25 at the Del Camino exit, north of Highway 119, and south of Barbour Ponds State Park	Fee title to 257 acres	257	\$8,500,000
St. Vrain Corridor - LaFarge Parcel	Located approximately one mile west of Del Camino exit off I-25, on Highway 119 near Barbour Ponds State Park	23 acres fee title	23	\$390,000
Staunton State Park Access	Located 2.5 miles north of Pine, off Highway 285 at Shaffers Crossing, approximately 25 miles southwest of Golden	Fee title to 2 lots totaling 7.3 acres (6 acres and 1.3 acres)	7.3	\$800,000
Division of Wildlife				
Cottonwood State Wildlife Area / Segelke Land Exchange	Both parcels adjoin the Cottonwood State Wildlife Area (SWA), which is 2 miles east of Snyder, Colorado	Fee title land exchange plus conservation easement on land acquired by private landowner	22 acres to state; 55 acres to private owner	\$0
Wetlands Program - Pritchard Ranch Wetlands Initiative #271	Located six miles east of Kersey on County Road 380 near Hardin, adjacent to the Centennial Valley Ranch State Wildlife Area	Fee title acquisition of the Pritchard Ranch by Ducks Unlimited, and subsequent fee title donation to the DOW	343 acres	\$800,000

Figure 6.4
Miscellaneous CDC Actions
July 1, 2002 — June 30, 2003

Date	Action
October 2, 2002	Sent a letter to the State Historical Fund expressing support for a grant application for the Capitol Life Safety project.
February 18, 2003	Favorably recommended HB 03-1256, Concerning Lease Purchases for CSPII and Fitzsimons, to the Committee of the Whole.
April 4, 2003	Approved the Department of Corrections facility program plan for the 948-bed Colorado State Penitentiary (CSP) II high-custody expansion and renovation project at Centennial Correctional Facility.
June 18, 2003	Approved footnotes in the 2003 Long Bill (Senate Bill 03-258) restricting funds for the Education Facility 1B Plan Amendment and the Infrastructure Phase 7 projects at Fitzsimons until CCHE formally approved the projects. Following CCHE approval of the projects, the committee approved release of the footnote restrictions.
June 18, 2003	Approved an amended financing agreement between the State Board for Community Colleges and Occupational Education (SBCCOE) and the Lowry Redevelopment Authority for \$2.7 million through FY 2009-10. Concurrently, the committee recommended SBCCOE seek federal legislation by 2005 to provide the state the option of selling land on the Lowry campus to make a \$600,000 payment in the agreement from capital construction sources.

VII. Glossary

CCF — Capital Construction Fund

CCFE — Capital Construction Fund Exempt

CDC — Capital Development Committee

CERF — Corrections Expansion Reserve Fund

CF — Cash Funds

CFE — Cash Funds Exempt

CMTF — Controlled Maintenance Trust Fund

COP — Certificates of Participation

DOC — Department of Corrections

FF — Federal Funds

GF — General Fund

HUTF — Highway Users Tax Fund

JBC — Joint Budget Committee

TABOR — Taxpayer's Bill of Rights